

FOR THE YEAR ENDED 30 JUNE 2019



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## CHAIR'S FOREWORD

Transport plays an important role in the wellbeing of New Zealanders. Waka Kotahi NZ Transport Agency invests in transport solutions that create liveable cities and thriving regions, where people and businesses can connect to social and economic opportunities. There's increasing pressure on the New Zealand transport system from more vehicles and other forms of transport, population growth and emerging technologies. Our land transport system needs to accommodate this growth while withstanding disruptions and keeping people safe.

The Government Policy Statement on land transport 2018/19 - 2027/28 has significantly changed New Zealand's priorities for land transport and increased expectations on the Transport Agency. The Transport Agency has responded to the new direction by refreshing its strategy to focus on how transport can improve New Zealanders' wellbeing by keeping people healthy and safe; being accessible to everyone; and being environmentally sustainable. This is the Transport Agency's first annual report against its new strategy. It's also the first time we are reporting on how the National Land Transport Programme 2018-21 is being delivered under the government's new priorities.<sup>1</sup>

In the past year, the Transport Agency has experienced considerable changes and challenges. When serious concerns were raised about how it was enforcing vehicle-testing regulations, the Transport Agency Board's former chair Michael Stiassny commissioned a review to examine the failings. Since then, the board has overseen major changes at the Transport Agency to reform its regulatory function and ensure vehicle testing is always done properly. This work is ongoing. The Transport Agency also had to urgently respond to major problems with how its Connected Journeys Solutions group was being run. The group has now been disestablished and its functions have been incorporated into the Workplace and Technology group. While acknowledging these issues, it is also recognised that much has been achieved within and by the Transport Agency.

The Transport Agency is now in a stable position and looking to the future again. Maintaining that stability is a high priority for me, as is repositioning the Transport Agency so it can improve the lives of New Zealanders. To do this, the Transport Agency needs to be more adaptable and work more closely with others. Pressure on the National Land Transport Fund means it will be hard to meet all the government's expectations for transport with the money that's available. It's important that, when we prioritise our spending, we make those decisions, where appropriate, with our stakeholders.

On behalf of the board, I want to thank former board chair Michael Stiassny, who stood down in late April 2019, and Nick Rogers who acted as chair until I was appointed by the Minister of Transport in June 2019. I also want to acknowledge the contributions that board members Dame Fran Wilde, Adrienne Young-Cooper, Chris Ellis, Mark Darrow, Vanessa van Uden, Leo Lonergan and Sheridan Broadbent made to the Transport Agency during their terms.

Interim chief executive Mark Ratcliffe has led the Transport Agency through a difficult period and established a strong foundation for the future. I am confident that his leadership has enabled our staff to refocus on our priorities and to rebalance the transport system towards safer, more accessible transport, better regional and local roads and rail, and better value from investments. I want to acknowledge Mark's commitment and what he has achieved in his temporary role as Chief Executive. The board is well advanced in the process of recruiting a permanent chief executive and expect to confirm the successful applicant shortly.

Similarly, I would like to acknowledge the considerable efforts of the staff. As noted, the last year has been very challenging with significant issues to be addressed. Their ongoing contribution and goodwill are noted with thanks.

Our fundamental task remains - being to work together with our partners to deliver a transport system that supports well-functioning communities so New Zealand can thrive.

Our fundamental task remains the same - working together with our partners to deliver a transport system that supports wellfunctioning communities so New Zealand can thrive.



**SIR BRIAN ROCHE** 

Chair

1 The annual report for the National Land Transport Fund begins on page 187.

# TE WAKA KOTAHI PŪRONGO Ā-TAU KUPU WHAKATAKI A TE TIAMANA

He wāhi nui te ara haere ki te hauora o ngā Iwi o Aotearoa. He tapaenga nā Waka Kotahi ki roto o ngā hīraunga ara haere e puta ai te taonenui whaiora me ngā rohe ora rawa atu; e tūhonotia ai te tangata me te pakihi ki ngā angitū ā-hapori, ā-ōhanga. He pēpēhinga anō ki ngā pūnaha o te ara haere o Aotearoa mai i te tini haere o ngā waka, o te tokomaha haere o te tangata, me ngā hangarau hōu. Me whai whakaaro te ara haere ā-whenua ki ēnei hurihurihanga, he oti rā te haukoti i te tauwhatinga ā, me haumaru hoki te tangata .

Kei te Kaupapahere Kāwanatanga o te Ara Haere ā=Whenua o 2018/19 - 2027/28 ētahi whakamātuatanga hirahira mō te ara haere ā-whenua, me ngā manako mō Waka Kotahi. Ko tā mātou whakautu ki ēnei ahunga kē he whakahou i tā mātou rautaki kia hāngai tonu ki te whakapai ake i te ara haere me te whaiora tonu mō ngā lwi o Aotearoa: kia wātea ki te katoa; kia manaakitia hoki te taiao. Ko te pūrongo tuatahi o Waka Kotahi tēnei ki tā mātou rautaki hou. Ko te tuatahi hoki tēnei hei pūrongo ki te whakaratonga o te Hōtaka ā-Motu o te Ara Haere ā-Whenua 2018-21 mai i ngā whakamātuatanga hou a te Kāwanatanga.

Nō roto o te tau kua pahure tata nei ka nui ngā whakarerekētanga me ngā whakapātaritaritanga i a Waka Kotahi. Nō te putanga mai o ngā āwangawanga nui ki tā mātou ūruhi i ngā ture whakamātauwaka ka karangatia e tō mātou Tiamana o taua wā e Michael Stiassny tētahi arotakenga i ngā hapa. Nō reira kua kaha te Poari ki te whakarerekē i a Waka Kotahi ki te whakahou i tā mātou mahi rekureihana kia tika tūturu ai te whakamātautau waka. Ka haere tonu taua mahi ahu ake. He mahi nunui anō tā Waka Kotahi tirotiro ohotata i ngā raruraru nui e pā ana ki te whakahaere o tō mātou rōpū Whakamārama Tūhononga Haere. Kua whakakorehia taua rōpū ināianei, kua raua ki te rōpū Papamahi me te Hangarau. E mārama mai ana aua take nui nei, heoi anō, he mahi anō kua whakatutukihia ā-roto, ā-waho hoki o Waka Kotahi.

Kua tau a Waka Kotahi ināianei, kua titiro whakamua anō. He whakamātuatanga nui taua tau ki a au, tae atu ana ki te whakatika i a Waka Kotahi ki te whakapai ake i te whaiora o ngā lwi o Aotearoa. Kia pērā rawatia me kaha kē ake te takatū a Waka Kotahi, me te mahi ngātahi. Ki te pūtea e wātea ana mai i te Pūtea ā-Motu o te Ara Haere ā-Whenua he uaua kē te tūtaki i ngā tūmanako a te Kāwanatanga. Mea nui te whakamātuatanga me ngā hoa whaiwāhi mai. Mō te Poari, kei te nui te mihi ki te Tiamana o te Poari o mua Michael Stiassny, i tuku i tana tūranga i te Āperire o 2019, ki a Nick Rogers, ki tōna tiamanatanga tae noa ki tōku whakaingotanga hei Tiamana e te Minita o Waka Aotearoa i te Hūne o 2019. Kei te mihi hoki ki ngā tākoha ki a Waka Kotahi nā ngā mema o mua o te Poari, ki a Kahurangi Fran Wilde, ki a Adrienne Young-Cooper, me Chris Ellis, Mark Darrow, Vanessa van Uden, Leo Lonergan, Sheridan Broadbent.

Nā te Tumu Whakarae o te wā Mark Ratcliffe a Waka Kotahi i ārahi i tēnei wā mōrearea, nāna te kaha o te pūtaketanga i whakaū mō āpōpō. He mārama ki ahau nā tāna aratakinga i hāngai pū ai te titiro a ngā kaimahi ki ngā whakamātuatanga, ki te whakataurite hoki i ngā pūnaha ara haere kia wātea pai ai, kia tau pai ai ngā rori me ngā rerewē ā-rohe, ā-takiwā, he uara pai anō mai i ngā tāpaenga. Me mihi au ka tika ki te here a Mark me āna whakatutukitanga i te roanga o tōna tau hei Tumu Whakarae. Kua tau anō te whai a te Poari i tētahi Tumu Whakarae mauroa, ā kua kore e roa te whakaingoatanga.

Waihoki, he mihi anō nāku ki te whakapaunga o te kaha e ngā kaimahi. Inā rā, he nui ngā take whakapātaritari i whāia ai e rātou. E mihi ana ki te haere tonu o tō rātou tohu aroha, me te tuku tākoha mai rā anō hoki.

Ko taua mahi tonu tā mātou hei whai - arā te mahi ngātahi me ō mātou hoa mahi ngātahi ki te whakarato i te pūnaha ara haere hei tautoko i ngā hapori e pono ana te mahi e rauora rawa atu ai a Aotearoa.

Brai Roche

**SIR BRIAN ROCHE** 

Tiamana

Ko taua mahi tonu tā mātou hei whai - arā te mahi ngātahi me ō mātou hoa mahi ngātahi ki te whakarato i te pūnaha ara haere hei tautoko i ngā hapori e pono ana te mahi e rauora rawa atu ai a Aotearoa.



# CHIEF EXECUTIVE'S OVERVIEW

Transport is a critical part of supporting New Zealand and New Zealanders to achieve their full potential. The Transport Agency contributes by investing in land transport, managing the state highways and regulating land transport.

When the government released the Government Policy Statement on land transport 2018/19 -2027/28 in June 2018, it significantly changed New Zealand's priorities for land transport. While safety remains the top priority, the government wants transport to be more accessible and environmentally sustainable. At the Transport Agency, we've had to change how we work and how we develop the National Land Transport Programme with our investment partners.

It's been a difficult year for the Transport Agency. While we've been managing changing priorities, we've had to respond to major issues in our regulatory function and address problems with how our Connected Journeys Solutions group was operating. Our local government partners have also raised concerns about how we manage land transport investments, now that the government's priorities are changing and there's funding pressures on the National Land Transport Fund.

Improving the safety of everyone that uses and works on our transport network is our highest priority. Following the tragic and unacceptable death of four road workers in Bay of Plenty and Wellington this year, we worked with our construction contractors to implement system-wide improvements for workers in maintenance and construction environments.

Although road travel in New Zealand has become safer in the past four decades, for the past five years we have seen an unprecedented rise in the number of deaths on our roads. This year we've been working closely with the Ministry of Transport on a road-safety strategy to replace Safer Journeys, which ends soon. We're also implementing the Safe System approach. This approach recognises that drivers will make mistakes, so we need a road system that's more forgiving of human error. Safe System will introduce safe roads and roadsides, safe road use, safe speeds and safe vehicles.

The government wants everyone to have fair access to the transport system. We've made changes that will make transport more accessible and sustainable and will help people use active modes of transport more often. The Transport Agency needs to provide people with a range of choices about how they get to work, connect with friends and family, and access services. By 2021 we want to have increased the proportion of urban journeys made by public transport, bicycle or foot; and to have improved access to priority routes by freight and tourist traffic. We have fulfilled our partnership commitments to the Provincial Growth Fund programme, which aims to lift productivity in the regions. This year, we started to measure how much access people have to social and economic opportunities through different modes of transport, so we can make good decisions about where investment is needed most. We've also created a national plan to accelerate work that encourages people to use public transport, walk or cycle more often.

The Transport Agency Sustainability Action Plan, developed this year, is the first step to significantly reducing the adverse impact that land transport has on people, the environment and the climate. It includes changing the way we make investment decisions. Rather than having vehicles and networks at the centre of our decision making, we'll be putting more emphasis on lowering emissions, improving public health and reducing environmental harm.



One of the Transport Agency's core functions is regulating compliance with safe practices to issue warrants of fitness. Our work programmes suffered a major setback when this function failed. It posed significant risks to public safety, which I'm pleased we could manage quickly and urgently. Since then, we've made significant progress with stabilising our business and ensuring regulations are being enforced.

In early 2019, we found serious problems with how our Connected Journey Solutions group was operating; it had been allowed to ignore many of the Transport Agency's own processes and rules. I commissioned Deloitte to review the group and recommend how we could put things right. All of Deloitte's recommendations have been, or are being, implemented and we've put steps in place to ensure we never repeat the mistakes we made.

Despite the changes and challenges the Transport Agency has faced, we've completed some major new infrastructure and maintained our asset maintenance activities, customer services and operation of the transport network. Our standout achievements this year have been improving State Highway 20A to and from Auckland Airport; installing the Maungatapu underpass in Bay of Plenty; and installing a roundabout at the intersection of State Highway 2, State Highway 2B and Watchman Road near Hawke's Bay Airport to resolve a very high safety risk. We are continuing to contribute to the Auckland Transport Alignment Project, which includes major initiatives such as light rail, but pressure on the National Land Transport Fund means some activities are having to be reprioritised.

Several of our projects have improved walking and cycling routes in Whangarei, Auckland, Palmerston North, Wellington and Christchurch – installing a pair of one-way cycle lanes in Dunedin is a real highlight that will make cyclists much safer. E-scooters are becoming a common sight in towns and cities, but they are causing safety concerns. We're looking at ways to manage the speed of e-scooters and we've launched an advertising campaign to encourage people to use them safely.

We know that achieving the government's priorities relies on the Transport Agency being more flexible and responsive. We need to be more open and transparent in our relationships with others, and – considering the funding pressure we face – we must work together to reprioritise improving public transport, walking and cycling and local roads. I am committed to Te Ao Māori and Te Ara Kotahi | Our Māori Strategy, which outlines how the Transport Agency works with Māori and responds to their aspirations while we deliver transport solutions. We've asked our co-investors, partners and customers what they think of us and we'll use the results of these surveys to shape our work in future.

Our people are critical to what we do. This year's problems and media focus have been hard on them. Now that we've stabilised the Transport Agency after a period of disruption, we're preparing it for the future. I want to ensure it has the right structure, sense of purpose, culture and leadership for our people to fulfil their roles and enjoy their work. This process has already started and will continue next year.

I joined the Transport Agency as the interim chief executive for six months in January 2019 and I will likely be here for almost one year. I know how important transport infrastructure is to New Zealand and New Zealanders and I'm committed to supporting the Transport Agency to perform its role. I want to leave the Transport Agency revitalised, ready for the future and working well with the regions and our partners to deliver the Transport Agency's core business.

MARK RATCLIFFE
Interim Chief Executive

# PŪRONGO WAKA KOTAHI TIROHANGA A TE TUMU WHAKARAF

He wāhanga nui whakaharahara o te ara haere ki te manaaki i a Aotearoa me ōna lwi ki te whakatinana pū i te pito mata. Ko tā te Ara haere he tāpae i te ara haere ā-whenua, he whakahaere i ngā rori matua, me te whakarite i ngā ture o te ara haere. Mai i te Hūne o 2018 me te pūrongo a te Kāwanatanga Government Policy Statement on Land Transport 2018/19 -2027/28 ka nui te whakarerekē i ngā whakamātuatanga o Aotearoa mō te ara haere ā-whenua. Ko te whakamātuatanga tuatahi ko te haumaru, heoi, ko tā te Kāwanatanga me pai kē ake te wātea me te manaaki i te taiao. Ko tā Waka Kotahi he whakarerekē i te ia o ā mātou mahi me te takatū i te Hōtaka Ara Haere ā-Motu ki kō o ō mātou hoa tāpae ngātahi. Kua pahure te tau uaua. I a mātou e whakahaere ana i ngā mātua whakarerekētanga, ka whakahokia tonutia ngā take ki tā mātou mahi whakarite me te whakatau raruraru ki te whakahaerenga o tā mātou rōpū Whakataunga Tūhononga Haere. Kua puta hoki te āwangawanga mai i ō mātou hoa mahi ngātahi o te kāwanatanga ki tā mātou tāpaenga rawa o te ara haere ā-whenua, ā, he wero kei runga o te Pūtea ā-Motu o te Ara Haere ā-Whenua. Ko tā mātou whakamātuatanga he whakapai ake i te haumaru o ngā tāngata katoa e mahi ana, e pā ana hoki, ki te pūnaha ara haere. He aha koa te pai ake o te haumaru ki runga o ngā rori o Aotearoa i roto i ngā whā tekautau kua hori nei, nō roto o ngā tau e rima kua pahure tata nei, he tauira kē nō te piki ake o ngā aituā. No tēnei tau ka piri tata ai mātou ki te Manatū Waka mō tētahi rautaki haumaru-rori hei whakakapi i te Haerenga Haumaru te tata mutu nei. He whakaū hoki tā mātou i te Pūnaha Haumaru. Mai i a ia te mārama ka hē te hunga taraiwa, nō reira me whai e tātou tētahi pūnaha rori e mārama ake ana ki aua hē a te tangata. Mai i te Pūnaha Haumaru ka puta te rori haumaru, ā, ko te taha o te rori he haumaru, te haere haumaru hoki i runga i ngā rori, te tere rawa he haumaru, me te waka haumaru rā anō hoki.

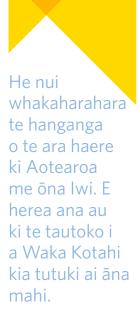
Ko tā te Kāwanatanga me taurite te wātea o ōna lwi ki te pūnaha ara haere. Mai i ā mātou whakarerekētanga ka kitea te ara haere wātea ake, me tōna manaaki. Me whakarato e Waka Kotahi ki ngā iwi ngā momo kōwhiringa mō te haere ki te mahi, mō te tūhono ki ngā hoa, ki te whānau hoki, me te wātea o ngā whakaratonga. Mō te tau 2021 ko tā mātou hiahia me kaha kē ake te maha o ngā haerenga ā takiwā mā runga waka tūmatanui, pahikara, mā raro rānei, kia kaha ake te wātea o ngā huarahi whakamātuatanga ki ngā waka kawekawe, mau tūruhi hoki. Kua tutuki ā mātou here ki te kaupapa o te Pūtea Ururua ā Rohe, ko tāna he whakapiki i te whakaputanga ki ngā rohe. I tēnei tau ko tā mātou he ine i te wātea o te tangata ki ngā angitū ā-hapori, ā-ōhanga mā ngā tūmomo ara haere, ka tau pai ai ngā whakataunga mō te tāpaenga. Kua hangaia hoki te rautaki ā-motu kia kaha kē te tahuri a te tangata ki te waka tūmatanui, ki te hīkoi, ki te pahikara hoki.

Ko te Rautaki Manaaki Ara Haere, nō tēnei tau tonu i hangaia ai, te ūpane tuatahi ki te whakaheke tūturu i te pānga kino o te ara haere ā-whenua ki runga o te tangata, te taiao, me te ahurangi.

Tae atu ana ki te huarahi o te whakataunga tāpaetanga. Hāunga ko te waka me ngā ara hei pūtake mō ā mātou whakataunga, ka huri kē mātou ki te whakaiti ake o te pīhaunga, ki te whakapai ake o te hauora tūmatanui me te whakaiti i te wharanga o te taiao.

Ko tētahi o ngā mahi pū o Waka Kotahi he whakarite tautuku ki ngā mahi haumaru o te tuku whakamana waka. He wharanga nui ki ā mātou hōtaka mahi tōna makere. He mōrearea whakaharahara ki te haumaru tūmatanui. He koanga ngākau nō te tere me te horo o te whakatika. Mai i reira te anga whakamua nui o te whakarite i tā mātou pakihi me te ū ki te tika o ngā whakaritenga ā-pākihi.

Nō tōmua o te tau 2019 ka kitea ētahi raruraru nui ki tā matou rōpū CIS. I tukua kia haukoti i te nui o ngā whakaritenga me ngā ture o Waka Kotahi. Nāku a Deloitte i karanga kia tirohia a CIS, me te tūtohu mai me pēhea te whakatika. Ko aua tūtohunga katoa a Deloitte kua whakamahia, kei te whāia rānei, ā, kei te whai i te huarahi kia kore ai aua hē e hoki mai.



He aha koa ngā whakarerekētanga me ngā whakapātaritari, kua oti i a mātou te whakahounga nui ki tō mātou hanganga, ā, kei te ū ki ā mātou tauwhironga rawa, ki te ratonga kiritaki, me te whakahaerenga o te whātuinga ara haere. Ko ngā whakatutukitanga nui o tēnei tau ko te whakapaitanga ake o te Ara Matua 20A ki te Paparererangi O Tāmaki-makaurau; te hanga i te anaroa o Maungatapu ki Tauranga; me te hurihanga ki te tūtakitanga o te Ara Matua 2B, o te Ara Matua 2B me te Rori o Watchman e pātata ana ki te paparererangi o Te Matau ā Māui kia whakatauria te mōrearea o reira. Kei te whai wāhi tonu mātou ki te Kaupapa Hora Tika o te Ara Haere ki Tāmakimakaurau, tae atu ana ki ngā tītere pērā me te rerewē māmā engari nā ngā pēpēhi ki runga o te Pūtea ā-Motu o te Ara Haere ā-Whenua kua whakamātuatia houtia ētahi tītere. Ka hia nei o ā mātou mahinga he whakapai ake i ngā ara hīkoi, ara pahikara hoki, o Whangārei, Tāmaki-makaurau, Te Papaioea, Poneke, me Ōtautahi - he whakaharahara te whakatikatanga i te ara pahikara ahungaara kotahi ki Otepoti ka haumaru ai te kaipahikara. He kitenga whānui nō te i-hikuta engari he āwangawanga mōna ki te haumaru. Kei te tirohia ētahi huarahi e haumarutia ai te tere rawa o te i-hikuta, kua whakarewahia tētahi pānuitanga hei akiaki i ngā tāngata ki tō rātou haumaru. E mōhio ana mātou ki te whakatutukihia ngā whakamātuatanga o te Kāwanatanga, me kaha ake te takatū me te urupare a Waka Kotahi. Me kaha ake te mārama me te pūataata ki ō mātou whanaungatanga, ā mō roto o ngā pēpēhinga ā pūtea - me mahi ngātahi ki ngā whakamātuatanga o te whakahou i te ara haere tūmatanui, te hīkoi, me te pahikara, ki runga o ngā rori o te takiwā. Kua herea au ki Te Ao Māori me tā mātou Rautaki Māori, kei reira te rāpopoto o te ara e mahi ngātahi ai a Ngāi Māori me Waka Kotahi ki ngā hiahia o te ao Māori me ā mātou whakataunga ki te ara haere. Kua uiuitia ō mātou hoa tāpaenga, hoa mahi, hoa kiritaki ki ā rātou whakaaro mō mātou. Mā aua uiuinga e kitea ai te huarahi anga whakamua.

He take pū nō ō mātou kaimahi ki ā mātou mahi; he toimaha hoki nō ngā raruraru o te wā me te whiu a ngā kaipāpāho. Kua oti tā mātou whakatau i a Waka Kotahi mai i aua whakapātaritari, kua anga whakamua. Ko tāku me whai hanganga tika tonu, whakaaro whakaū, ahurea, kaiārahitanga hoki e whakatutukihia ai e ō mātou kaimahi a rātou mahi, me te oranga ngākau o roto. Kua tīmata kē, ā, ka haere ake ki te tau e tata mai nei.

Ka uru au ki roto o Waka Kotahi hei Tumu Whakarae mō te ono marama mai i te Hānuere o 2019, ā, tērā pea, ka noho tonu mō te paunga o te tau. E mōhio ana au ki te nui o te hanganga ara haere ki Aotearoa me ōna lwi. E herea ana au ki te tautoko i tāna whakatutukitanga i āna mahi. Ko taku hiahia ina puta au kua whaiora anō a Waka Kotahi, kua titiro ki āpōpō, e kaha ana te mahi ngātahi me ngā rohe, me ō tātou hoa mahi ngātahi, ki te whakarato i te mahi tūturu o Waka Kotahi.

MARK RATCLIFFE

Tumu Whakarae o te wā

# PERFORMANCE SUMMARY

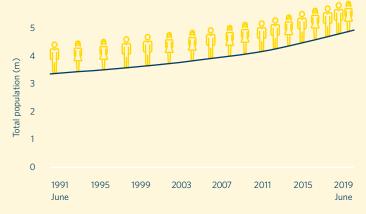
### **CONTEXT**

Our context is formed by the pressures that impact on what we do and how we do it. We are facing many opportunities and challenges, including:

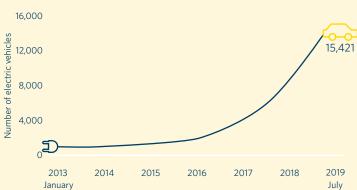
- customers and business want faster, easier and personalised transport services
- our population is ageing and becoming more urbanised
- digital technology and new players with new services are transforming transport
- high-growth demands compete with regional and community expectations
- the government expects us to continue to provide a safe and resilient land transport system that delivers value for money and supports wider social and economic outcomes
- citizens demand we use resources wisely and develop a land transport system New Zealand can be proud of, now and into the future.

In addition, technology is leaping ahead with autonomous and electric vehicles and applications that are transforming personal mobility services and supply chain logistics. Customers are increasingly connected to information, services and social networks through smart devices, and they expect personalised transport services and real-time information when they are on the go. Businesses also expect reliable and predictable connections, so they can make sure their goods reach retail shelves and factories in New Zealand and around the world.

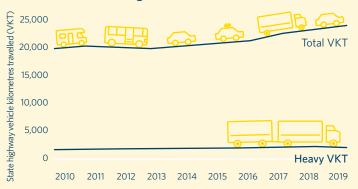
## New Zealand's population growth is high by historical and international standards



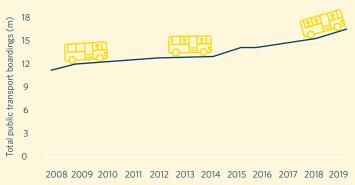
### New Zealand's electric vehicle fleet is growing rapidly



### Vehicle use is increasing



### Use of public transport is growing



### TRANSPORT OUTCOMES

In June 2018, the Ministry of Transport launched the Transport Outcomes Framework. This framework defines the long-term strategic outcomes for New Zealand's transport system. The purpose of the transport system is to improve people's wellbeing and the liveability of places.

The framework describes five long-term outcomes (as shown):

- healthy and safe people
- inclusive access
- economic prosperity
- resilience and security
- environmental sustainability.

These outcomes are interrelated and need to be achieved together to improve intergenerational wellbeing and the quality of life in New Zealand's cities, towns and provinces. The government may prioritise some outcomes over others, depending on the social, economic, political and environmental circumstances of the day.

The Transport Outcomes are reflected in the Government Policy Statement on land transport priorities and our strategy.

A guiding principle for the framework is mode neutrality. Mode neutrality means considering all transport modes when planning, regulating and funding transport and basing decisions on delivering positive social, economic and environmental outcomes.

Inclusive access Protecting people from Enabling all people to participate in transport-related injuries society through access to social and economic opportunities, such and harmful pollution, and as work, education, and healthcare. making active travel an attractive option. A transport system that **Economic prosperity** improves wellbeing and Supporting economic activity liveability via local, regional, and **Environmental sustainability** international connections. with efficient movements of Transitioning to net zero carbon people and products. emissions, and maintaining or improving biodiversity, water quality, and air quality. Minimising and managing the risks from natural and human-made hazards, anticipating and adapting to emerging threats, and recovering effectively from disruptive events.

Figure 1: Ministry of Transport's transport outcomes

### **GOVERNMENT POLICY STATEMENT ON LAND TRANSPORT**

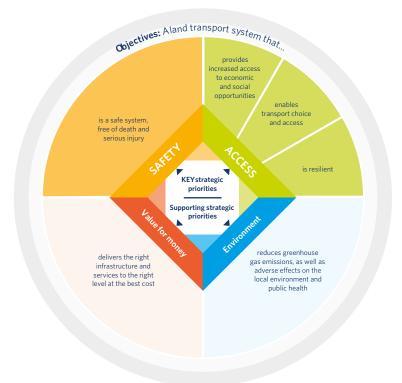
The government's primary instrument for setting the nearer-term direction for the land transport sector is the Government Policy Statement on land transport. This policy statement sets out the government's priorities for land transport and the results it wishes to achieve through the allocation of funding from the National Land Transport Fund over the next 10 years.

For 2018/19 to 2027/28, these priorities are (as shown):

- a safer transport network free of death and injury
- accessible and affordable transport
- reduced emissions
- value for money.

The policy statement sets out how funding is allocated over the next three years to achieve the desired results across activity classes such as walking and cycling, road policing, state highway improvements and maintenance, local road improvements and maintenance, and public transport. This policy statement is the primary guide for the investment we make in the land transport system on behalf of the government.

Our strategy (see page 28) is aligned to the Transport Outcomes and the Government Policy Statement Figure 2: Strategic direction of the Government Policy Statement on land transport



through our eight position statements and our performance measures.

The annual report on the National Land Transport Fund (from page 187) reports on the delivery of the National Land Transport Programme and the use of the National Land Transport Fund to contribute to the Government Policy Statement priorities.

## SAFFTY

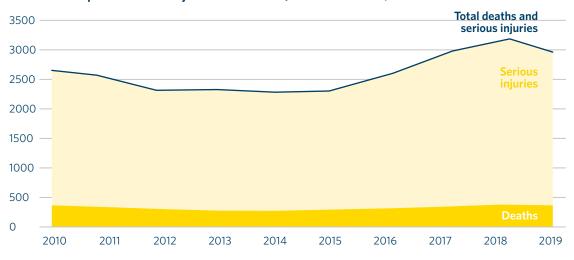
Safety on the land transport system and in our workplace is our top priority. We must make our roads safer, and we must ensure the people who work for us go home safe and well every day.

### **ROAD SAFETY - MAKING THE WHOLE SYSTEM SAFER**

More people are using New Zealand's land transport system than ever before. This growth, along with more walking and cycling and new technology, services and operators, is challenging our ability to achieve a safe system.

A total of 2902 people were killed or seriously injured on New Zealand roads in the year to 31 March 2019 compared with 3201 in the previous year. Although that is a 9 percent decrease on last year, it is still 8 percent higher than at the start of the decade when the current 10-year road safety strategy, Safer Journeys, began. Serious injury levels from road crashes have been climbing since 2013 at a faster rate than population growth or the increase in vehicle kilometres travelled.

### Deaths and reported serious injuries 2010-2019 (annualised totals)



We take a Safe System approach to road safety:

- safe roads and roadsides improving the level of safety built into our roads
- safe road use alert users who stick to the road rules and look out for each other
- safe speeds speed limits that are right for each type of road
- safe vehicles choosing the safest vehicle you can afford.

The Safe System approach recognises that people make mistakes and are vulnerable in a crash. In a safe system, when a mistake happens, people don't have to pay with their life. We target our resources and interventions to the areas with the greatest potential to save the most lives.

### SAFETY IMPROVEMENTS FAST-TRACKED TO SAVE 160 DEATHS AND SERIOUS **INJURIES ANNUALLY**

This year, we began delivering a safe network programme to fast track delivery of safety improvements to New Zealand's highest risk state highways and local roads to save 160 deaths and serious injuries each year. On state highways, 16km of median barriers, 98km of side barriers and 194km of rumble strips have been installed. A further 33km of median barriers are under construction.

### SPEED LIMITS DECREASED ON HIGH-RISK HIGHWAYS TO SAVE 35 DEATHS AND **SERIOUS INJURIES ANNUALLY**

Over the year, we also began implementing the Speed Management Guide on the highest risk routes and intersections. Speed limit changes were implemented on 69km of the highest-risk parts of the state highway out of network 4200km identified for reassessment under the 2018-21 National Land Transport Programme. Further speed limit changes will be made on about 600km of state highway between December 2019 and February 2020 across 14 regions for a predicted reduction of 35 deaths and serious injuries each year.

### PROMOTION AND EDUCATION TO CHANGE BEHAVIOUR TO IMPROVE ROAD **SAFETY**

We manage and invest in promotion and educations activities that support people to change their behaviour to improve road safety. This year, our communications programme educated consumers about the benefits of safer vehicles. A June 2018 study found that 66 percent of all deaths and serious injuries were in one- and two-star safety rated cars.<sup>2</sup> This rate increases to 77 percent for people aged 16-24. One- and two-star cars have few or no safety features to help drivers avoid crashes or to lessen the severity of injury to people in the car in a crash.

About 90 people are killed every year on New Zealand roads because they weren't wearing a seatbelt. This year, our new seatbelt campaign targeted men aged 20-40 to show them why a seatbelt is worth wearing. After only two weeks of being live, the campaign's social media posts were shared over 243,000 times with a potential reach of 26 million people.

### **WORKING IN PARTNERSHIP WITH NEW ZEALAND POLICE AND THE MINISTRY** OF TRANSPORT

Last year, we moved to collective responsibility with the Ministry of Transport and New Zealand Police to deliver the Road Safety Partnership Programme to more effectively reduce harm on our roads.

On 1 July 2018, New Zealand Police introduced a target to reduce road deaths by 5 percent every year. Police prioritised enforcement efforts for restraint use (that is, seat belts and child seats), impaired driving, distracted driving and speeding in high-risk routes throughout the country.

Over the year, we worked closely with the Ministry of Transport to develop the new 10-year national road safety strategy, Road to Zero, due to be published in October 2019.3 An immediate action from the strategy is to increase the priority of road policing. A framework for measuring the success of the Road Safety Partnership Programme in delivering Road to Zero will be in place from 2019/20.

### **KEEPING OUR PEOPLE AND CONTRACTORS SAFE**

We are putting in place a health and safety management system to keep our people and contractors working on the road safe and healthy. This system follows international best practice.

Four workers in the Bay of Plenty and Wellington died this year while doing road maintenance. We worked with the construction contractors to understand what caused the incidents and then implemented system-wide improvements to make the working environment safer for maintenance and construction workers.

- 2 Profiling injury risk and burden in the New Zealand light vehicle fleet: where can safety gains be obtained? Monash University, June 2018.
- 3 Road to zero: consultation on the 2020-2030 Road Safety Strategy is available from the Ministry of Transport website: https://www.transport.govt. nz/assets/Import/Uploads/ Our-Work/Documents/ e97c3b3d0d/Road-to-Zeroconsultation-document-July2019.pdf

Our recordable injury rate (which is the number of injuries and fatalities per million hours worked) on construction projects and network maintenance operations reduced from 8.0 to 5.3 over the year in line with the longer-term decreasing trend.

#### **FEATURE STORY**

### Belt up. Live on.

Every year, over 90 people died because they weren't wearing a seatbelt. Research shows that many men aged between 20 and 40, especially those from provincial areas, think seatbelts are an optional accessory that should be worn only by children or older people.

We wanted to turn wearing a seatbelt from a perceived weakness to a sign of strength by celebrating real crash survivors who survived because they made a choice to buckle up.

On 20 February 2019, the campaign was launched by crash survivors over their own social media channels and also through the www.beltedsurvivors.nz website.

We made the campaign realistic and effective by working with a special effects make-up team and an emergency medicine specialist to recreate the injuries the men suffered. As a reference, we used photos each man provided of their injuries taken days after their crash.

The survivors came up with the colloquialism 'belt up' and we used this sentiment for the key campaign message 'Belt up. Live on'.

By working together with local councils, we carefully chose the locations of the bars and pubs where we could place the bespoke billboards (ranging in height from 2 to 3.5 metres)

These billboards were placed in bar carparks throughout high risk, provincial areas including the hometowns and communities where each survivor lives.

After only two weeks of being live, the campaign's social media posts were shared over 243,000 times with a potential reach of 26 million people.



### STRENGTHENING OUR REGULATORY FUNCTIONS

Regulations underpin safety and contribute to people and goods moving safely on New Zealand's road and rail networks. As a result of systematic and major issues identified with the Transport Agency's regulatory function in late 2018, much of the rest of 2018/19 was dedicated to stabilising this function and ensuring regulations were being enforced.

We moved quickly to establish a programme to manage compliance, quality and timeliness issues relating to the backlog of 850 cases of non-compliance with vehicle testing regulations. The programme delivered on its two main aims: to establish interim structures, policies, processes and systems to facilitate the review work and to create a foundation for developing our future regulatory compliance and enforcement function.

As part of this work, we:

- resolved 1271 cases of non-compliance (including taking 620 enforcement actions against noncompliant regulated parties)
- responded to incorrectly certified vehicles so safe vehicles are using the land transport system
- suspended over 30 vehicle inspectors and inspecting organisations and gave 55,000 vehicle owners a voucher for a free re-inspection
- suspended three vehicle repair certifiers and a heavy vehicle certifier, which resulted in the reinspection of about 1200 heavy vehicles.

With our regulatory functions stabilised, we then shifted focus to developing our regulatory function for the future. In May 2019, the Transport Agency Board endorsed a high-level roadmap to get us to our regulatory future state, and we began detailed planning and foundational work. By the end of June 2019, we had completed the first stage to increase our regulatory capacity. The plan for 2019/20 is to make the necessary further improvements in people, processes, policies and platforms.

New performance measures have been developed for 2019/20 that will improve monitoring of compliance.

### **RAIL SAFETY - FULLY ESTABLISHING THE REGULATORY FUNCTION**

Establishing the rail safety regulatory function was another focus for the year. We built our regulatory rail capability and capacity and enhanced our systems and processes to incorporate rail safety enforcement. Our first prosecution under the Railways Act 2005 was of an organisation that failed to follow its safety case and safety systems, failed to train its staff appropriately and failed to notify us of a serious incident.

1271

cases of noncompliance resolved

30+

vehicle inspectors or inspecting organisations suspended

55,000

vouchers issued to vehicle owners for free vehicle re-inspections

3

vehicle repair certifiers and a heavy vehicle certifier suspended

1200

heavy vehicle re-inspections

17

## **ACCESS**

The Government Policy Statement on land transport calls for a land transport system that provides increased access to economic and social opportunities and enables transport choice and access.

Not everyone in New Zealand has easy access to affordable and multimodal transport choices and to services such as driver licensing. This leads to over-reliance on private vehicles, avoidable safety issues, reduced social cohesion and rising costs in our cities and regions. People living in poverty or who are otherwise disadvantaged feel these impacts most powerfully.

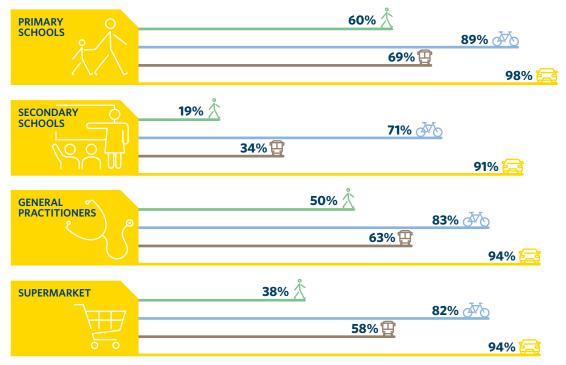
Too often, transport investment is sought to deliver transport-specific benefits ahead of contributing to a shared and long-term vision of accessible, attractive and efficient communities that people want to call home. Increasingly, unaffordable housing and transport costs, social and economic dislocation, and unsustainable land use patterns are the price New Zealand communities pay for inconsistent and fragmented planning.

### **INCREASING ACCESS TO SOCIAL AND ECONOMIC OPPORTUNITIES**

For the first time, we are reporting on transport access to destinations such as jobs, schools, health care and essential shopping. Driving is the main way people connect to important social and economic opportunities. Fewer people have easy access to key destinations using public transport, walking or cycling.

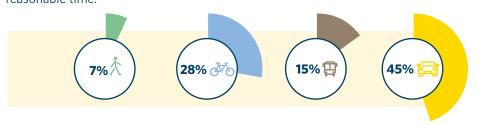
### Proportion of population within 15 minutes of destination by mode

This measure shows the proportion of New Zealanders that can reach important destinations in a reasonable time.



### Proportion of jobs within 45 minutes by mode

This measure shows the proportion of jobs across New Zealand that can be reached in a reasonable time.

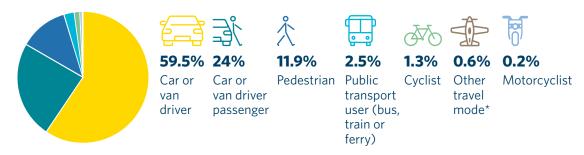


### **ENCOURAGING MODE SHIFT**

### Mode share (proportion of trips by mode)

The mode share results from the Household Travel Survey provide a valuable view on people's transport choices. Most trips are undertaken by car or van, with pedestrian trips being the next most common.

Over time, we expect to see a larger proportion of trips by public transport and active modes such as walking and cycling as mode shift and travel demand management embed.



<sup>&#</sup>x27;Other travel mode' includes aircraft, boats (excluding ferry trips), mobility scooters and other modes like horse riding. Skateboarders and children in pushchairs are included with pedestrians.

A critical part of our work to improve accessibility is to encourage people to make greater use of public transport and to walk and cycle more by making those modes of transport more attractive and affordable than using a private car. In high-growth urban areas, only 19 percent of trips are on public transport or walking and cycling.

This year, we prepared a national plan to accelerate mode shift directly or in partnership with others, and we worked with our Auckland Transport Alignment Project partners to develop a mode shift plan for Auckland. Development of regional plans for Hamilton, Tauranga, Wellington, Christchurch and Queenstown is under way in alignment with regional spatial planning.

We also re-set existing and developed new partnerships with local government and wider central government in key high-growth areas to establish planning processes that will support multimodal transport choices: the Hamilton-Auckland Corridor Partnership, the Urban Form and Transport Initiative for the Western Bay of Plenty, and the Queenstown Spatial Plan. These partnerships align the area's strategic direction for growth to also support multimodal transport choices.

Over time, investment through the National Land Transport Fund can increase the use of public transport, walking and cycling. A total of 104.8 network kilometres of walking and cycling facilities were delivered this year.

### 19%

of trips in high-growth urban areas are on public transport or walking and cycling

## 104.8 network kms

of walking and cycling facilities delivered

## 6238 cycling trips

observed in Wellington, Auckland and Christchurch central business districts (up from 5605 last year)

A snapshot of the number of cycling trips through a specific area in three central business districts (a cordon count) saw trips continue to increase with 6238 this year, up from 5605 last year. Wellington recorded a 4 percent increase (to 2360 trips), Christchurch a 34 percent increase (to 1869 trips) and Auckland a 3 percent increase (to 2009 trips).

### 15.7 million trips

funded through the SuperGold cardholders' scheme (up nearly 12%)

### 10 million

additional boardings on public transport (6% growth)

Use of urban public transport grew strongly this year with a national average of 6 percent growth in the number of passenger boardings across bus, rail and ferry services. The number of passengers reached 168 million, an increase of 10 million on last year. We funded 15.7 million trips through the SuperGold cardholders' scheme, an increase of nearly 12 percent from last year.

### **IMPROVING OUR UNDERSTANDING OF ACCESSIBILITY NEEDS AND BARRIERS**

We are working with our partners and co-investors to better understand the barriers to access for people experiencing transport disadvantage.

To build a shared understanding and shared investment approaches with central and local government partners, we worked with the Ministry of Transport to investigate the development of a Green Card that would subsidise the cost of public transport for low-income earners and their dependants. We also worked with the Office for Disability Issues to include in the Disabled Action Plan 2019–2022 actions we can contribute to that will improve accessibility for disabled people.

We have started reviewing quality standards for urban buses. This review will benefit the most vulnerable users of urban buses because vehicles will be expected to better cater for their needs. Regional councils and Auckland Transport must use these standards in their urban bus contracts if they want to receive Transport Agency investment in these services.

To develop a shared understanding with the regions of the most important transport accessibility needs for freight and tourism, we produced a map showing priority journeys with their associated access problems and potential responses.

We prepared regional summaries for each Provincial Growth Fund surge region (Te Tai Tokerau/Northland, Bay of Plenty, Tairāwhiti/East Coast, Hawke's Bay, Manawatū-Whanganui and West Coast) that describe existing levels of access to essential services; that is, to services critical for supporting the liveability of communities. These summaries provide a consistent, system-level assessment of access across the regions to identify those areas facing the most significant access barriers.

## BETTER INTEGRATING TRANSPORT WITH URBAN DESIGN TO CREATE MORE LIVEABLE COMMUNITIES

We are working to further integrate 'placemaking' in transport solutions by developing places and spaces alongside transport facilities. This year, through a community of practice and draft guidance for Innovating Streets for People, we supported our council partners to use interim treatments to quickly make streets safer and more liveable; for example, by reducing vehicle speeds and creating more space for people. Next year, the treatments will be assessed and the findings will inform changes to the draft guidance.

We changed the Traffic Control Devices Rule to permit placemaking interventions on low-risk streets, and we are leading an AustRoads research project to investigate the best approach to classify, value and measure the 'place' function of roads and streets. The results will help us and our partners to better account for placemaking through our classification framework for New Zealand roads and better understand where investment is needed.

### **Dunedin one-way pair cycle lanes**

The Dunedin one-way pair cycle lanes are a great example of how multimodal forms of transport can be integrated in our cities.

The new cycle lanes along State Highway 1 in Dunedin, aimed at making the southern city a healthier and safer place to live, were officially opened in February 2019. This project's purpose was to significantly improve cycle safety on the one-way system through north and central Dunedin, by providing cycle lanes that physically separate cyclists from highway traffic.

In addition to improving the safety of the one-way system for everyone, the new cycle lanes:

- create better links to central city locations, including the University of Otago, Otago Polytechnic, Dunedin Hospital and the central city
- are more convenient connections to the wider network of urban cycle routes the Dunedin City Council is developing
- help to make cycling a safe and attractive transport choice within Dunedin, further enhancing the city's appeal as a place to live and work
- encourage more people to take up cycling as a safe commuting choice
- improve pedestrian safety, with new traffic signals planned and existing traffic signal operations being upgraded to increase the protection for pedestrians when crossing.

The new cycle lanes aim to reduce the number of crashes involving cyclists on this busy route, which around 25,000 vehicles use every day. This project will help to save lives by prioritising cyclists' safety as well as improving safety for pedestrians.



## ENVIRONMENT

Transport accounts for 18 percent of New Zealand's greenhouse gas emissions, 90 percent of which arise from road transport. These emissions must be significantly reduced if the government is to meet its obligations under the Paris Agreement to reduce greenhouse gas emissions by 2030. Other air emissions play a role in shortening the lives of over 250 people every year, and noise pollution adversely effects people living near busy transport corridors and hubs.

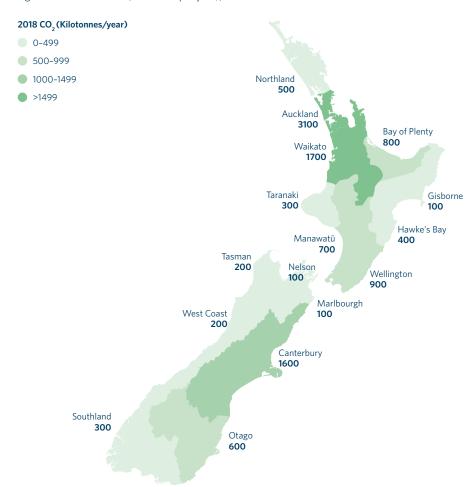
The transport system is also experiencing increasingly frequent and severe unplanned disruptions due to a combination of climate change, increasing traffic volumes and incidents such as crashes. Some ageing infrastructure was not designed to manage current demand and is becoming less robust. Reducing risk and preparing, responding to and recovering from disruption requires a coordinated response, so we need a better understanding of and policies for different types of risks, disruption impacts and community tolerances.

### REDUCING THE ADVERSE EFFECTS OF TRANSPORT ON THE ENVIRONMENT

This year, we developed the Transport Agency Sustainability Action Plan. Development of this plan and a prioritised work programme is the first step in a long-term commitment to significantly reducing the adverse impacts of the land transport system on people, the environment and the climate and significantly improving public health.

Significant parts of the work programme are under way. We are changing our investment decision-making approach to facilitate investment in and planning for long-term sustainable outcomes such as lower emissions, improved public health and less environmental harm. An emissions reduction focus is also embedded in the national mode shift plan.





## 11,500 kilotonnes

of carbon dioxide from the road transport network in 2018

### 4778 tonnes

of carbon dioxide equivalent from Transport Agency staff travel

### 469 tonnes

of carbon dioxide equivalent from Transport Agency fleet vehicle emissions

The road network emitted 11,500 kilotonnes of carbon dioxide in 2018. This was an increase from 10,800 kilotonnes in both 2016 and 2017. The increase has come primarily from light petrol- and diesel-powered vehicles. Our action plan has a strong focus on reducing emissions from the land transport network.

This year, we also established baselines for our greenhouse gas emissions from staff travel and our fleet vehicles. This will allow us to monitor our desired reduction in these emissions and directly aligns with our broader leadership role in the public sector to reduce sector emissions from staff travel and vehicle use.

The National Land Transport Fund fully funds some infrastructure delivery and network management contracts. We are developing and testing three environmental indicators to monitor the environmental impacts of the work under these contracts. The indicators focus on biodiversity, resource efficiency and environmental management performance. We expect to start incorporating these indicators into Network Outcomes Contracts and capital projects from 2019/20.

### IMPROVING THE RESILIENCE OF THE LAND TRANSPORT SYSTEM

We are working to improve the resilience of the land transport system to climate change-related impacts, increasing traffic volumes, and incidents such as crashes, so communities can recover more quickly from disruption.

This year, we set a baseline level of stakeholder and partner confidence (2.3 out of 5) that the transport system is appropriately adapting to climate change. Our stakeholders and partners told us we need to be clearer about the change in direction of system-wide responses to climate change, remove institutional barriers to adapting to climate change, increase visibility of climate change initiatives and improve their implementation.

The Resilience National Strategic Case was endorsed in November 2018. The next step, a programme business case, will investigate and prioritise potential resilience interventions and develop a programme of preferred activities to achieve the resilience outcomes we want to achieve for New Zealand. This will include enhancing New Zealand's capacity to cope with unplanned disruptive events, thereby supporting the wellbeing and prosperity of all New Zealanders.

Working with our partners to build resilience capability and resources has been another focus this year. We ran Coordinated Incident Management System training with our and our partners' staff to lift capacity and capability in emergency management response and developed and updated resilience resources for staff, consultants and partners. In addition, we are developing pilots with local government and other partners to build a shared understanding of risk tolerance among communities and business and to improve capability and self-sufficiency for managing during disruptive events.

### Recovering from the Kaikōura earthquake

As part of the Kaikōura earthquake response, North Canterbury Transport Infrastructure Recovery restored and increased the resilience of State Highway 1 and the Main North Rail Line by delivering \$218 million of recovery and resilience works. These works continue to reduce the number closures on the road and rail line, building community confidence and restoring economic sustainability in the freight sector.

As well as restoring the transport corridor, we continued to improve safety, access and amenities across State Highway 1 through Kaikōura, benefitting tourism, freight and the travelling public. This year, we opened a safe stopping and seal-viewing area at Ohau Point, increased the size of the road tunnel so all classes of road freight can use this route, and implemented safe speeds and safety improvements along the route.

North Canterbury Transport Infrastructure Recovery is an alliance partnership between the Transport Agency, KiwiRail, Downer, Fulton Hogan, HEB Construction and Higgins. The government set it up in late December 2016 to restore earthquake-damaged infrastructure between Picton and Christchurch.



## 151.66 lane kms

of regional state highways improved (13 projects)

### 85%

of unplanned road closures resolved within the standard timeframes\*

## 8225km

available to high productivity motor vehicles on key regional routes

Less than 2 hours for urban roads and less than 12 hours for rural roads.

## CAPABILITY

To become a high-performing organisation, we need to improve our systems, processes and culture to deliver the outcomes we aspire to and to respond to the challenges and opportunities posed by new technologies. We also need to recruit and retain great people, because they are critical to what we do.

It has been a challenge to improve our capability this year while responding to changing government priorities and significant performance concerns in our regulatory and transport technology functions.

### RESPONDING TO THE GOVERNMENT POLICY STATEMENT ON LAND TRANSPORT

The latest Government Policy Statement on land transport, released in June 2018, places more emphasis on social, economic, cultural and environmental outcomes than previous versions. This significant shift in direction required major changes to the way we operate and develop the National Land Transport Programme with our co-investment partners.

This year, we refreshed our strategy to respond to the new strategic priorities for land transport and published the 2018-21 National Land Transport Programme using revised assessment criteria for deciding which transport projects will be funded.

We are working with the Ministry of Transport to jointly review the Investment Decision Making Framework that guides investment in New Zealand's land transport system to ensure investment in the land transport system will deliver on the government's social, economic and environmental priorities.

### STRENGTHENING TRANSPORT TECHNOLOGY

We aim to invest in transport technology that can make our transport system safer and more sustainable and provide people with easy access to journey information and transport choices.

Surveys undertaken this year found 73 percent of our customers report increased ease of access to transport data and journey choices information and 66 percent report they can get the journey information they want through their preferred channel.

### 73%

of customers report increased ease of access to transport data and journey choices

### 66%

of customers report they can get the journey information they want through their preferred channel

## Critical risk

rating for our technology systems

However, we need to strengthen how our transport technology function operates and we need to reduce critical technology risks by improving technology platforms and organisational capabilities. A critical risk rating means that it is possible the Transport Agency's technology systems may stop performing, in part or whole, and may not be recoverable for extended periods (weeks or months), with extreme consequences.

In March 2019, we commissioned an external review of our transport technology function because of leadership, capability and governance issues identified in our Connected Journey Solutions group. These issues and the review of the group's activities affected our progress building the priority components necessary to deliver an enduring and flexible digital transport system. All of the review's recommendations have or are being implemented. The group has been disestablished and its functions have been incorporated into the Workplace and Technology group.

### STABILISING OUR ORGANISATION

As well as responding quickly to serious issues uncovered in our regulatory and transport technology functions, we focused on stabilising the Transport Agency after a period of unrest and change.

Our leaders focused on doing the basics of people management well (such as making sure workloads were balanced and staff had adequate time for rest and recovery) while still delivering on our priorities and supporting people through ongoing change. We will continue to focus on leadership and a workforce strategy developed this year will be finalised in the first quarter of 2019/20 to ensure we can deliver our core functions.

We use staff surveys to gauge how we are tracking. Fifty-nine percent of staff surveyed during the year considered the Transport Agency a great place to work (against a baseline of 57 percent in March 2018). We recognise we have more work to do to increase this result and regular feedback will help us identify how we can improve.

We continued to strengthen internal systems and processes so they can respond faster to change. We put in place a programme of work to respond to recommendations from the State Services Commission's Performance Improvement Framework review and the Treasury's Investor Confidence Rating assessment in 2018. While we made good progress, we have more to do to improve our capability in areas such as portfolio, programme and project management.

### **REBUILDING STRONG RELATIONSHIPS**

During the year, we conducted surveys to understand what our co-investors, partners and customers think of us. On average, 39 percent of our partners and co-investors provided positive answers about our responsiveness, engagement and delivery of transport solutions compared with 52 percent of customers (giving an average of 45.3%). Just over a third of our partners and co-investors think the Transport Agency is known for agile thinking and fast-tracking solutions.

**45.3%** 

of partners, stakeholders and customers report we are responsive with engaged people and timely delivery of transport solutions 36.8%

of co-investors and partners consider we are known for agile thinking and fast-tracking solutions

We need to rebuild our relationships with our co-investors and partners through regular engagement and by working closely with them to deliver national, regional and local projects that progress the priorities in the Government Policy Statement on land.

When approved organisations, such as local and regional councils and parts of the Transport Agency, develop proposals for funding from the National Land Transport Programme, they must follow a business case approach. Our co-investors and partners found our business case approach difficult, requiring significant time, cost and effort. In June 2019, we launched a clearer and more consistent approach to make business case development simpler and faster. We now also train our co-investors and partners in using the approach to achieve the best results.

### **DELIVERING VALUE FOR MONEY AS THE PRIMARY INVESTOR IN NEW ZEALAND'S LAND TRANSPORT SYSTEM**

Value for money is a priority of the Government Policy Statement on land transport. We assess all the investments we make in the land transport system through an investment assessment framework aligned to the Government Policy Statement and we conduct post-implementation reviews to assess how well a project (or package) has delivered its expected benefits.

During the year, we put in place a set of measures to help us improve how we assess the benefits of our investments across all modes of land transport. These measures have been thoroughly tested to ensure they reflect past and present government priorities and align with the Ministry of Transport's Transport Outcomes Framework.

We are also increasing the maturity our internal value-for-money framework, with a system in place to identify and track ongoing improvement actions across the output classes the Transport Agency is funded to deliver.

### Te Ara Kotahi / Our Māori Strategy

In December 2018, the Transport Agency's Board endorsed Te Ara Kotahi / Our Māori Strategy and its supporting action plan. Te Ara Kotahi provides us with an overarching strategic framework that affirms our commitment to uphold our te Tiriti o Waitangi / Treaty of Waitangi and related legislative obligations. Under the Land Transport Management Act 2003, we have specific requirements to consult or engage with Māori in land transport decision-making processes.

Te Ara Kotahi supports us by providing direction on how we work and respond to Māori as the Crown's Treaty partner, and what this means for how we do business to value Te Ao Māori views for the land transport system.

Te Ara Kotahi will also support our people to have the capability, capacity and confidence to engage successfully with Māori.

It also identifies what processes and support are required to ensure we are prepared for our role and responsibilities in supporting the development of strong and vibrant Māori communities and to identify opportunities to enhance social, cultural, environmental and economic wellbeing.





## **OUR STRATEGY**

Our three, long-term strategic responses - a system response, a people-centric response and a community response - describe the direction we take to deliver value to New Zealand (see figure 1). They're the three big changes we need to make in the longer term to deliver what is expected of us.

Our eight position statements describe what we see as the significant challenges for the sector and the Transport Agency and they guide us to deliver on the Government Policy Statement priorities.

By addressing these challenges, we can make the big changes we're aiming for in our strategic responses and achieve the Government Policy Statement on land transport.

We measure our progress by monitoring:

- performance measures that align with the Transport Outcomes and Government Policy Statement measures, where relevant
- our progress towards target states, which describe the results and changes we want to see by 30 June 2021
- significant activities and performance expectations for our 19 output classes that are set out each year in our statement of performance expectations.<sup>4</sup>

Our strategy is described in our Amended statement of intent 2018-22, which we refined to introduce a suite of measures aligned with the Government Policy Statement, consolidated target states and changes made in response to major issues uncovered in our regulatory function. Some of the material in our Statement of performance expectations 2018/19 was affected by these changes, for instance, it includes some target states that have since been removed or updated.

Figure 4: Our strategy

### **OUR VALUE -**

A great journey is safe, easy and connected. Our focus is on providing one integrated land transport system that helps people get the most out of life and supports business.

We're looking after the national transport system with our partners, today and for the future. We're innovating to make sure the system is efficient and sustainable, unlocking opportunity and keeping New Zealand moving.

At the Transport Agency, we're proud to be part of creating a better New Zealand.

### **STRATEGIC RESPONSES**

#### ONE CONNECTED TRANSPORT SYSTEM

Transform land transport system performance by integrating digital technology with physical infrastructure to create a safe, connected system that works for everyone.

#### PEOPLE-CENTRIC **APPROACH**

Simplify our customers' lives and our partners' work with innovative services and experiences that make it easy for them to do what they need to.

#### PARTNERSHIPS FOR **PROSPERITY**

**GREAT JOURNEYS** 

TO KEEP **NEW ZEALAND** MOVING

Unlock social and economic opportunities for customers, businesses and communities through targeted partnerships.

### **POSITION STATEMENTS**

### **TRANSPORT SAFETY**

Our position is that it is unacceptable for anyone to be killed or seriously injured while travelling or working on the land transport system.

### **INCLUSIVE ACCESS**

Our position is that everyone should have fair and equitable access to the transport system.

### **LIVEABLE COMMUNITIES**

Our position is that we will partner to efficiently combine planning and investment for transport and land use and this will result in more vibrant, interactive communities.

### **TRANSPORT TECHNOLOGY**

Our position is that we will combine technology and organisational capabilities to enable safer, sustainable and connected journeys.

### **RESILIENCE**

Our position is the resilience of the land transport system is increased by managing risks and long-term resilience challenges and helping communities quickly recover from disruptions.

### **ENVIRONMENT**

Our position is that we will responsibly manage the land transport system's interaction with people, places and the environment.

### **REGULATORY**

Our position as the transport regulator is that our systems should be intuitive and clear to ensure people, vehicles, and commercial and rail operations are safe, people make good transport choices and harmful behaviour is swiftly dealt with.

### **TRANSPORT AGENCY**

Our position is that the Transport Agency is respected by partners, stakeholders and customers for its responsive and engaged people and its timely delivery of sustainable transport solutions.

### THREE-YEAR TARGET STATES WHAT WE AIM TO ACHIEVE BY 2021

# TRANSPORT SAFETY MARUTAU WAKA



### **OUR POSITION**

Our position is that it is unacceptable for anyone to be killed or seriously injured while travelling or working on the land transport system.

### **TARGET STATES - WHAT WE AIM TO ACHIEVE BY 2021**

By 2021, we have committed to deliver initiatives, with significantly increased investment, coinvestment and coordination, targeting speed management, infrastructure improvements and vehicle safety to reduce the number of people killed or seriously injured while travelling.

We also set a rail safety target to see four fewer category A signals passed at danger is when a train passes a perfectly displayed stop signal without authorisation.

### **OUR PROGRESS THIS YEAR**

For the year to 31 March 2019, 2902 people died or were seriously injured on our roads. While this is fewer than the previous year, it remains 8 percent higher than at the start of the decade when the 10year road safety strategy, Safer Journeys, began. This year we worked with the Ministry of Transport to develop the new 10-year road safety strategy Road to Zero.<sup>5</sup>

Guided by the Safe System approach to road safety, we:

- began delivering the Safe Networks Programme on high-risk routes and intersections, but progress has been slower than planned
- began implementing the Speed Management Guide on the highest-risk routes and intersections
- developed a communications programme to educate consumers on the benefits of safer vehicles.

We continued to deliver infrastructure projects that improve the safety and resilience of our roads (significant capital projects are detailed in appendix A, page 171) and asset condition measures for state highways and local roads were maintained or improved.

We successfully delivered three of five workstreams to fully establish the rail safety regulator to be a proactive, risk-based regulator.

5 Ministry of Transport. 2019. Road to Zero: Consultation on the 2020-2030 road safety strategy. Wellington: Ministry of Transport. https://www. transport.govt.nz/assets/ Import/Uploads/Our-Work/ Documents/e97c3b3d0d/ Road-to-Zero-consultationdocument-July2019.pdf

**2902** | 48%

deaths and serious injuries on New Zealand roads

of state highway activities in the Safe Networks Programme to schedule and cost

**89%** 🛒

of our road safety advertising campaigns met or exceed their agreed success criteria

69KM (0.6%)

of state highway network modified to align with a safe and appropriate speed



64%

of local road activities in the Safe Networks Programme to cost

### **3 OUT OF 4**

asset condition measures for the state highway network achieved

### **3 OUT OF 3**

asset condition measures for the local road network achieved

of state highway improvement activities delivered to agreed standards and timeframes

### **PERFORMANCE MEASURES**

We monitor progress through measures for our position statement, target states and output classes. We also set out significant activities to achieve every year.

Our transport safety position is delivered through activities and investments in the six output classes:

- state highway improvements
- state highway maintenance
- local road improvements
- local road maintenance
- road safety promotion and demand management
- road policing (see page 223 of the National Land Transport Fund annual report).

Contributions also come from the two output classes:

- regional improvements
- licensing and regulatory compliance.

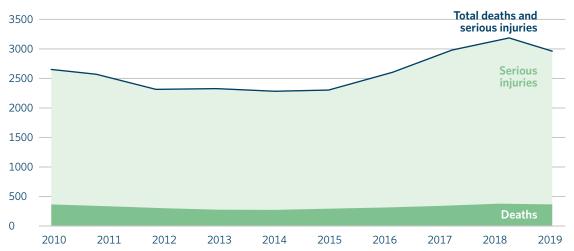
#### **POSITION STATEMENT**

It is unacceptable for anyone to be killed or seriously injured while travelling or working on the land transport system.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Deaths and serious injuries	Reducing	2902*	Lower than in previous year (3201) but long-term trend is increasing

<sup>\*</sup> Data to 31 March 2019 from Crash Analysis System database for serious injuries and Ministry of Transport fatalities database.

### Deaths and reported serious injuries 2010-2019 (annualised totals)



While the number of deaths and serious injuries on our roads is lower than last year, it remains 8 percent higher than at the start of the decade when the 10-year road safety strategy, Safer Journeys, began. Serious injury levels from road crashes have been climbing since 2013, as evidenced from police-reported crashes and the numbers of accident compensation claims and hospitalisations. Serious injury levels are also increasing at a faster rate than population growth or the increase in vehicle kilometres travelled.

Our response is a renewed emphasis on the main contributors to the severity of crashes: unsafe speeds, unforgiving road design, unsafe vehicles and driver impairment.

Deliver initiatives targeting speed management, infrastructure improvements and vehicle safety designed to reduce the number of people killed or seriously injured while travelling on the land transport system through significantly increased investment, co-investment and coordination.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Proportion of years 1–3 deliverables in the Safe Networks Programme delivered (including local roads and state highways)	State highways ≥80%	State highways (cost and time) 47.8%	Not achieved
	Local roads ≥80%	Local roads (cost only) 63.7%	Not achieved

The Safe Network Programme is now well established, with the lower target and result not unexpected for the first year of a new programme of work. Out of a total 49 state highway projects that will be delivered, 10 are now complete. For state highways, funding has now been confirmed and the upcoming establishment of an external delivery consortium is expected to resolve delays and speed up future approvals in the programme. Resourcing has now been increased to coordinate the local road programme and to assist in clear allocation of the targeted enhanced funding assistance rate for local councils.

### TARGET STATE

Four fewer category A signals (rail) passed at danger (cumulative by 30 June 2021)

MEASURE	2018/19 TARGET	BASELINE	RESULT
Number of trains that go through a stop signal when they could have stopped safely (category A signal passed at danger)	Establish baseline from period 1 July 2015 - 30 June 2018	133	Baseline set

Note: a signal passed at danger is when a train passes a perfectly displayed stop signal without authorisation.

As the rail safety regulator, we investigate incidents and take appropriate action (such as enforcing speed reductions) and help to identify safety issues affecting the rail industry.

The number of signals passed at danger is an important measure of the safety of rail systems as it indicates the effectiveness of the systems to prevent unauthorised movement of rail vehicles into occupied sections of track. If not prevented, these situations can lead to collisions between rail vehicles.

We are establishing a baseline from which to track this measure with the aim of seeing a reduction by 2021. Currently, there is no technology solution in use across New Zealand's rail network to assist with reducing signals passed at danger. We need to investigate funding options for future technology solutions.

### SIGNIFICANT ACTIVITIES

#### Our Amended statement of performance expectations 2018/19 set out the following significant activities to help us deliver our transport safety position. TRANSPORT SAFETY SIGNIFICANT ACTIVITIES 2018/19 YEAR-END RESULT 1.1 Begin delivery of a safe network improvement programme on high-risk routes and intersections ACHIEVED 1.2 Begin implementation of the Speed Management Guide on the highest-risk routes and intersections ACHIEVED 1.3 Develop a communications programme to educate consumers on the benefits of safer vehicles ACHIEVED 1.4 Fully establish the rail safety regulator to be a proactive, risk-based regulator SUBSTANTIALLY ACHIEVED Establishing the rail safety regulatory function is a key focus for us. To build our regulatory rail capability and capacity, we implemented five workstreams and successfully delivered three. A draft success measures framework is on hold as the next steps will be informed by the recommendations from the Ministry of Transport's regulatory review. A review of our funding needs for our rail regulatory function is nearing completion. The Ministry of Transport is progressing regulations to recover a portion of this function's cost from the industry. A cost-recovery framework will be in place once the new regulations are enacted. 1.5 Continue to work with the Ministry of Transport on developing a new road safety strategy for 2019 ACHIEVED



#### STATE HIGHWAY IMPROVEMENTS

Delivered by the Transport Agency and funded from the National Land Transport Fund and the Crown

Through state highway improvements, we manage and invest in infrastructure (roads, roadsides, and walking and cycling facilities), in socially and environmentally responsible ways, to reduce the number and severity of crashes and improve travel on the network. This contributes to reducing congestion, enabling more efficient freight supply chains, and creating a safer, more resilient transport system.

REFERENC	E MEASURE	RESULT	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	2017/18 ACTUAL
SHI1	% of activities delivered to agreed standards and timeframes	Not achieved	88%	≥90%	2%	86%

The delivery of activities to agreed standards and timeframes was below target, although an improvement on last year's result. This measure is 50 percent financial performance against budget and 50 percent delivery performance against milestones. The financial underspend was largely caused by overly optimistic forecasting across the state highway improvements programme in the first year of the 2018–21 National Land Transport Programme and a few large projects experienced delays caused by issues such as:

- delays receiving materials (Mackays to Peka Peka and Christchurch Northern Arterial)
- unforeseen ground conditions delaying construction of a retaining wall (Western Ring Route)
- consenting delays and property acquisition challenges (Mt Messenger Bypass)
- final asphalt surfacing deferred to give chip seal more time to bed down and to ensure conditions are
  optimal (Waikato Expressway's Rangiriri and Ngaruawahia sections, respectively).

SHI2	% of state highway network modified to	Baseline	0.6%	Baseline	- New
	align with safe and appropriate speed	set	(68.5km)	to be set	measure

We completed a review of speeds across the state highway network and have identified the top 10 percent that will result in the greatest reduction in death and serious injury when modified. A total of 68.5km of the state highway network had speed reductions this year. This includes 25.6km on State Highway 1 north and south of Kaikōura and 9km on State Highway 60 in Richmond. Both lengths of road are part of the top 10 percent of the network identified to have the greatest impact on reducing death and serious injuries when modified.

SHI3	% of state highways available to high productivity motor vehicles	Achieved	71%	≥62%	9%	62%
See appen	dix B, page 175, for technical details.					
						DECTATED

	2018/19 ACTUAL \$M	2018/19 BUDGET \$M	VARIANCE \$M	RESTATED 2017/18 ACTUAL \$M <sup>a</sup>
Income	1,251.9	1,420.9	(169.0)	1,376.1
Expenditure	1,251.9	1,420.9	(169.0)	1,376.1
Net surplus (deficit)	0.0	0.0	0.0	0.0

a 2017/18 actual balances have been restated to remove the public-private partnerships consistent with 2018/19.

Note: expenditure is net of developers' contributions, so reflects increases in the Transport Agency's assets.

Some non-cash capital and operating expenses presented in the financial statements are not included in the figures. They are expenditure for:

- depreciation and state highway write-offs of \$539.6 million (2017/18: \$393.3 million)
- public-private partnerships of \$724.3 million (2017/18: \$433.3 million)
- assets vested to local authorities of \$24.4 million (2017/18: \$0.0)
- other expenses of \$0.1 million (2017/18: \$4.7 million).

State highway improvements expenditure was \$169.0 million (12 percent) below budget, primarily as a result of overly optimistic forecasting for the first year of the 2018–21 National Land Transport Programme. Projects contributing to the underspend include Auckland's Northern Corridor Improvements (\$56 million), Wellington's Northern Corridor (\$31 million), Mackays to Peka Peka (\$17 million), Christchurch Northern Arterial (\$16 million) and Peka Peka to Ōtaki (\$14 million). Expenditure is forecast to increase significantly in the remainder of the 2018–21 National Land Transport Programme period as major construction projects continue or are completed.

See page 132 for full details on output class funding and expenditure.



### **STATE HIGHWAY MAINTENANCE**

Delivered by the Transport Agency and funded from the National Land Transport Fund and the Crown

Through state highway maintenance, we manage and invest in maintaining and operating the state highway network. We follow a rigorous approach so our state highways are safe, resilient and reliable for our customers to travel on.

REFERENCE	MEASURE	RESULT	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	2017/18 ACTUAL				
SHM1	% of activities delivered to agreed standards and timeframes	Achieved	94%	≥90%	4%	90%				
SHM2	Safe stopping: % of network meeting surface texture standards	Achieved	99%	≥98%	1%	99%				
SHM3	Network resilience: % of rutting ≥20mm over state highway network	Achieved	1%	≤3%ª	2%	1%				
SHM4	Safe stopping: % of network above skid threshold	Not achieved	97%	≥98%	1%	95%				
	While our target was not achieved, the proportion of the road network above the skid threshold improved on last year following increased funding to treat network deficiencies. Additional funding is available for the remaining two years of the 2018–21 National Land Transport Programme to continue working towards this target.									
SHM5	Smooth ride: % of travel on network classed as smooth	Achieved	99%	≥97%	2%	99%				
SHM6	Availability of state highway network: % of unplanned road closures resolved within standard timeframes	Achieved	85%	≥75% <sup>b</sup>	10%	82%				
SHM7	State highway maintenance cost per lane kilometre delivered	Achieved	\$22,997	\$21,500- \$24,000	0	\$24,705				
SHM8	Reinstatement of the South Island Transport Corridors: % of activities delivered to agreed standards and timeframes <sup>c</sup>	Not achieved	81%	≥90%	9%	New measure				
	The target was not achieved due to repriori	tisation of acti	vities toward	ds recovery a	nd restoratio	n work.				

The target was not achieved due to reprioritisation of activities towards recovery and restoration work. Restoration activities are now ahead of programme with project recovery construction substantially completed. The reprogramming of work led to significant delays in the improvements and resilience programme. Due to extensive value engineering work, there was no cost increase even with the delays, and savings in the initial target outturn cost were realised.

a This was published incorrectly as 3% in our Amended statement of performance expectations 2018/19.

b The target was reduced for 2018/19 to take account of extreme weather events, which impact performance against this measure. The target has been revised back to  $\geq$ 84% for 2019/20 to reflect a more consistent baseline of historic performance.

c The methodology for this measure changed since it was initially scoped. Information to assess overall physical performance was unavailable due to the large number of projects being delivered across different phases and complex arrangements. The projects are delivered under multiple agreements between different delivery agents of the North Canterbury Transport Infrastructure Recovery Alliance, with some jointly funded and jointly owned. Expenditure was used as a proxy for standards and timeframes.

See appendix B, page 175, for technical details.

	2018/19 ACTUAL \$M	2018/19 BUDGET \$M	VARIANCE \$M	2017/18 ACTUAL \$M
Income	830.1	903.9	(73.8)	1,168.5
Expenditure	830.1	903.9	(73.8)	1,168.5
Net surplus (deficit)	0.0	0.0	0.0	0.0

State highway maintenance expenditure was \$73.8 million (8 percent) below budget, mainly due to a \$124 million underspend on the reconstruction of State Highway 1 after the Kaikōura earthquake.

State highway network base programme expenditure was \$13 million above budget. The main contributors to the over-expenditure were traffic growth claims.

Other emergency works also had a significant impact on expenditure and were \$24 million above budget. The main drivers of this overspend were severe weather events, including a West Coast rain event resulting in the loss of Waiho Bridge, river erosion on State Highway 6 in Haast and a detour route following the closure of Manawatū Gorge.

See page 133 for full details on output class funding and expenditure.



#### **LOCAL ROAD IMPROVEMENTS**

Invested in by the Transport Agency, delivered by local authorities and funded from the National Land Transport Fund

Through local road improvements and with local and regional councils, we invest in new local roads, chip sealing for existing roads, new traffic management facilities, and replacement bridges and other structures. These investments create safer local roads, improve the efficiency of freight supply chains, increase the resilience of the local road network and ease congestion.

REFERENCE	MEASURE	RESULT	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	2017/18 ACTUAL		
LRI1	% of approved organisations signed up to the 50MAX network	Achieved	95%	≥95%	0	95%		
LRI2	% of local road network modified to align with safe and appropriate speed	-	Not available	Set baseline	-	New measure		
	We cannot report on this measure because sufficiently robust data is not available. In future, data will be sourced from the National Speed Limit Register, which is being developed and will be available for local road reporting after December 2020.							

See appendix B, page 175, for technical details.

	2018/19 ACTUAL \$M	2018/19 BUDGET \$M	VARIANCE \$M	2017/18 ACTUAL \$M
Income	239.6	216.1	23.5	246.2
Expenditure	239.6	216.1	23.5	246.2
Net surplus (deficit)	0.0	0.0	0.0	0.0

Local road improvements expenditure was \$23.5 million (11 percent) above budget. The increase is largely due to the inclusion of infrastructure projects for the Provincial Growth Fund of \$10.9 million, which were budgeted in regional improvements.

Major expenditure in local road improvements included \$90 million in low-cost, low-risk programmes, \$38.5 million LED street lighting upgrades and Quay Street (Auckland) seawall of \$15.9 million.

See page 136 for full details on output class funding and expenditure.



#### **LOCAL ROAD MAINTENANCE**

Invested in by the Transport Agency, delivered by local authorities and funded from the National Land Transport Fund and the Crown

In conjunction with approved organisations, we invest in local road maintenance and operations, including the maintenance of pavements, structures and drains, and traffic services. These investments maintain the safety and resilience of the local road network and manage traffic flow and incidents, supporting lower congestion, a reduced risk of road crashes and better freight supply chain efficiency.

REFERENC	E MEASURE	RESULT	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	2017/18 ACTUAL
LRM1	Pavement integrity index of the sealed network <sup>a</sup>	Achieved	94	94 <sup>b</sup>	0	94
LRM2	Surface condition index of the sealed network <sup>c</sup>	Achieved	98	98 <sup>b</sup>	0	98
LRM3	Smooth ride: % of travel on smooth roads	Achieved	87%	≥86%	1%	87%
LRM4	Local road maintenance cost per local road lane kilometres delivered	Not achieved	\$3,455	≤\$3,000	\$455	\$3,095

This measure is calculated by dividing the amount spent on the maintenance and renewal of local roads by the total number of lane kilometres in the network. Cost per local road lane kilometre was above target this year because more sealed pavement maintenance and routine drainage maintenance work were delivered than budgeted for. Network asset management activities were also higher than expected. Not all these activities contribute to an increase in lane kilometres.

c This was published incorrectly in our Amended statement of performance expectations 2018/19 as '% of the sealed local road network that meets surface condition targets' and has been corrected to reflect what is being measured. This is consistent with previous methodology and results. See appendix B, page 175, for technical details.

	2018/19 ACTUAL \$M	2018/19 BUDGET \$M	VARIANCE \$M	2017/18 ACTUAL \$M
Income	653.4	668.0	(14.6)	594.7
Expenditure	653.4	668.0	(14.6)	594.7
Net surplus (deficit)	0.0	0.0	0.0	0.0

Local road maintenance expenditure was \$14.6 million (2 percent) below budget due to lower than forecast emergency works claims. Funding approvals for emergency works are well above budget but several claims are yet to be finalised. The delivery of the base programme is close to budget.

See page 136 for full details on output class funding and expenditure.

a This was published incorrectly in our Amended statement of performance expectations 2018/19 as '% of the sealed local road network that meets pavement integrity targets' and has been corrected to reflect what is being measured. This is consistent with previous methodology and results.

b This was published incorrectly in our Amended statement of performance expectations 2018/19 as a percentage.



#### **ROAD SAFETY PROMOTION AND DEMAND MANAGEMENT**

Delivered by the Transport Agency and local authorities and funding assistance from the National Land Transport Fund

Through road safety promotion and demand management, we manage and invest in activities that support behavioural changes to increase road safety and promote mode shift and use of travel planning to optimise the transport system. These activities include advertising, education and information targeted at road users. This output class includes work and school travel management plans, cycle safety training, ride sharing, promotion of public transport and active modes, and the provision of alcohol interlocks.

•						
REFERENCE	MEASURE	RESULT	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	2017/18 ACTUAL
RSP1	% of activities delivered to agreed standards and timeframes	Not achieved	76.5%	100%	23.5%	100%
	We did not meet our target because of of the third quarter (both were completed in quarter. We did not complete the evaluation 2019) and the education component of the speed management component of the	in quarter four) a stion report of the the Safe Network	nd two prog Young Driv	rammes plan er programm	ned for the fo e (delivered i	urth n July
RSP2	% of road safety advertising campaigns that meet or exceed their agreed success criteria	Achieved s	89%	≥80%	9%	87%
See appendix	B, page 175, for technical details.					
			2018/19 ACTUAL \$M	2018/19 BUDGET \$M	VARIANCE \$M	2017/18 ACTUAL \$M
Income			49.1	55.3	(6.2)	39.3
Expenditure	e		45.9	52.9	(7.0)	37.4
Net surplus	s (deficit)		3.2	2.4	0.8	1.9

Road safety promotion expenditure was \$7.0 million (13 percent) below budget. The most significant variance was due to an underspend on the alcohol interlock programme (a new initiative of the Safer Journeys road safety strategy to reduce the impact of drink driving on our roads) of \$3.6 million. See page 138 for full details on output class funding and expenditure.



### **ROAD POLICING**

The road policing output class is reported in the annual report for the National Land Transport Fund, page 221.

## INCLUSIVE ACCESS HAERE TAHI



#### **OUR POSITION**

Our position is that everyone should have fair and equitable access to the transport system.

#### **TARGET STATES - WHAT WE AIM TO ACHIEVE BY 2021**

By 2021, we aim to achieve:

- increased mode share of public transport and active modes in high-growth urban areas
- improved access to priority routes for freight and tourism, particularly at peak times.

#### **OUR PROGRESS THIS YEAR**

For the first time, we are reporting on access to destinations such as jobs, schools, health care and essential shopping by different modes of transport (see pages 42-44). Driving is the main way people connect to important social and economic opportunities. Fewer people have easy access to key destinations using public transport, walking or cycling.

A baseline established this year shows only 19 percent of urban journeys are made by public transport, walking or cycling. However, the use of urban public transport services grew by 6 percent.

Through a mode shift strategy, we identified and prioritised what we can do to increase the attractiveness of public transport and walking, cycling and other active modes. We also delivered a travel demand management programme that aims to enable better travel choices.

To support access and economic development in the regions, we improved 152 lane kms of regional state highways and made an additional 1,004km of state highway available to high productivity motor vehicles on key regional routes.

19% 次率

of trips in high-growth urban areas on public transport, walking and cycling

29%

of people in Auckland, Wellington and Christchurch have access to frequent public transport services

of regional state highways improved (13 projects)

# **MILLION**

funded through the SuperGold cardholders' scheme (up nearly 12%)

### 8225KM

of state highway available to high productivity motor vehicles on key regional routes

#### **168 MILLION PASSENGERS**

used urban public transport services (6% growth)



We delivered our commitments as a partner in the Provincial Growth Fund programme to lift regional productivity. This included:

- working with the Provincial Development Unit to identify investment opportunities and advise on Provincial Growth Fund applications
- managing Provincial Growth Fund funding for roading projects through Vote Transport and the Transport Investment Online system
- developing a significant pipeline of activities to create safer, more resilient transport connections in Tairāwhiti/Gisborne

Baselines for measures of improved access to priority routes for freight and tourism will be established next year.

Access to the transport system and economic development in regions supports the work we do to make our communities more liveable and connected (as described under our liveable communities position).

#### **PERFORMANCE MEASURES**

We monitor progress through measures for our position statement, target states and output classes. We also set out significant activities to achieve every year.

Our inclusive access position is delivered through activities and investments in the four output classes:

- regional improvements
- public transport
- administration of the SuperGold cardholders' scheme
- enhanced public transport concessions for SuperGold cardholders

Contributions also come from the output class walking and cycling.

#### POSITION STATEMENT

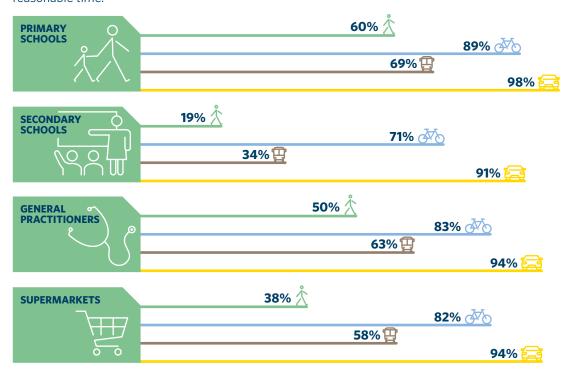
Everyone should have fair and equitable access to the transport system.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Access to social and economic opportunities by mode	Set baseline	See figures on page 42	Baseline set (future reporting to be confirmed)

#### **ACCESS TO SOCIAL AND ECONOMIC OPPORTUNITIES**

#### Proportion of population within 15 minutes of destination by mode

This measure shows the proportion of New Zealanders that can reach important destinations in a reasonable time.



#### Proportion of jobs within 45 minutes by mode

This measure shows the proportion of jobs across New Zealand that can be reached in a reasonable time.



Through these measures we will develop a deeper understanding of whether New Zealanders can access the destinations that matter the most to them - jobs, schools, health care and essential shopping.

Measuring access to a key destination, rather than efficiency of transport (such as travel times on key corridors) is relatively new to the New Zealand transport sector and is foundational for considering how to improve accessibility, in particular through better integration of urban development and transport.

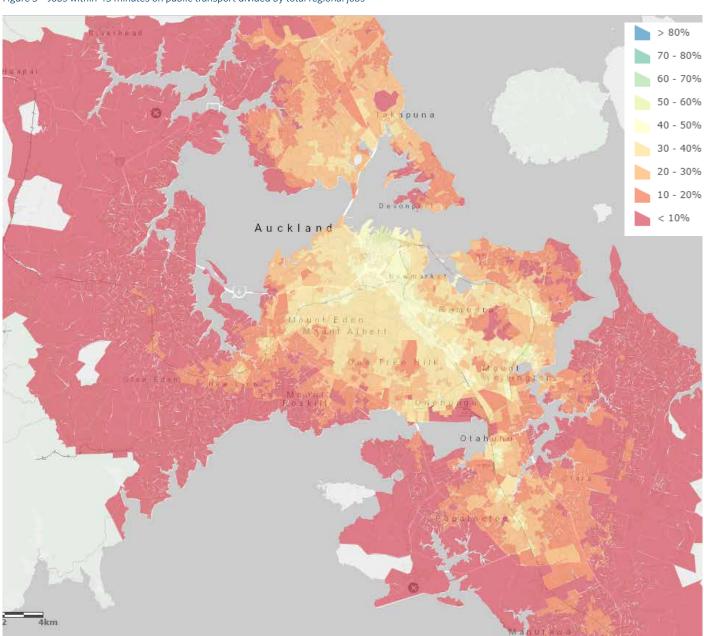
Connectivity to important social and economic opportunities in New Zealand is highest for driving (more than 9 in 10 people live within a 15-minute drive of a general practitioner). In comparison, fewer people have easy access to important destinations using public transport or walking and cycling (around 6 in 10 people live within a 15-minute public transport journey to a general practitioner). Figure 5 (page 43), for example, shows the proportion of jobs within 45 minutes by public transport in different areas of the Auckland region.

Future targets for this measure will be set once measures are confirmed for the Government Policy Statement on land transport.

Figure 5 shows that for large areas of Auckland only a small proportion of the region's jobs can be reached within a 45 minute (door-to-door) public transport commute in the morning – this is particularly the case for neighbourhoods in West and South Auckland that are located away from southern train line.

Data is likely to change when public transport improvements are completed or if the number of jobs located near public transport infrastructure grows.





#### TARGET STATE

Increased mode share of public transport and active modes in high-growth urban areas.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Proportion of total trips on public transport and active modes in high-growth urban areas	Set baseline	19%	Baseline set

#### TARGET STATE /

Improved access to priority routes for freight and tourism, particularly at peak times.

MEASURE	2018/19 TARGET	BASELINE	RESULT	
Number of hours that priority routes for freight and tourism are unavailable	Baseline to be set	in 2019/20, then	n decreasing	
Predictability of travel times on priority routes for freight and tourism	Baseline to be set	in 2019/20, then	n increasing	

#### SIGNIFICANT ACTIVITIES

INCLU	SIVE ACCESS SIGNIFICANT ACTIVITIES 2018/19	YEAR-END RESULT
2.1	Build understanding and shared investment approaches with central and local government about the needs of the transport disadvantaged, and which interventions work best for which groups	ACHIEVED
2.2	Develop initiatives to encourage many more people onto public transport and active modes, including a:  mode shift strategy to identify and prioritise what we can do to increase the attractiveness of public transport, walking, cycling and other active modes  demand management programme that aims to enable better travel choices	ACHIEVED
2.3	Develop a shared understanding in regional New Zealand of the most important transport accessibility needs for freight and tourism and begin to take action	ACHIEVED
2.4	Support local government to develop planning approaches and approvals that support multimodal transport choices	ACHIEVED
2.5	Deliver our commitments as a key partner in the Provincial Growth Fund programme to lift regional productivity, including:	
	<ul> <li>working with the Provincial Development Unit to identify investment opportunities, provide advice on applications and release funding for land transport projects</li> </ul>	ACHIEVED
	delivering the Waipapa intersection (Northland)	ACHIEVED
	<ul> <li>developing seven business cases as part of the next phase in the Twin Coast Discovery Route programme (Northland)</li> </ul>	ACHIEVED
	<ul> <li>developing a single stage business case to identify potential improvements for State Highway 43, the Forgotten World Highway (Taranaki)</li> </ul>	ACHIEVED
	<ul> <li>delivering a significant pipeline of work in Tairāwhiti/Gisborne made up of physical works, emergency works and business cases</li> </ul>	ACHIEVED
2.6	Implement the National Priority Programme for regional development	ACHIEVED



#### **REGIONAL IMPROVEMENTS**

Delivered by the Transport Agency and funded from the National Land Transport Fund

Through regional improvements we invest in important state highways and local roads outside major metropolitan areas. We deliver state highway projects, and local and regional councils deliver local road projects. These projects support regional economic development by providing efficient and reliable transport for tourists and freight as well as improving the safety and resilience of the road network.

REFERENCE	MEACUDE	RESULT	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	2017/18 ACTUAL
REFERENCE	WEASURE	KESULI	ACTUAL	IARGET	VARIANCE	ACTUAL
RI1	Lane kilometres of improved regional roading	Achieved	151.7 lane km	Increasing	-	9.4km
RI2	Kilometres available to high productivity motor vehicles on key regional routes	Achieved	8,225km	Increasing	-	7,221km
RI3	% of activities delivered to agreed standards and timeframes	Achieved	98%	90%	8%	87%
See appendix	B, page 175, for technical details.					
			2018/19 ACTUAL \$M	2018/19 BUDGET \$M	VARIANCE \$M	2017/18 ACTUAL \$M
Income			139.3	152.3	(13.0)	140.1
Expenditure	е		139.3	152.3	(13.0)	140.1
Net surplus	s (deficit)		0.0	0.0	0.0	0.0

Regional improvements expenditure was \$13.0 million (9 percent) below budget mainly due to \$40 million being budgeted for the Provincial Growth Fund in regional improvements but actual spend being recorded in other output classes. Provincial Growth Fund spend for regional improvements is less than \$1 million with the resulting underspend partially offset by Provincial Growth Fund spend totalling \$16 million in investment management and local road improvements output classes.

Other regional improvements initiatives under the 2018-21 National Land Transport Programme were above budget by \$26 million due to projects progressed ahead of plan. The forecast is expected to be close to budget over the 2018-21 National Land Transport Programme.

See page 137 for full details on output class funding and expenditure.



#### **PUBLIC TRANSPORT**

Invested in by the Transport Agency, delivered by local authorities and funded from the National Land Transport Fund

Along with approved organisations (such as local and regional councils), we invest in bus, ferry and rail public transport services, technology, facilities and infrastructure to increase patronage. This includes investing in subsidised door-to-door transport for people with mobility impairments.

Investment in public transport provides customers with more ways to travel, eases congestion and makes better use of the existing transport system. Public transport also reduces the impact of transport on the environment and contributes to reducing the number of deaths and serious injuries from road crashes.

Public transport activities are supported by the administration of the SuperGold cardholders' scheme and enhanced public transport concessions for SuperGold cardholders.

REFERENCE	MEASURE		RESULT	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	2017/18 ACTUAL
PT1	Number of pass urban public tra (bus, train and	insport services	Achieved	168 million	≥164 million	4 million	158 million
PT2	% of people wit frequent public in Auckland, W Christchurch	transport services	Achieved 5	29%	Increasing	2%	27%ª
PT3	Cost per	Bus	Not achieved	\$0.20/km	≤\$0.19/km	\$0.01/km	\$0.19/km
	kilometre by bus, train and ferry Ferry	Train	Achieved	\$0.16/km	≤\$0.16/km	0	\$0.16/km
		Ferry	Not achieved	\$0.08/km	≤\$0.06/km	\$0.02/km	\$0.06/km

The increase in service cost of carrying passengers by bus was due to the 8 percent increase in service levels in Auckland, Waikato, Bay of Plenty and Otago. Ferry costs increased due to investment in greater capacity vessels and additional ferry services in Auckland. Cost indexation and inflation (about 4.5 percent for bus and ferry) also affected service costs. These costs across the three modes reflect spend against the National Land Transport Fund only. They exclude any local share, fare revenue, SuperGold cardholder payments and third-party revenue. If these exclusions are considered, total service cost per passenger kilometre is \$0.65/km for bus, \$0.49/km for train and \$0.60/km for ferry.

See appendix B, page 175, for technical details.

	2018/19 ACTUAL \$M	2018/19 BUDGET \$M	VARIANCE \$M	2017/18 ACTUAL \$M
Income	511.3	549.0	(37.7)	382.6
Expenditure	511.3	549.0	(37.7)	382.6
Net surplus (deficit)	0.0	0.0	0.0	0.0

Public transport expenditure was \$37.7 million (7 percent) below budget primarily as a result of delays in delivery across various projects, the largest of which is technology-based solutions related to public transport across several regions (\$8.6 million underspend).

See page 135 for full details on output class funding and expenditure.

a The 2017/18 actual figure, used as this measure's baseline, was recalculated from 30 percent to 27 percent due to an error by the external data supplier.

### OUTPUT CLASSES

# ADMINISTRATION OF THE SUPERGOLD CARDHOLDERS' SCHEME AND ENHANCED PUBLIC TRANSPORT CONCESSIONS FOR SUPERGOLD CARDHOLDERS

Administrated by the Transport Agency, delivered local authorities and funded by the Crown

Together with local and regional councils, including Auckland Transport, we administer the SuperGold cardholders' concessionary fares scheme. We also fund regional councils to provide enhanced public transport concessions for SuperGold cardholders. The Crown funds both activities as specific projects. We manage the SuperGold cardholders' scheme on behalf of the Ministry of Transport.

The SuperGold cardholders' scheme provides more transport choices for older people and improves the use of public transport during off-peak hours, which reduces congestion and contributes to improving safety on the roads.

	-					
REFERENCE	MEASURE	RESULT	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	2017/18 ACTUAL
SG1	% of 'on time' payment of Crown SuperGold allocation to approved organisations	Not achieved	64%	100%	36%	New measure
	In 2018/19, the Transport Agency introduced a streamlined SuperGold card funding process as part of regions' public transport programmes. Under the new process, payments are planned to be made to approved organisations in the first quarter of the year, based on submitted claims supported by demand forecasts. All approved organisations were paid once claims were submitted. Five out of 14 claims were paid after the end of the first quarter due to late submissions.					
SG2	Patronage (number of boardings using SuperGold concessions)	Achieved	15.7 million	14.0 million	1.7 million	New measure
See appendix	B, page 175, for technical details.					
			2018/19 ACTUAL \$M	2018/19 BUDGET \$M	VARIANCE \$M	2017/18 ACTUAL \$M
Income			29.4	29.4	0.0	28.3
Expenditure	е		29.4	29.4	0.0	28.3
Net surplus	s (deficit)		0.0	0.0	0.0	0.0

Expenditure for administration of the SuperGold cardholders' scheme and enhanced public transport concessions for SuperGold cardholders was on budget and \$1.1 million (3.9 percent) higher than last year.

See page 135 for full details on output class funding and expenditure.

## LIVEABLE COMMUNITIES KĀINGA ORA



#### **OUR POSITION**

Our position is that we will partner to efficiently combine planning and investment for transport and land use and this will result in more vibrant, interactive communities.

#### **TARGET STATES - WHAT WE AIM TO ACHIEVE BY 2021**

By 2021, we have committed to increasing space in our cities dedicated to people.<sup>6</sup>

#### **OUR PROGRESS THIS YEAR**

A baseline for the proportion of space in cities dedicated to motorised vehicles will be established in 2020/21 and we will aim to reduce this figure. This year, we completed work to further integrate 'placemaking' in transport solutions, which is done by developing places and spaces alongside transport facilities.

In Auckland, we are investing in construction of infrastructure to deliver the Auckland Transport Alignment Project and in developing business cases for further investment. While we are committed to ensuring the project is a success, pressure on the National Land Transport Fund means some activities are having to be reprioritised.

Mode share statistics show most trips are undertaken by car or van, with pedestrian trips being the next most common. Over time, we expect to see a larger proportion of trips by public transport and active modes such as walking and cycling as our activities and plans, such as mode shift and travel demand management, embed.

A total of 104.8 network kilometres of walking and cycling facilities were delivered by the Transport Agency and its co-investment partners and cycling trips increased to 6238, up from 5605 last year. Wellington recorded a 4 percent increase (to 2360 trips), Christchurch a 34 percent increase (to 1869 trips) and Auckland a 3 percent increase (to 2009 trips).

6 Target states for liveable communities were updated after we published our Amended statement of performance expectations 2018/19.



cycling trips observed in Wellington, Auckland and Christchurch central business districts

**ETWORK** 

of walking and cycling facilities delivered

of transitional rail projects approved for implementation Transitional rail and rapid transit investment began this year. These activities offer people more ways to travel, ease congestion and support better access to housing, education and employment. Four of five business cases for transitional rail were approved for implementation, and rapid transit activity focused on developing the business case for light rail in Auckland.

Our communities are more liveable and have more access to the land transport system through the work we do to combine land use with efficient planning and investment for the land transport system (as described under our inclusive access position, page 40).

#### **PERFORMANCE MEASURES**

We monitor progress through measures for our position statement, target states and output classes. We also set out significant activities to achieve every year.

Our liveable communities position is delivered through activities and investments in the three output classes:

- walking and cycling
- rapid transit
- transitional rail.

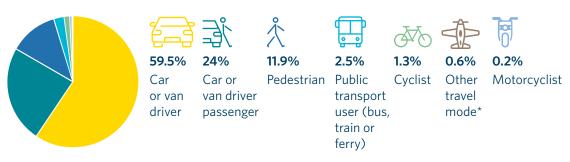
Contributions also come from the output class public transport.

#### POSITION STATEMENT

We will partner to efficiently combine planning and investment for transport and land use and this will result in more vibrant, interactive communities.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Mode share (proportion of trips by mode)	Target to be confirmed once Ministry of Transport finalises Government Policy Statement measures	See figure below	Baseline set

### Mode share (proportion of trips by mode)



<sup>\* &#</sup>x27;Other travel mode' includes aircraft, boats (excluding ferries), mobility scooters and other modes such as horses. Skateboardings and being in a pushchair are included with pedestrians.

The mode share results from the Household Travel Survey provide a valuable view on people's transport choices. Most trips are undertaken by car or van, with pedestrian trips being the next most common. Over time, we expect to see a larger proportion of trips by public transport and active modes such as walking and cycling as our activities and plans, such as mode shift and travel demand management, embed.

#### TARGET STATE

Increased space in our cities dedicated to people.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Proportion of space in cities dedicated to motorised vehicles	Baseline to be set	in 2020/21, then re	ducing

#### SIGNIFICANT ACTIVITIES

Our Amended statement of performance expectations 2018/19 set out the following significant activities to help us deliver our liveable communities position.

#### **LIVEABLE COMMUNITIES SIGNIFICANT ACTIVITIES 2018/19**

#### YEAR-END RESULT

3.1 Further integrate 'placemaking' in solutions by developing places and spaces alongside transport facilities and integrating active modes and use of technology



3.2 Identify transport gaps for targeted regions to ensure access to essential services for all New Zealanders



3.3 Partner with Auckland Transport Alignment Project (ATAP) agencies to implement the indicative package (including light rail) and progress ATAP recommendations



ATAP investment is being made in construction and in the business case process. Major projects (those with more than \$250 million investment) are under construction, and projects funded through the Auckland Regional Fuel Tax are also progressing. However, timing and approval issues for some programmes require active management. These issues include current funding pressures on the National Land Transport Fund.

We are reprioritising activities across all classes in the National Land Transport Programme. This will affect the funding availability for some ATAP projects over the next three years, which is not straightforward to resolve. We remain committed to working with ATAP partner agencies to deliver projects that sit within the ATAP package and ensure the programme is a success and remains aligned with the Auckland Regional Land Transport Plan and the Auckland Plan.



#### **WALKING AND CYCLING**

Invested in by the Transport Agency, delivered by local controlling authorities and funded from the National Land Transport Fund and the Crown

Through walking and cycling, we invest in new and improved walking and cycling infrastructure (for transport purposes) as well as in community education and promotion, including the delivery of the Urban Cycleways Programme.

Walking and cycling infrastructure includes cycle paths, cycle lanes, new footpaths, services for crossing roads and cycle parking facilities. New facilities that are a part of a road are funded through investments to improve road networks, rather than through walking and cycling investment.

Walking and cycling investment creates safer and more accessible infrastructure and transport networks, gives our customers more transport choices, relieves congestion and reduces the impact of transport on the environment. It also supports better health by enabling more people to walk and cycle.

REFERENCE	MEASURE	RESULT	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	2017/18 ACTUAL
WC1	Network kilometres of walking and cycling facilities delivered	Achieved	104.8km (including 47.3km UCP projects)	Increasing	-	79.3km (including 61.8km UCP projects)
WC2	Cycling count in Auckland, Wellington and Christchurch	Achieved	6,238	Increasing	-	5,605

Note: UCP = Urban Cycleways Programme. See appendix B, page 175, for technical details.

	2018/19 ACTUAL \$M	2018/19 BUDGET \$M	VARIANCE \$M	2017/18 ACTUAL \$M
Income	70.3	104.4	(34.1)	87.7
Expenditure	70.3	104.4	(34.1)	88.6
Net surplus (deficit)	0.0	0.0	0.0	(0.9)

Walking and cycling expenditure was \$34.1 million (33 percent) below budget due to delays in the National Land Transport Fund expenditure component of projects in the Urban Cycleways Programme, primarily in Auckland (\$6.8 million) and underspends on several large projects due to delayed start up such as State Highway 88 Dunedin to Port Chalmers Safety Improvements (\$11.3 million) and State Highway 2 Baypark to Bayfair Link Upgrade (\$5.1 million).

See page 134 for full details on output class funding and expenditure.



Net surplus (deficit)

#### **RAPID TRANSIT**

This is a new output class invested and delivered by the Transport Agency and funded from the National Land transport Fund

We work in partnership with other agencies to deliver rapid transit improvements. This includes establishing arrangements to plan, fund, design, supervise, construct and maintain rapid transit networks and projects, including light rail.

Investment in rapid transit provides customers with more ways to travel, eases congestion and supports better access to housing, education and employment in major metropolitan areas. Like other forms of public transport, rapid transit also reduces the impact of transport on the environment and contributes to reducing the number deaths and serious injuries from road crashes.

REFERENCE RPT1	MEASURE RES	SULT	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	2017/18 ACTUAL
KPII	investment requirements	_	NOT available	290%	-	New measure
No activities reported against this measure have begun.						
See appendix	B, page 175, for technical details.					
			2018/19 ACTUAL \$M	2018/19 BUDGET \$M	VARIANCE \$M	2017/18 ACTUAL \$M
Income			9.9	130.4	(120.5)	0.0
Expenditur	e		9.9	130.4	(120.5)	0.0

Rapid transit expenditure was \$120.5 million (92 percent) below budget. Budgeted spend was based on anticipated progress on the original plan for the City Centre to Mangere light rail project. Progress and expenditure has been impacted by the evaluation process underway to assess alternate project approaches by the Transport Agency and NZ Infra. As a result, rapid transit activity will not meet budget over the remainder of the 2018–21 National Land Transport Programme and the balance of unused funding has been reallocated to other output classes.

0.0

0.0

0.0

0.0

See page 140 for full details on output class funding and expenditure.



#### TRANSITIONAL RAIL

This is a new output class invested in by the Transport Agency, delivered through Local authorities with funding assistance from the National Land Transport Fund

We invest in improving urban rail services and interregional rail services that assist passengers to access major employment and housing areas.

Investment in passenger rail provides customers with more ways to travel, eases congestion and supports better access to housing, education and employment. Like other forms of public transport, rail reduces the impact of transport on the environment and contributes to reducing the number deaths and serious injuries from road crashes.

REFERENCE	MEASURE	RESULT	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	2017/18 ACTUAL
TR1	% of projects approved for implementation	Baseline set	80%	Increasing	-	New measure
	Four of five business cases re to Pukekohe Rail Corridor Imp implementation work is yet to feedback to Auckland Transp the Transport Agency Board a	provements bus to be completed. ort, which is ain	iness case has r Therefore, the ning to submit a	not been approve business case ha a revised busines	ed because pro as gaps. We h	e- ave provided
TR2	% of activities delivered to investment requirements	Baseline set	100%	Set baseline	-	New measure
See appendix	B, page 175, for technical details.					
			2018/19 ACTUAL \$M	2018/19 BUDGET \$M	VARIANCE \$M	2017/18 ACTUAL \$M
Income			19.2	35.4	(16.2)	0.0
Expenditure	2		19.2	35.4	(16.2)	0.0
Net surplus	(deficit)		0.0	0.0	0.0	0.0

Transitional rail actual expenditure was \$16.2 million (46 percent) below budget. This was due to some projects not progressing as quickly as expected, primarily in Auckland (\$12 million underspend). There was also an underspend on approved projects of \$4.3 million, primarily in Wellington, which is now planned for 2019/20.

See page 140 for full details on output class funding and expenditure.

## TRANSPORT TECHNOLOGY HANGARAU WAKA



#### **OUR POSITION**

Our position is that we will combine technology and organisational capabilities to enable safer, sustainable and connected journeys.7

#### **TARGET STATES - WHAT WE AIM TO ACHIEVE BY 2021**

By 2021, we committed to deliver:

- increased and easy access to information on journey options for our customers
- a single integrated investment plan for transport technology investment that is regularly updated to reflect the changing environment
- technology platforms to reduce technology risk and provide the foundations for adaptable technology capability across the Transport Agency.8

#### **OUR PROGRESS THIS YEAR**

Surveys undertaken this year set baselines for how easily our customers can access travel information. Customers rated the ease of access to information relatively highly and their preferred source of information is Google Maps.9

While a single integrated plan for the investment and use of technology across the Transport Agency was developed, it was found not to address key issues. Consequently, a revised plan for the work required over the next 12-24 months is being developed. This plan will also include the work required to mitigate our critical technology risks.

All three activities we planned to deliver under transport technology were delayed by issues uncovered in how our Connected Journeys Solutions group was operating. The activities were paused and re-assessed against our strategic priorities while the group was reviewed.

- 7 This position was updated after we published our Amended statement of performance expectations 2018/19.
- 8 These target states were updated after we published our Amended statement of performance expectations 2018/19.
- 9 The Transport Agency's travel information feeds into Google Maps.

73%

of customers report increased ease of access to transport data and journey choices

TICAL

rating for our technology systems







of surveyed respondents report they can get the journey information they want through their preferred channel

#### **PERFORMANCE MEASURES**

We monitor progress through measures for our position statement and target states. We also set out significant activities to achieve every year.

#### POSITION STATEMENT

We will use transport technology and data to transition to safer, sustainable and connected journeys for customers.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Customers reporting increased ease of access to transport data and journey choices	Set baseline	73%	Baseline set

Customers rated the ease of access to information relatively highly but considered this less important to them than other priorities such as safety, cost, time taken and the behaviour of others.

#### TARGET STATE

Increased easy customer access to information on journey options.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Proportion of surveyed respondents that report they can get the journey information they want through their preferred channel	Set baseline	66%	Baseline set

The preferred channel for information is Google: 80 percent of those who use travel advice and information obtain it from Google Maps. Use of other sources of journey information (whether in digital or non-digital channels), including those we offer, is substantially less common.

#### TARGET STATE

Technology platforms and organisational capabilities are being delivered that reduce existing technology risk and provide the foundations for adaptable future technology capability across the agency for the future.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Technology risk rating	Set baseline	Critical	Baseline set

A critical risk rating means that it is possible the Transport Agency's technology systems may stop performing, in part or whole, and may not be recoverable for extended periods (weeks or months), with extreme consequences.

A plan is being developed for the work required over the next 12–24 months to mitigate technology risk. In parallel, work has started to identify the organisational capabilities the Transport Agency needs if it is to deliver its performance expectations, underpinned by enabling technology. This work programme is not expected to enable delivery of new solutions in time to mitigate the risk, so current solutions need to be upgraded and maintained until new solutions can be brought online.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Technology asset performance measures	Set baseline	Not achieved	Baseline set

We developed new technology asset performance measures to measure availability, utilisation, condition and functionality of our cloud-based and on-premises<sup>10</sup> technology systems (see page 167-169 for more information). We achieved all availability measures for our cloud-based services. Of the three condition measures for on-premises services, we were unable to report on two and did not achieve one. Several of our main on-premises systems do not have fully tested disaster recovery capability. We are investing in cloud-based services to replace on-premise systems that are nearing end of life.

#### TARGET STATE

A single integrated plan for the investment and use of technology across the Transport Agency is being delivered and regularly updated to reflect the changing environment.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Single integrated investment plan created and key milestones being tracked	Plan created Milestones tracked	Plan created Milestones tracked	Not achieved

A single integrated plan was created as planned, but on review it was found not to address key issues. Consequently, a revised plan for the work required over the next 12-24 months is being developed.

#### SIGNIFICANT ACTIVITIES

Our Amended statement of performance expectations 2018/19 set out the following significant activities to help us deliver our transport technology position. Delivery of all three activities was delayed by significant issues uncovered in how our Connected Journeys Solutions group was operating. The activities were paused and re-assessed against our strategic priorities while the group and its work programmes were reviewed, so did not progress as planned.

#### **TRANSPORT TECHNOLOGY SIGNIFICANT ACTIVITIES 2018/19**

#### YEAR-END RESULT

4.1 Enable customers to have the opportunity to shape New Zealand's digital transport technology system through pilots and the roadmap



The aim of the Future Transport work programme is to ready New Zealand for new and emerging transport technologies and business models. We are revising our work programme in response to the review of our Connected Journey Solutions group.

4.2 Invest in the priority components necessary to deliver an enduring and flexible digital transport system



The Mobility Operating System Programme, Transport Operating System Programme and National Ticketing Solution are the priority components for this activity.

The Mobility Operating System Programme's alignment with our strategic priorities has been confirmed and activity is resuming to progress the platform and app, develop the other mobility-as-a-service (MaaS) components, and extend MaaS capability to additional regions in New Zealand.

The Transport Operating System Programme will deliver products to support our network operations, including safety. In January 2019, an incident and event management system was deployed in the Wellington region. We are also in the final states of developing a business case for 2019/20 to address legacy systems and identify longer-term investments.

The National Ticketing Solution is a multi-year programme being delivered in collaboration with and led by regional councils. The Regional Interim Ticketing Solution is behind schedule mainly due to implementation complexities being underestimated in early planning. The national solution will eventually replace the regional solution, and we have completed a request for tender for the three underlying components of the national solution and completed a registration of interest to shortlist global suppliers.

4.3 Understand the environment and have in place aligned forward plans for investment in the products.



We laid the foundation for successful delivery of the Future Transport, Transport Operating System and Mobility Operating System work programmes, and with the review of our Connected Journey Solutions Group complete, plans for all three work programmes are well advanced.

## RESILIENCE KIA MANAWAROA



#### **OUR POSITION**

Our position is the resilience of the land transport system is increased by managing risks and long-term resilience challenges and by helping communities quickly recover from disruptions.

#### **TARGET STATES - WHAT WE AIM TO ACHIEVE BY 2021**

By 2021, we have committed to delivering a system that is recognised as appropriately adapting to climate change and establishing an organisational reputation as highly responsive to significant disruption.11

#### **OUR PROGRESS THIS YEAR**

The Resilience National Strategic Case was endorsed by the Transport Agency Board in November 2018. A programme business case, to be delivered in the first quarter of 2020, will investigate and prioritise potential resilience interventions and develop a programme of preferred activities to achieve the resilience outcomes we want to achieve for New Zealand. This will include enhancing New Zealand's capacity to cope with unplanned disruptive events.

In 2019/20, we will establish baselines for the proportion of key social and economic corridors with viable alternative routes and for the proportion of events where communities and stakeholders recently affected by significant disruption report the Transport Agency was highly responsive.

We ran a significant programme of Coordinated Incident Management System training for the Transport Agency and its partners to lift capacity and capability for emergency management response. The proportion of unplanned road closures resolved within standard timeframes increased by 3 percentage points to 85 percent.

With local government and other partners, we began to build a shared understanding of risk tolerance for communities and business and improve capability and self-sufficiency to manage disruptive events.

11 Target states for resilience were updated after we published our Amended statement of performance expectations 2018/19.

of unplanned road closures resolved within the standard timeframes\*

\*less than 2 hours for urban roads and less than 12 hours for rural roads



### 2.3 OUT OF 5\*

is the level of confidence stakeholders and partners have that the transport system is appropriately adapting to climate change

\*where 1 is 'not at all confident' and 5 is 'extremely confident

Our stakeholders and partners reported a level of confidence of 2.3 out of 5 (where 1 is 'not at all confident' and 5 is 'extremely confident') that the transport system is appropriately adapting to climate change. They told us we need to be clearer about the change in direction of system-wide responses to climate change, improve implementation, remove institutional barriers to adapting to climate change, and increase visibility of climate change initiatives.

#### **PERFORMANCE MEASURES**

We monitor progress through measures for our position statement and target states. We also set out significant activities to achieve every year.

Contributions to our resilience position come from activities and investments in the five output classes:

- state highway improvements
- state highway maintenance
- regional improvements
- local road improvements
- local road maintenance.

#### POSITION STATEMENT

The resilience of the land transport system is increased by managing risks and long-term resilience challenges and by helping communities quickly recover from disruptions.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Proportion of key social and economic corridors with viable alternative routes		once Government Po ised by the Ministry	•

#### TARGET STATE

A system that is recognised as appropriately adapting to climate change.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Level of confidence of stakeholders and partners that the transport system is appropriately adapting to climate change	Baseline to be set in 2018/19, then increasing		Baseline set

Our stakeholders and partners told us we need to be clearer about the change in direction of system-wide responses to climate change, improve implementation, remove institutional barriers to adapting to climate change, and increase visibility of climate change initiatives.

#### TARGET STATE

The reputation as highly responsive to significant disruption.

MEASURE	2018/19 TARGET	BASELINE	RESULT

Proportion of events where communities and stakeholders recently affected by significant disruption report that the Transport Agency was highly responsive

Baseline to be set in 2019/20, then increasing

#### SIGNIFICANT ACTIVITIES

Our Amended statement of performance expectations 2018/19 set out the following significant activities to help us deliver our resilience position.

#### **INCLUSIVE ACCESS SIGNIFICANT ACTIVITIES 2018/19**

#### YEAR-END RESULT

5.1 Build capability and/or resources with our central and local government partners to deliver against resilience priorities more effectively for communities.



We focused on building internal and external capability and resources for and with our partners. We ran a significant programme of Coordinated Incident Management System training (at levels 2 and 4) to lift the Transport Agency's capacity and capability for emergency management response and in line with the recently adopted Highways Emergency Management Framework and Plan. Outside partners were also present for the training. Work to develop and update resilience resources for staff, consultants and partners on our website has progressed but with some limitations.

5.2 Draft the Resilience National Business Case



The strategic case for the Resilience National Business Case was completed and endorsed in November 2018. The contract for the development of the programme business case will be awarded in July with a target delivery date for the programme business case of the first quarter of 2020. Targeted consultation on the programme business case to achieve recognition of and better insights for the business case is expected to take place in the second half of 2019.

5.3 Begin joint programmes with local government and other partners to build a shared understanding of risk tolerance for communities and business, and improve capability and self-sufficiency to manage disruptive events.



Progress has been slower than intended, but several pilots being explored and developed, with meetings and options development occurring in Waikato, Bay of Plenty and upper South Island. Input from local communities is critical to developing a framework to establish community risk tolerances, risk appetites and social impacts of disruptive events.

We also tendered a project under our research programme on best practice community engagement for resilience issues, particularly with communities affected by recent events. This project is expected to be under way in the first quarter of 2019/20.

Include a broader range of benefits and costs for resilience project evaluations 5.4 through the Investment Decision-Making Framework Review.



The desired outcome - a broader range of benefits and costs included for resilience interventions - was identified in the work to scope and develop a new investment decision-making framework. Options to include broader benefits and costs are being investigated through the review process, and the framework is expected to be implemented mid to late 2020.

## ENVIRONMENT MANĀKI TAIAO



#### **OUR POSITION**

Our position is that we will responsibly manage the land transport system's interaction with people, places and the environment.

#### **TARGET STATES - WHAT WE AIM TO ACHIEVE BY 2021**

By 2021, we have committed to:

- getting implementation under way of a prioritised work programme to deliver on the government's environmental targets for the transport sector
- leading the public sector in offsetting greenhouse gas emissions from staff travel and significantly reduced emissions from our vehicle fleet
- reporting against approved environmental key performance indicators for infrastructure delivery and network management contracts that the National Land Transport Fund fully funds
- valuing environmental and public health impacts appropriately in investment decision making.

#### **OUR PROGRESS THIS YEAR**

Major achievements this year included developing a draft Sustainability Action Plan and Sustainability Monitoring Framework focused on mitigating climate change, improving public health and reducing environmental harm.

As part of this work, we developed and tested three indicators focused on biodiversity, resource efficiency and environmental management performance that can be used from 2019/20 onwards in Network Outcomes Contracts and for monitoring capital projects.

We also made progress on developing a prioritised programme to deliver on the government's environmental targets for the transport sector.

## 11,500 KILOTONNES



of carbon dioxide from the road transport network in 2018

### 4778 TONNES

of carbon dioxide equivalent emissions from Transport Agency staff travel

### 469 TONNES

of carbon dioxide equivalent emissions from Transport Agency fleet vehicles Ultimately, we would like to see greenhouse emissions from land transport reduce. On the road network, 11,500 kilotonnes of carbon dioxide was emitted in 2018, an increase of 6.5 percent from 2016 and 2017, mostly due to increased emissions from the light vehicle fleet. We set baselines this year for greenhouse gas emissions from staff travel and our vehicle fleet, which we aim to reduce.

#### **PERFORMANCE MEASURES**

We monitor progress through measures for our position statement and target states. We also set out significant activities to achieve every year.

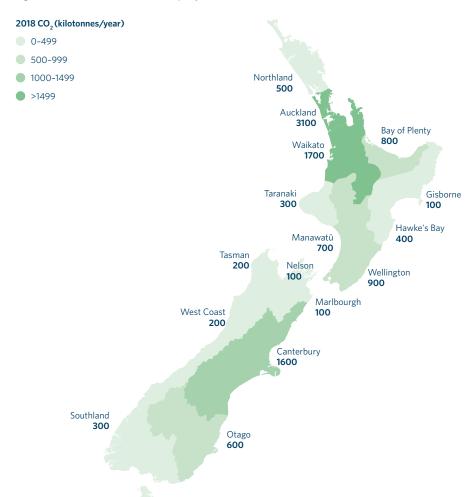
#### POSITION STATEMENT

We will responsibly manage the land transport system's interaction with people, places and the environment.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Greenhouse gas emissions from the transport system <sup>a</sup>	Reducing	11,500 kilotonnes carbon dioxide from the road transport network in 2018 <sup>b</sup>	Increasing

<sup>&</sup>lt;sup>a</sup> This measure is calculated from fuel usage based on data from our fuel card provider.

Figure 6: Carbon dioxide (kilotonnes per year), 2018



b These emissions are derived from the Transport Agency National Vehicle Emission Database with estimates based on the fleet's travel on the transport network in the 2018 calendar year. This is a different method to that the Ministry for the Environment uses in its national emissions inventory, so the numbers from the two methods are not directly comparable.

Emissions from the road network in 2018 totalled 11,500 kilotonnes, mainly from light vehicles and almost evenly split between petrol and diesel vehicles. The largest proportion of emissions came from Auckland, Waikato and Canterbury regions. From 2016 to 2018, overall land transport emissions increased around 6.5 percent (from 10,800 kilotonnes in 2016 and 2017) and most of the increase was due to an increase in emissions from the light vehicle fleet. Our Sustainability Action Plan has a strong focus on reducing emissions from the land transport network.

#### TARGET STATE

Implementation under way of a prioritised work programme to deliver on the government's environmental targets for the transport sector

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Prioritised work programme finalised	Prioritised work programme finalised	Prioritised work programme to deliver on the government's environmental targets for the transport sector is near completion. Parts of the programme are being implemented.	Substantially achieved

This activity forms the delivery component of our Sustainability Action Plan. The plan addresses complex land transport challenges. A prioritised programme is substantially developed and significant parts are being implemented, including changes to investment decision making to facilitate investment and planning for long-term sustainable outcomes (reduced emissions, improved public health, reduced environmental harm). An emissions reduction focus is embedded in our mode shift plan.

Development of the Sustainability Action Plan and its prioritised work programme is the first step in a long-term commitment to significantly reduce adverse impacts of the land transport system on people, the environment and the climate and to significantly improve public health.

#### TARGET STATE

Leading the public sector in offsetting greenhouse gas emissions from staff travel and significantly reduced emissions from our vehicle fleet.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Net greenhouse gas emissions (carbon dioxide equivalent) from staff travel (including offsets)	Baseline set	4778 tonnes of carbon dioxide equivalent	Baseline set
Transport Agency fleet vehicle emissions (carbon dioxide equivalent)	Baseline set	469 tonnes of carbon dioxide equivalent	Baseline set

Net greenhouse gas emissions from staff travel are measured data about Transport Agency staff travel by plane, taxi and other vehicles. Flying is the main source of emissions (87 percent) and flight-related carbon dioxide equivalent emissions grew 29 percent from 2017/18.

Carbon dioxide equivalent emissions from our vehicle fleet grew 4.7 percent from 2017/18, even with the addition of over 40 electric vehicles to replace fossil fuel vehicles in the fleet. Having established this baseline, we are now exploring why emissions increased over the past year and what needs to be put in place to reduce them. This includes complying with government procurement guidelines that virtually all new vehicles entering the government fleet should be emissions free by 2025/26.

Our Sustainability Action Plan will include a process for offsetting emissions, as well as targets for reducing and offsetting emissions from our fleet and activities, to be implemented from 2019/20.

#### TARGET STATE

Reporting against approved environmental key performance indicators for infrastructure delivery and network management contracts that are 100 percent funded by the National Land Transport Fund.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
			Partially achieved overall
Sustainability strategy in place	Achieved	Strategy developed and under consideration	Partially achieved
Base set of key performance indicators approved and rolling into Network Outcome Contracts	Achieved	Indicators drafted	Partially achieved
Subset of new capital projects (eg resilience) include base set of key performance indicators	Achieved	Pending final indicators	Not achieved

As part of our Sustainability Action Plan, we developed and tested three environment indicators focused on biodiversity, resource efficiency and environmental management performance. We expect these indicators to roll into Network Outcomes Contracts and capital projects from 2019/20 to achieve the 2019/20 measure (full set of key performance indicators approved and a national reporting tool in place).

#### TARGET STATE

Environmental and public health impacts are appropriately valued in investment decision-making processes.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Investigate the methodologies for monetising or quantifying public health and environmental impacts	Investigate the methodologies for monetising or quantifying public health and environmental impacts	Programme of work focused on investment settings for sustainable public health and environmental impacts and outcomes developed for inclusion and implementation through the Investment Decision-Making Framework Review	Substantially achieved

Investigation of the methodologies for monetising or quantifying public health and environmental impacts forms part of the implementation of the Sustainability Action Plan. We developed and started a programme of work focused on investment settings for sustainable public health and environmental impacts and outcomes to include and implement through the Investment Decision-Making Framework Review.

#### SIGNIFICANT ACTIVITIES

Our Amended statement of performance expectations 2018/19 set out the following significant activities to help us deliver our environment position.

#### **LIVEABLE COMMUNITIES SIGNIFICANT ACTIVITIES 2018/19**

YEAR-END RESULT

6.1 Build and begin monitoring an environmental sustainability performance framework, including climate change mitigation measures.



We developed a draft environmental sustainability performance framework (the Transport Agency Sustainability Monitoring Framework) that we will use to track progress towards our Sustainability Action Plan. The headline measures in the framework relate to the scope of the action plan: climate change mitigation, improving public health and reducing environmental harm. Wherever possible, the measures align with proposed measures for the Transport Outcomes Framework and the Government Policy Statement on land transport.

The framework also includes 'intervention measures' that relate to the work of the Transport Agency that will contribute to achieving these three key outcomes; for example, assessing land transport system improvement options, investment decision making, and state highway contract and regulatory performance.

6.2 Develop a sustainability strategy, focusing on climate change, improving public health and reducing environmental harm, that incorporates robust measures and targets and is supported by a comprehensive implementation plan.



We developed a draft sustainability strategy (the Sustainability Action Plan) that focuses on reducing land transport greenhouse gas emissions to mitigate climate change, improving public health by addressing air and noise pollution and supporting increased physical activity as part of daily travel choices, reducing environmental harm to biodiversity and water quality from land transport construction and operation, and improving resource efficiency. The plan also addresses the corporate sustainability of the Transport Agency, with an initial focus on reducing business travel emissions.

The plan will be delivered through implementation packages focused on our core functions and levers and setting out actions for a one- to three-year period.

The plan addresses complex land transport challenges. Following the plan's endorsement by the Transport Agency Board, we will be able to invest, plan and partner for measurable emissions reductions, improved public health and reduced environmental harm aligned to the environment, access and safety results in the Government Policy Statement on land transport and the Transport Outcomes Framework outcomes of 'environmental sustainability' and 'healthy and safe people'. We will also be able to position our organisation to respond to requirements under the Climate Change Response (Zero Carbon) Amendment Bill (when enacted).

## REGULATORY WHAKARITENGA



#### **OUR POSITION**

Our position as the transport regulator is that our systems should be intuitive and clear to ensure people make good transport choices, while harmful behaviour is swiftly dealt with.

#### **TARGET STATES - WHAT WE AIM TO ACHIEVE BY 2021**

In 2019/20, we committed to achieving an efficient compliance and enforcement function that is transparent, fast and fair in dealing with non-compliance. This commitment replaced the target states published in our Amended statement of performance expectations 2018/19.

#### **OUR PROGRESS THIS YEAR**

On 15 October 2018, we announced an extensive review of open compliance files, and a new tougher approach to strengthen our regulatory responsibilities and functions.

The review came about after concerns were raised by the former Transport Agency Board chair about how the Transport Agency had failed to take enforcement action against those in the industry who were noncompliant with vehicle-testing regulations. Further discussion revealed that more than 850 files required urgent attention, with some showing a risk to public safety. In late September 2018, the board engaged law firm Meredith Connell to review these files to prioritise those that may be a risk to safety.

By November 2018, we had completed a stabilisation phase, which involved reviewing files prioritised as a risk to safety, further investigations and action. Work on reviewing the remaining files continues. The review of high priority files required a shift in focus and changes to expected work programmes for our Regulatory Group.

The nature and complexity of the outstanding compliance matters, coupled with an approach that focused on ongoing education and encouragement to address and remedy compliance, meant that existing performance measures could not indicate a potential regulatory compliance failure.

New performance measures have been developed for 2019/20 that will improve monitoring of compliance.

### **1271 CASES**

of regulatory non-compliance resolved (including 620 enforcement actions taken against non-compliant regulated parties)

100%

of licensing and regulatory compliance operational assurance activities completed

### 293,000 TOLĹ **ACCOUNTS**

active that cover payments for 77% of all trips taken on toll roads

fewer, on average, to deliver fuel excise duty refunds

### **12 MINUTES**

average travel-time savings on the Northern Gateway compared with the free route

### 29 MINUTES

average travel-time savings on the Tauranga Eastern link compared with the free route

We are making progress on a future state phase that will shape our future approach to regulatory compliance. It includes:

- considering how we strengthen entry requirements to the land transport sector
- improving how we monitor and enforce compliance
- considering the overall strategic and operational aspects of our regulatory role.

We continued to deliver core functions such as collecting road toll revenues and managing the tolling systems, operating and maintaining the motor vehicle register, collecting and enforcing road user charges, and administering fuel excise duty refunds.

#### **PERFORMANCE MEASURES**

We monitor progress through measures for our position statement, target states and output classes. We also set out significant activities to achieve every year.

New performance measures have been developed for 2019/20 that will improve monitoring of compliance. Others will be confirmed following findings from the Ministry of Transport's review into our regulatory functions.

Our regulatory position is delivered through activities and investments in five output classes:

- licensing and regulatory compliance
- road tolling
- motor vehicle registry
- road user charges collection, investigation and enforcement
- refund of fuel excise duty.

#### POSITION STATEMENT

Our systems should be intuitive and clear to ensure people make good transport choices, while harmful behaviour is swiftly dealt with.

MEASURE	TARGET
Proportion of reviewed non-compliance actions that are in line with Transport Agency regulatory intervention guidelines	Baseline to be set in 2019/20

#### TARGET STATE

An efficient compliance and enforcement function that is transparent, fast and fair in dealing with non-compliance.

MEASURE	TARGET	
To be developed following comple:	tion of the Ministry of Transport's regulatory review	

#### SIGNIFICANT ACTIVITIES

Our Amended statement of performance expectations 2018/19 set out the following significant activity to help us deliver our deliver our regulatory position.

#### **REGULATORY SIGNIFICANT ACTIVITY 2018/19**

YEAR-END RESULT

7.1 Develop and begin to implement a future state regulatory function



By the end of June 2019, we had developed plans for implementing our future state regulatory function and completed the first stage to increase our regulatory capacity.



#### LICENSING AND REGULATORY COMPLIANCE

Delivered by the Transport Agency and funded from fees and charges and the Crown

Through licensing and regulatory compliance we develop land transport rules (under contract to the Ministry of Transport) and clear standards for vehicle inspection and certification, transport service (commercial) licensing operations, rail safety operations and vocational driver licensing.

#### We also:

- monitor and audit compliance with regulatory standards and requirements for vehicles, drivers, operators and transport system providers
- provide driver and transport (including rail) operator licensing and testing services
- maintain the driver licence register
- issue permits for over-dimension vehicles
- administer alcohol and other drug assessments of drivers and operators
- inform and advise on driver licensing
- provide ministerial services.

Funding for licensing and regulatory compliance comes from fees and charges and from the Crown, including from Crown contracts for specific activities.

This work helps to improve the safety of land transport as well as supporting efficient vehicles and freight supply chains.

REFERENCE	MEASURE	RESULT	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	2017/18 ACTUAL
LR1	Unit transaction costs	Not Achieved	\$18.59	≤\$13.00	\$5.59	\$11.42
	Unit transaction costs identified and addition		· ·	0	ore non-comp	oliance being
LR2	% of transactions completed online	Achieved	60%	≥50%	10%	46%
LR3	% accuracy of data entry into registers	Achieved	97%	≥93%	4%	97%
LR4	% of operational assurance activities completed <sup>a</sup>	Achieved	100%	100%	0	78%

a Operational assurance activities planned for the year were prioritised following the extensive review of open compliance files in October 2018. Activities were redirected to open cases with high risk to safety, and more investigations applying the new tougher approach to compliance.

REFERENCE	MEASURE	RESULT	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	2017/18 ACTUAL
LR5	% of activities that are delivered to agreed standards and timeframes	Achieved	97%	≥90%	7%	94%

See appendix B, page 175, for technical details.

	2018/19 ACTUAL \$M	2018/19 BUDGET \$M	VARIANCE \$M	2017/18 ACTUAL \$M
Income	101.7	98.3	3.4	99.0
Expenditure	123.7	106.6	17.1	99.0
Net surplus (deficit)	(22.0)	(8.3)	(13.7)	0.0

The licensing and regulatory compliance output class recorded a net deficit of \$22 million.

Licensing and regulatory compliance income was \$3.4 million above budget (3 percent) due to volumes being slightly higher than expected.

Expenditure was \$17.1 million above budget (16 percent). Expenditure was higher than planned due to the associated costs of the regulatory review and rectification activities, which caused a large overspend in this output class. These costs include increased operational costs, legal and additional resources being applied to address the non-compliance for warrant of fitness, certificate of fitness and heavy vehicle certification-related issues and recertification costs relating to suspended vehicle certificate.

See page 139 for full details on output class funding and expenditure.



#### **ROAD TOLLING**

Delivered by the Transport Agency and funded from fees and charges

Through road tolling, we:

- collect toll revenues and disbursements to the Crown
- manage the associated roadside and back-office systems, customer interfaces and payment channels
- inform and advise the public.

By collecting fees from people using existing infrastructure, we can invest in new projects to improve road networks. Toll roads are located north of Auckland (Auckland Northern Gateway) and Tauranga (Tauranga Eastern Link and Takitimu Drive).

REFERENC	CE MEASURE	RESULT	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	2017/18 ACTUAL
RT1	Unit transaction costs	Achieved	\$0.73	≤\$0.75	\$0.02	\$0.70
RT2	% revenue compliance	Not achieved	96%	≥97%	1%	97%

Revenue compliance results are consistent with results since road tolling operations began, reflecting the number of casual toll road users where the Transport Agency has been unable to identify the liable driver or locate their residential address or where casual users have failed to respond to debt collection activities.

	2018/19 ACTUAL \$M	2018/19 BUDGET \$M	VARIANCE \$M	2017/18 ACTUAL \$M
Income	16.1	15.5	0.6	15.2
Expenditure	16.9	15.8	1.1	15.6
Net surplus (deficit)	(0.8)	(0.3)	(0.5)	(0.4)

Road tolling recorded a net deficit of \$0.8 million.

Road tolling income was \$0.6 million above budget due to increased trip volumes.

Tolling expenditure was \$1.1 million above budget. Increased expenditure was due to higher costs related to maintenance of tolling software and increased volumes, which resulted in higher postage and collection costs for non-compliant customers.

See page 137 for full details on output class funding and expenditure.



#### **MOTOR VEHICLE REGISTRY**

Delivered by the Transport Agency and funded from fees and charges

Through motor vehicle registry activities, we:

- operate the motor vehicle register
- deliver motor vehicle registration and licensing services
- collect and refund registration and licensing revenue, which is paid to the National Land Transport Fund
- inform and advise the public.

When a vehicle is first registered in New Zealand, vehicle safety and environmental standards must be met before it can be licensed for use on the road. This improves vehicle safety and reduces adverse environmental effects.

REFERENC	CE MEASURE	RESULT	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	2017/18 ACTUAL
MVR1	Unit transaction costs	Achieved	\$4.78	≤\$4.95ª	\$0.17	\$4.64 <sup>b</sup>
MVR2	% of transactions completed online	Achieved	57%	≥50%	7%	49%
MVR3	% accuracy of data entry into registers	Achieved	96%	≥95%	1%	97%
MVR4	% revenue compliance	Achieved	98%	≥98%	0	98%

a The target was recalculated from  $\leq$ \$4.60 to  $\leq$ \$4.95 to correct a computation error that was carried over from 2017/18.

b The 2017/18 actual, reported as \$4.09 in the NZ Transport Agency annual report 2018, was recalculated due to a computation error. See appendix B, page 175, for technical details.

	2018/19 ACTUAL \$M	2018/19 BUDGET \$M	VARIANCE \$M	2017/18 ACTUAL \$M
Income	52.1	53.5	(1.4)	53.6
Expenditure	53.7	53.7	(0.0)	52.3
Net surplus (deficit)	(1.6)	(0.2)	(1.4)	1.3

Motor vehicle registry output class recorded a deficit of \$1.6 million. This was largely due to a flow-on effect of purchasing behaviours for vehicle registration where vehicle owners are registering their vehicles for a whole year rather than shorter periods.

See page 140 for full details on output class funding and expenditure.



#### ROAD USER CHARGES COLLECTION, INVESTIGATION AND ENFORCEMENT

Delivered by the Transport Agency and funded from the National Land Transport Fund and fees and charges

Through road user charges (RUC) collection, investigation and enforcement, we:

- collect revenue by selling RUC licences and refund RUC
- investigate evasion and enforce payment of RUC
- inform and advise the public about RUC.

The revenue from RUC goes into the National Land Transport Fund to deliver the National Land Transport Programme, supporting all of our investment in the land transport system.

REFERENCE	MEASURE	RESULT	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	2017/18 ACTUAL
RUC1	Unit transaction costs	Achieved	\$4.36	≤\$4.50	\$0.14	\$3.69
RUC2	% of transactions completed online	Achieved	69%	≥65%	4%	66%
See appendix	B, page 175, for technical details.					

	2018/19 ACTUAL \$M	2018/19 BUDGET \$M	VARIANCE \$M	2017/18 ACTUAL \$M
Income	17.4	17.7	(0.3)	17.0
Expenditure	21.5	19.6	1.9	17.5
Net surplus (deficit)	(4.1)	(1.9)	(2.2)	(0.5)

The RUC output class recorded a net deficit of \$4.1 million. The deficit was higher than planned due to lower income from RUC transaction fees (\$0.3 million below budget). Expenditure was higher than planned due to software application write-off costs.

See page 131 for full details on output class funding and expenditure.



#### **REFUND OF FUEL EXCISE DUTY**

Delivered by the Transport Agency and funded from the National Land Transport Fund

On behalf of the Ministry of Transport, we record, refund and account for fuel excise duty refund applications. Refund of this duty is an adjunct to the collection of the duty and is provided for under the Land Transport Management Act 2003.

REFEREN	ICE MEASURE	RESULT	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	2017/18 ACTUAL
FED1	Average number of days to deliver	Achieved	16 days	≤20 days	4 days	23.4 days
See appen	ndix B, page 175, for technical details.					
			2018/19 ACTUAL \$M	2018/19 BUDGET \$M	VARIANCE \$M	2017/18 ACTUAL \$M
Income			0.8	0.8	(0.0)	0.8
Expendit	ture		0.8	0.8	(0.0)	0.8
Net surp	olus (deficit)		0.0	0.0	0.0	0.0

Refund of excise duty expenditure was on budget.

See page 131 for full details on output class funding and expenditure.

# TRANSPORT AGENCY WAKA KOTAHI



### **OUR POSITION**

Our position is that the Transport Agency is respected by partners, stakeholders and customers for its responsive and engaged people and its timely delivery of sustainable transport solutions.

### **TARGET STATES - WHAT WE AIM TO ACHIEVE BY 2021**

By 2021, we have committed to building a reputation of being a lead public sector agency known for agile thinking and fast-tracking solutions and for workplace safety for our employees and contractors.

We also committed to being known as an employer of choice, offering a diverse, fair, safe and dynamic work environment and operating in a resilient digital environment with class-leading security and smart processes.<sup>12</sup>

### **OUR PROGRESS THIS YEAR**

We need to rebuild our relationships with our co-investors and partners through regular engagement and by working closely with them to deliver national, regional and local projects that progress the priorities in the Government Policy Statement on land transport. On average, only 39 percent of our partners and co-investors surveyed this year provided positive answers about our responsiveness, engagement and delivery of transport solutions compared with 52 percent of customers (giving an average of 45.3 percent). Just over a third of our partners and co-investors think the Transport Agency is known for agile thinking and fast-tracking solutions.

We are unable to report this year on whether staff consider the Transport Agency a safe place to work. However, 58 percent of staff surveyed thought the health safety and wellbeing of people is seriously addressed in our systems, processes and work environment and 46 percent thought we had clear, consistently applied systems for dealing with intimidating behaviour and workplace bullying. We have policies and work programmes on physical and mental health and wellbeing, including bullying and harassment (detailed on page 163).

12 Target states for Transport Agency were updated after we published our Amended statement of performance expectations 2018/19.

45.3%

of Transport Agency partners, stakeholders and customers report the Transport Agency is responsive, with engaged people and timely delivery of sustainable transport solutions

**BASIC** 

cyber-security maturity

97.4%

of our staff responded appropriately to mock security incidents

36.8%

**59.0%** 

of staff that agree that

'this organisation is a

great place to work'

of stakeholders consider the Transport Agency to be known for agile thinking and fast-tracking solutions

### **7 COMMITTEES**

for regional health, safety and wellness established with 118 health and safety representatives

The Transport Agency Board endorsed a revised health and safety policy and charter, and we will develop a new health and safety strategy in 2019/20 to give effect to the charter.

Following the tragic and unacceptable death of four road workers in Bay of Plenty and Wellington this year, we worked with our construction contractors to implement system-wide improvements for workers in maintenance and construction environments. Trend data over January 2018 to June 2019 shows an improvement in overall staff and contractor injury rates (see page 164-165).

The proportion of staff who agree that The Transport Agency is a great place to work increased by two percentage points, to 59 percent, over the year. We didn't achieve all the activities we had planned to improve our workplace as we focused on stabilising the Transport Agency after a period of unrest and change.

We set a baseline for our cyber-security maturity rating and made improvements that should see us improve our rating next year, and our staff responded appropriately to mock security incidents.

### **PERFORMANCE MEASURES**

We monitor progress through measures for our position statement and target states. We also set out significant activities to achieve every year.

The investment management covers the Transport Agency's work to deliver on the Government Policy Statement on land transport and invest the National Land Transport Fund (see the National Land Transport Fund annual report, page 187, for more information about the delivery of the National Land Transport Programme).

The Transport Agency is respected by partners, stakeholders and customers for its responsive and engaged people and its timely delivery of sustainable transport solutions

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT	
Proportion of Transport Agency partners, stakeho and customers that report the Transport Agency i responsive, with engaged people and timely delive sustainable transport solutions	S	45%	Baseline set	

This result is a combined result of an annual customer survey and surveys of our partner and co-investor stakeholders that will now be run annually. The result draws on questions about our responsiveness, whether our people are engaged, and whether we deliver timely transport solutions in a way that minimises harm to the environment.

Our partners and co-investors reported lower scores than customers across these questions. On average, only 39 percent of our partners and co-investors provided positive answers about our responsiveness, engagement and delivery of transport solutions compared with 52 percent of customers.

The most positive results came from customers who transact with our licensing, registration and payment services. For example, almost 8 in 10 said it was easy to re-license their vehicle.

Partners and co-investors were less likely to be positive about interacting with the Transport Agency. For example, only 4 in 10 said we engage in two-way dialogue on matters of importance to their organisation, and only 3 in 10 said we respond to changes in the wider operating environment.

### TARGET STATE

The reputation of lead public sector agency known for agile thinking and fast-tracking solutions.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Proportion of surveyed stakeholders that consider the Transport Agency to be known for agile thinking and fast-tracking solutions	Set baseline	36.8%	Baseline set

This measure draws on questions from the satisfaction survey of our partners and co-investors. The survey shows that just over a third of our partners and co-investors think the Transport Agency is known for agile thinking and fast-tracking solutions. Survey answers tended to be more positive about staff (for example, 53 percent said Transport Agency staff focus on solutions) and more negative about processes (for example, only a third of stakeholders felt the Transport Agency makes effective use of transport technology).

Our last annual satisfaction survey of our partners and co-investors, with a broadly similar methodology, was run in 2015. Overall satisfaction at that time was at 71 percent, a high rating compared with other government agencies at the time. This year, we re-established an annual opinion survey and found overall partner and co-investor satisfaction had fallen to 45 percent. The fall reflects substantial changes in the way the Transport Agency operates and supports the work we have under way to significantly improve our engagement with partners and co-investors.

### TARGET STATE

The reputation of a lead public sector agency for workplace safety for both our employees and contractors.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Proportion of surveyed staff who consider the Transport Agency a safe place to work	Set baseline in 2018/19 then increasing	Not available	Unable to report in 2018/19

We are unable to report on this measure due to a lack of data. However, we can get a sense of what our staff feel about the Transport Agency's health and safety approach based on other surveys. For example:

- 58 percent of respondents considered the health safety and wellbeing of people in the Transport Agency is seriously addressed in its systems, processes and work environment
- 46 percent of respondents considered the Transport Agency had clear systems for dealing with intimidating behaviour and workplace bullying that are applied consistently.

We are actively engaging our people around health, safety and wellbeing. In early 2018/19, we completed a pilot project to train 25 of our people as mental health first aiders – feedback and uptake were positive. As part of our approach to ensuring good mental health in the workplace, we rolled out this programme and now have 72 staff trained across all our work places. Since November 2018, specific health and safety messages regularly feature in internal staff communications.

We also established seven regional health, safety and wellness committees in our offices across the country. These committees are made up of 118 health and safety representatives and have been critical to supporting the wellbeing of our people, including raising awareness around mental health and bullying and harassment.

A dedicated health and safety centre is in our Wellington office. This centre provides a visual planning environment where we can walk internal and external people through our work plan and provides an ongoing opportunity for our people to understand what initiatives are under way and how they can suggest ideas for improvements.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Staff injury rate	Set baseline in 2018/19 then decreasing	TRIFR 1.62	Baseline set

We established a baseline for our staff injury rates using total recordable injury frequency rate (TRIFR) data (based on a 12-month rolling average) to report staff health and safety incidents. Trend data over January 2018 to June 2019 shows an improvement in staff and contractor injury rates (see page 164 for more information).

#### TARGET STATE

Recognition as an employer of choice, offering a diverse, fair, safe and dynamic work environment.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Demographics (for example, gender, ethnicity, disability, part-time and remote workers, and workers on secondment) of Transport Agency employees with less than two years' service	Set baseline	Gender:  Male 43%  Female 57%  Ethnicity:  European 80%  Asian 11%  Māori 2%  Not stated 7%	

When our target state is reached, we will be better positioned to attract and retain high-calibre candidates from a wider pool of candidates. We apply an equality-based recruitment policy and processes, so people can see opportunity in a dynamic workplace where they have the chance to work in a variety of environments. We have focused on people employed within the last two years as the demographics of the overall organisation change slowly and a focus on diversity will initially show through new employee demography.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Proportion of staff who agree that 'this organisation is a great place to work'	Increasing from baseline of 57% as at March 2018	59%	Achieved

Regular feedback helps us to identify areas of improvement both in terms of building our culture and enabling engagement. Pulse surveys provide a mechanism for our people to give regular feedback on how they are feeling throughout the year. This encourages ongoing conversation between leaders and teams and encourages joint accountability in building on strengths and making ongoing improvements to the way we work.

### TARGET STATE

Operation of a resilient digital environment with class-leading security and smart processes.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Rating of the Transport Agency's Protective Security Requirements cyber-security maturity	Set baseline	2.44 (Basic cyber security maturity)	

In February 2019, we self-assessed our cyber-security maturity using the Protective Security Requirements assessment and achieved a rating of 2.44 (basic). While our target was to set a baseline in 2018/19, this result exceeded the target of 2.25 we set for July 2019 and we are on track to achieve a rating of 3.1 (managed) by June 2020.

MEASURE	2018/19 TARGET	2018/19 ACTUAL	RESULT
Proportion of Transport Agency staff who respond appropriately to mock security incidents	Set baseline in 2018/19 then increasing	97.4%	Baseline set

Our staff responded appropriately to mock security incidents. We ran security awareness initiatives throughout the year, including roadshows on how to be cyber-safe at work and at home as our staff can work remotely. All new staff must complete a mandatory cyber-security training e-module. Campaigns and education activities to maintain cyber-security awareness will be regularly run throughout 2019/20.

#### SIGNIFICANT ACTIVITIES

Our Amended statement of performance expectations 2018/19 set out the following significant activities to help us deliver our deliver our transport agency position.

### **LIVEABLE COMMUNITIES SIGNIFICANT ACTIVITIES 2018/19**

#### **YEAR-END RESULT**

8.1 Lift employee and contractor health and safety



Through our Health and Safety Work Programme, we completed several initiatives to improve health and safety outcomes for our people and contractors. While we have made significant progress, there is more work to do to ensure the health and safety of all our people following the tragic deaths of road workers in Bay of Plenty and Wellington earlier in the year.

8.2 Close the like-for-like gender pay gap



In early 2019, the Transport Agency Board approved an initial approach to closing the like-for-like gender pay gap, pending further analysis on the gap and remediation options. Analysis of the Transport Agency's employee data by job band has shown that within most job bands, the like-for-like gender pay gap is less than +/-3%. This analysis has identified some job bands where the like-for-like gender pay gap is higher, and these will be where effort needs to be concentrated in the first instance. While we have made good progress on initiatives to close the pay gap, such as development of a salary offer comparator tool to assist hiring managers to make more informed decisions about offers to appointees, we recognise that further work is needed. The next stage will be to develop and implement a more refined approach to closing the like-for-like gender pay gap to ensure there are no unjustifiable differences between the pay for women and men.

8.3 Implement year 1 of our Diversity and Inclusion Plan



We delivered several activities through our Diversity and Inclusion Plan, including a pilot of unconscious bias training, improved diversity metrics, diversity practices in our recruitment approach and a Diversity Champions group. We have not delivered the full-year plan as further work is required on closing the like-for-like gender pay gap.

8.4 Progress all people leaders through the Great Leaders Programme



A total of 140 out of 237 people leaders had enrolled in or completed the Great Leaders Programme. Our main focus over January to June 2019 was stabilising the Transport Agency and improving our people management basics. We are undertaking a significant review of our Great Leaders Programme to ensure it is fit for purpose for all people leaders and developing other programmes aimed at senior leaders. This work will continue in the next year. Leadership will remain a critical focus.





We focused on delivering the first phase of a multi-year programme to build a common capability for enabling collaboration across multiple locations and to provide a set of modern tools to bring the Transport Agency in line with other modern organisations. These deliverables align with the resilience programme to shift the common platform to the cloud, providing resiliency and reducing disaster recovery risks.

Work outstanding is the upgrade of the Transport Operations Centres to Microsoft Office 365, an online collaboration tool, which is due to be delivered by the end July 2019. All other users have been migrated with ongoing training continuing.

8.6 Improve availability and resilience of key systems



The Resilience and Disaster Recovery programme is a multi-year programme to improve our ability to recover from a significant event affecting information technology data centres, systems and networks. We made progress in year 1 to improve system availability but still need to complete network upgrades across all sites. In year 2, we will deliver resilience upgrade projects that will move all corporate applications hosted on our onsite data centres to the cloud and upgrade end-of-life and supported technology solutions.

8.7 Commence process automation for key financial processes and develop automated workflows for selected regulatory and compliance processes



This activity aims to measure progress on corporate technology projects that are led across several business portfolios. We delivered two out of three workstreams. We developed a new automated compliance workflow in the first quarter to manage ministerial questions and a finance process automation project. The workstream to develop a rail information system project was put on hold while we wait for the results of the Ministry of Transport's regulatory review.

8.8 Improve our cyber-security maturity



8.9 Complete our Workforce Strategy



Due to leadership changes, delivery was delayed, although we made good progress with strategy development. Our Workforce Strategy will be finalised in the first quarter of 2019/20.

### OUTPUT CLASS

### **INVESTMENT MANAGEMENT**

Delivered by the Transport Agency and funded from the National Land Transport Fund

Through investment management, we maximise the overall benefit of the National Land Transport Programme for New Zealand. The investment management output class covers the cost of the Transport Agency:

- developing and managing the National Land Transport Programme efficiently
- developing a shared view of planning and investing with our investment partners
- providing policy advice to the government.

To do this, we invest in, provide guidance on or influence:

- regional land transport plans
- land transport activity management plans, regional public transport plans, road safety action plans and procurement strategies
- programme business cases for approved organisations' land transport investments and for our investments in the state highway network
- transport models
- land transport research.

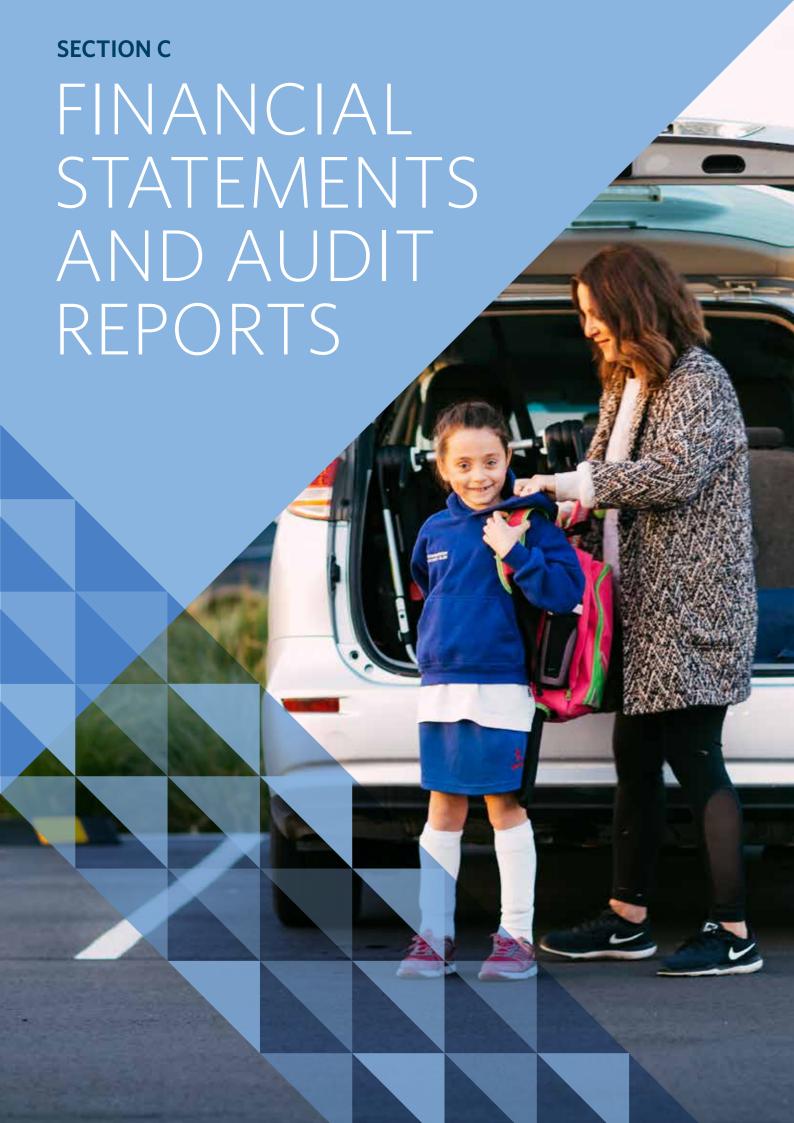
REFERENCE	MEASURE	RESULT	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	2017/18 ACTUAL
IM1	Total cost of managing the funding allocation system as a % of National Land Transport Programme expenditure	Achieved	1.03%	≤1.1%	0.07%	0.91%
IM2	% of investments that meet Transport Agency thresholds	Not achieved	89%	100%	11%	100%
	Although 100 percer 77% (10 of 13) of re incomplete documer improvements to mit post-approval review	viewed investme ntation and incon tigate these issue	nt decisions met resistencies in the in es, including works	equired process sta formation provided	ndards. This v I. We are wor	was due to king on possible
IM3	% of operational assurance activities completed	Achieved	100%	100%	0	98%
IM4	% of activities delivered to agreed standards and timeframes (transport planning)	Not achieved	58%	≥90%	32%	65%
	Transport planning o National Land Transp in delivering activitie Wellington Moving) Programme, which w direction for the sect sector (both the Transport	oort Programme. s under the prev and slower than vas published on or. More accura	Transport planning ious National Land planned delivery or month later than tely forecasting suc	gactivities are behi Transport Program factivities in the no usual and requires th delays is an area	nd schedule o ime (for exam ew National L a significant o	lue to delays nple, Let's Get and Transport change in
IM5	% of activities delivered to agreed standards and timeframes (sector research)	Achieved	96%	≥90%	6%	100%
IM6	Average number of days to action new funding approvals	Not achieved	24.9 days	≤20 days	4.9 days	17.2 days
	We did not achieve of undertook a prioritis classes. This meant targets for the rest of	ation exercise to it took longer to	optimise the alloca	ation of constrained	d funding in se	everal activity
IM7	% stakeholder satisfaction (approved	Baseline set	45%	New measure	-	New measure

See appendix B, page 175, for technical details.

	2018/19 ACTUAL \$M	2018/19 BUDGET \$M	VARIANCE \$M	2017/18 ACTUAL \$M
Income	68.2	71.1	(2.9)	60.7
Expenditure	68.2	71.1	(2.9)	60.7
Net surplus (deficit)	0.0	0.0	0.0	0.0

Investment management expenditure was \$2.9 million (4 percent) below budget. This underspend was primarily due to lower expenditure on New Zealand Business Number project. Offsetting this underspend was \$5.4 million on Provincial Growth Fund business case development and administration. The budget for the Provincial Growth Fund activities was included in the regional improvements output class.

See page 130 for full details on output class funding and expenditure.



### STATEMENT OF RESPONSIBILITY

The Transport Agency Board is responsible for the preparation of the Transport Agency's financial statements and statement of performance and for the judgements made in them.

The board is responsible for any end-of-year performance information provided by the Transport Agency under section 19A of the Public Finance Act 1989.

The board has the responsibility for establishing and maintaining a system of internal control designed to provide reasonable assurance as to the integrity and reliability of financial reporting.

In the board's opinion, these financial statements and statement of performance fairly reflect the financial position and operations of the Transport Agency for the year ended 30 June 2019.

### Signed on behalf of the board:

**SIR BRIAN ROCHE** 

Chair

1 October 2019

**DAVID SMOL** 

Member of the Transport Agency

Dandful

Board

1 October 2019

Countersigned by:

**MARK RATCLIFFE** 

Interim Chief Executive 1 October 2019

**CATTERMOLE** 

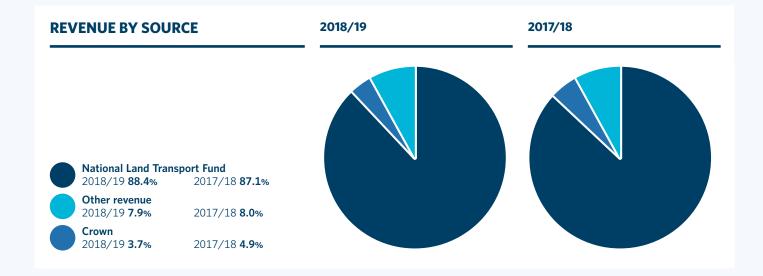
**Chief Financial Officer** 

1 October 2019

# HIGHLIGHTS FROM OUR FINANCIAL STATEMENTS

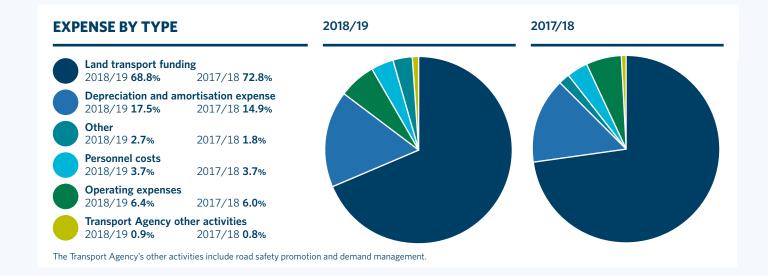


Most of the Transport Agency's income is from the National Land Transport Fund. We also receive revenue from the Crown to support our objectives and for specific projects. Most of the Crown revenue funding was to reinstate State Highway 1 after the Kaikōura earthquake. Other revenue comes from licensing and regulatory activities.





Our expenses are guided by the Government Policy Statement on land transport and the priorities identified in our *Amended statement of intent 2018-2022*. Last year, over two-thirds (69 percent) of our expenses directly related to: land transport funding we provided to approved organisations, activities funded from the Crown and maintenance and operation of the state highway network. Depreciation and amortisation made up 17 percent of our annual expenses and personnel and other operating expenses made up 14 percent.





FINANCIAL STATEMENTS AND AUDIT REPORTS

The statement of financial position shows what we own (assets), what we owe (liabilities) and our overall net worth (represented by our net assets/equity).

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
Total assets	53,841.9	49,421.3	46,351.3
Less total liabilities	2,732.9	2,596.9	2,085.8
NET ASSETS/EQUITY AT END OF YEAR	51,109.0	46,824.4	44,265.5

Our statement of financial position reflects the significant value held in the state highway network, with \$53.8 billion of assets and low levels of liabilities. The state highway network accounts for 92 percent of our asset base. During the year, we continued updating some of the estimates used in our valuation. This, together with capital spending and indexing of replacement costs, has led to further uplift in the valuation for 2018/19.

## FINANCIAL STATEMENTS

### STATEMENT OF COMPREHENSIVE REVENUE AND EXPENSE FOR THE YEAR ENDED 30 JUNE 2019

	NOTE	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
REVENUE				
Funding from the National Land Transport Fund	2	2,570.4	2,777.5	2,313.8
Funding from the Crown	2	107.1	89.6	129.9
Revenue from other activities	2, 4	229.2	209.8	212.2
Total revenue		2,906.7	3,076.9	2,655.9
EXPENSE				
Land transport funding		2,002.3	2,016.0	1,927.2
Employee costs	9	107.0	93.8	98.2
Operating expenses	10	213.0	196.9	179.0
Interest and finance costs	11	10.2	38.7	37.0
Depreciation, amortisation and state highway write-off	6	552.3	544.1	405.5
Assets vested to local authorities	6	24.4	182.8	0.0
Total expense	2	2,909.2	3,072.3	2,646.9
SURPLUS/(DEFICIT)		(2.5)	4.6	9.0
OTHER COMPREHENSIVE REVENUE AND EXPENSE				
Gain/(loss) state highway network revaluations	6	5,265.3	648.0	7,345.7
Net movement in cash flow hedges	11	(263.4)	5.7	(86.1)
Total other comprehensive revenue and expense		5,001.9	653.7	7,259.6
TOTAL COMPREHENSIVE REVENUE AND EXPENSE		4,999.4	658.3	7,268.6

## **STATEMENT OF FINANCIAL POSITION AS AT 30 JUNE 2019**

	NOTE	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
ASSETS				
Cash and cash equivalents		81.4	50.0	120.3
Debtor Crown	5	33.8	50.5	58.6
Receivables and other assets	5	119.3	101.7	103.7
Debtor National Land Transport Fund	5	335.7	498.3	351.7
Debtor National Land Transport Fund - debt related	5	2,223.2	1,954.8	1,547.3
Property assets held for sale	6	14.8	40.0	50.0
Public-private partnership assets	7	1,316.4	1,388.5	855.5
Property, plant, equipment and intangible assets		60.3	71.0	59.9
State highway network	6	49,657.0	45,266.5	43,204.3
Total assets		53,841.9	49,421.3	46,351.3
LIABILITIES				
Payables	10	490.6	596.4	575.2
Employee entitlements	9	15.0	17.0	14.7
Derivative financial liability	11	461.7	197.9	203.7
Borrowing and other liabilities	11	449.2	397.1	436.7
Public-private partnership liabilities	7	1,316.4	1,388.5	855.5
Total liabilities		2,732.9	2,596.9	2,085.8
NET ASSETS		51,109.0	46,824.4	44,265.5
EQUITY				
Contributed capital		0.0	5.6	5.6
Retained funds		24.3	34.9	43.3
Equity derived from the state highway network	12	51,476.3	46,906.4	44,344.8
Cash flow hedge reserve	11	(391.6)	(122.5)	(128.2)
TOTAL EQUITY		51,109.0	46,824.4	44,265.5

## STATEMENT OF CHANGES IN EQUITY FOR THE YEAR ENDED 30 JUNE 2019

	NOTE	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
BALANCE AT 1 JULY		44,265.5	44,265.5	34,932.2
Surplus/(deficit)		(2.5)	4.6	9.0
State highway network revaluations	6	5,265.3	648.0	7,345.7
Movement in cash flow hedges	11	(263.4)	5.7	(86.1)
Capital contribution	12	1,842.3	1,900.6	2,064.7
Other equity movements		1.8	0.0	0.0
BALANCE AT 30 JUNE	12	51,109.0	46,824.4	44,265.5

### STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 30 JUNE 2019

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from the National Land Transport Fund	2,684.9	2,655.1	2,136.7
Receipts from the Crown	103.2	97.3	146.9
Receipts from other revenue	202.6	208.2	202.4
Payments to employees	(106.6)	(121.0)	(97.5)
Payments to suppliers	(2,235.7)	(2,170.9)	(1,985.1)
Goods and services tax (net)	(1.4)	0.7	(3.9)
Net cash from operating activities	647.0	669.4	399.5
CASH FLOWS FROM INVESTING ACTIVITIES			
National Land Transport Fund receipts from sale of state highway - held properties	34.9	42.1	37.1
Purchase of property, plant, equipment and intangible assets	(13.2)	(26.8)	(16.0)
Investment in the state highway network	(1,824.1)	(2,161.4)	(2,059.0)
Net cash from investing activities	(1,802.4)	(2,146.1)	(2,037.9)
CASH FLOWS FROM FINANCING ACTIVITIES			
Capital contribution from the National Land Transport Fund	991.3	1,142.4	1,223.0
Capital contribution from the Crown	119.8	281.0	392.7
Receipts from borrowing	34.8	12.5	100.0
Repayment of borrowing	(23.0)	(23.0)	(15.0)
Interest paid on borrowing	(6.4)	(6.5)	(7.4)
Net cash from financing activities	1,116.5	1,406.4	1,693.3
Net increase/(decrease) in cash and cash equivalents	(38.9)	(70.3)	54.9
Cash and cash equivalents at the beginning of the year	120.3	120.3	65.4
CASH AND CASH EQUIVALENTS AT THE END OF THE YEAR	81.4	50.0	120.3

FINANCIAL STATEMENTS AND AUDIT REPORTS

### RECONCILIATION OF NET SURPLUS/(DEFICIT) TO NET CASH FROM OPERATING ACTIVITIES

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
SURPLUS/(DEFICIT)	(2.5)	4.6	9.0
ADD/(DEDUCT) NON-CASH/NON-OPERATING ITEMS			
Depreciation, amortisation and state highway write-off	552.3	544.1	405.5
Losses on disposal of non-financial assets	1.0	0.0	4.7
Net impact of assets vested to local authorities	24.4	182.8	0.0
Movement in discounting of receivables	(4.9)	32.9	13.9
Interest on borrowing	5.2	6.0	6.1
Movement in discounting of borrowing	1.5	(14.8)	(10.0)
Movement in ineffective portion of cash flow hedge	(5.4)	(0.2)	5.6
Total non-cash/non-operating items	574.1	750.8	425.8
ADD/(DEDUCT) MOVEMENTS IN WORKING CAPITAL			
(Increase)/decrease in Debtor National Land Transport Fund and Debtor Crown	101.2	(115.3)	(137.3)
(Increase)/decrease in receivables and other assets	(15.5)	3.5	(10.0)
Increase/(decrease) in creditors and other payables	(10.6)	23.5	111.5
Increase/(decrease) in employee entitlements	0.3	2.3	0.5
Net movements in working capital items	75.4	(86.0)	(35.3)
NET CASH FROM OPERATING ACTIVITIES	647.0	669.4	399.5

# NOTES TO THE FINANCIAL STATEMENTS

### 1 / ENTITY INFORMATION

### **REPORTING ENTITY**

The Transport Agency is a Crown entity as defined by the Crown Entities Act 2004 and is domiciled and operates in New Zealand. Legislation governing the Transport Agency's operations includes the Crown Entities Act 2004 and the Land Transport Management Act 2003.

The Transport Agency's primary objective is to provide services to the New Zealand public. Its purpose is to deliver effective, efficient, safe and resilient transport solutions that support a thriving New Zealand.

The Transport Agency does not operate to make a financial profit.

The financial statements for the Transport Agency are for the year ended 30 June 2019 and were approved by the Transport Agency Board on 1 October 2019.

### **BASIS OF PREPARATION**

The financial statements of the Transport Agency have been prepared in accordance with the requirements of the Crown Entities Act 2004 and the Financial Reporting Act 2013. They comply with generally accepted accounting practice in New Zealand (NZ GAAP).

The Transport Agency is designated as a public benefit entity (PBE) for financial reporting purposes. The financial statements have been prepared in accordance with Tier 1 PBE accounting standards.

The financial statements have been prepared on a going concern basis, and the accounting policies have been applied consistently throughout the period.

The accompanying notes form part of these financial statements. Where an accounting policy is specific to a note, the policy is described in the note to which it relates.

The financial statements are presented in New Zealand dollars and all values are in millions (\$M) and rounded to the nearest hundred thousand dollars.

### **Budget figures**

The budget figures are derived from the 2018/19 Amended statement of performance expectations as approved by the board on 9 November 2018. The budget figures have been prepared in accordance with NZ GAAP, using accounting policies that are materially consistent with those adopted by the board in preparing these financial statements. The budget figures are not audited.

Explanations of major variances against budget are provided in the notes.

### Taxes

All items in the financial statements are stated exclusive of goods and services tax (GST), except for receivables and payables, which are stated on a GST-inclusive basis. Where GST is not recoverable as input tax, it is recognised as part of the related asset or expense.

The Transport Agency is a public authority, so is exempt from the payment of income tax.

### Accounting standards issued and not yet effective

The Transport Agency has adopted all accounting standards, amendments and interpretations to existing standards that have been published and are mandatory from 1 July 2018.

### **Financial instruments**

In January 2017, the External Reporting Board issued PBE IFRS 9 *Financial Instruments*. This replaces PBE IPSAS 29 *Financial Instruments: Recognition and Measurement*. PBE IFRS 9 is effective for annual periods beginning on or after 1 January 2021, with earlier application permitted.

The Transport Agency has adopted PBE IFRS 9 in 2018/19. This is consistent with the Treasury's decision to adopt PBE IFRS 9 for the Financial Statements of the Government of New Zealand in 2018/19.

PBE IFRS 9 impacts on the classifications of the following financial assets:

- cash and cash equivalents
- Debtor National Land Transport Fund and Debtor Crown
- other receivables and other assets.

Until 30 June 2018, the Transport Agency had classified these financial assets in the category 'loans and receivables' under PBE IPSAS 29. From 1 July 2018, these financial assets are classified in the category 'financial assets measured at amortised cost'. The measurement of the financial assets does not change as a result of the reclassification.

The standard introduces the 'expected credit losses' (ECLs) model, which replaces the existing 'incurred loss' model for impairment under PBE IPSAS 29. This is disclosed in note 5.

### Critical accounting judgements, estimates and assumptions

In preparing the financial statements, the Transport Agency has applied judgements, estimates and assumptions concerning the future that may differ from the subsequent actual results. These judgements, estimates and assumptions are continually evaluated and are based on historical experience and other factors. The most significant judgements, estimates and assumptions applied to the financial statements are disclosed in note 6 and relate to the valuation of the state highway network.

### 2 / OPERATING FUNDING REVENUE AND EXPENSE

	FU	NDING REVENUE			EXPENSE	
	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
NATIONAL LAND TRANSPORT FUND						
Local road maintenance	653.4	668.0	609.7	653.4	668.0	609.7
State highway improvements	559.3	736.2	411.6	564.0	712.8	393.3
State highway maintenance	485.5	478.8	525.6	494.1	480.7	531.4
Public transport	449.2	466.0	382.4	449.3	466.0	382.6
Local road improvements	225.7	192.8	246.2	225.7	192.8	246.2
Investment management	60.1	61.3	55.9	62.6	61.3	57.5
Walking and cycling	42.7	37.9	43.3	42.7	37.9	43.3
Road safety promotion and demand management	43.7	50.6	34.2	44.3	50.6	34.7
Regional improvements	23.6	22.3	0.0	23.6	22.3	0.0
Transitional rail	19.2	35.4	0.0	19.2	35.4	0.0
Road user charges collection, investigation and enforcement	4.3	4.2	4.3	5.0	4.5	4.3
Local road improvements (Housing Infrastructure Fund)	3.0	23.3	0.0	3.0	23.3	0.0
Refund of fuel excise duty	0.7	0.7	0.6	0.8	0.8	0.8
Other	0.0	0.0	0.0	0.0	0.0	1.2
TOTAL NATIONAL LAND TRANSPORT FUND FUNDING AND EXPENSE	2,570.4	2,777.5	2,313.8	2,587.7	2,756.4	2,305.0
CROWN						
Kaikōura earthquake response	41.9	35.0	62.2	41.9	35.0	62.2
SuperGold card administration and public transport concessions	29.4	29.4	28.3	29.4	29.4	28.3
Urban Cycleways Programme	12.7	20.4	33.3	12.7	20.4	34.2
Local road improvements (Provincial Growth Fund)	10.9	0.0	0.0	10.9	0.0	0.0
Investment management (Provincial Growth Fund)	5.4	0.0	0.0	5.4	0.0	0.0
Other Crown funding and expense	6.8	4.8	6.1	7.6	5.0	3.8
TOTAL CROWN FUNDING AND EXPENSE	107.1	89.6	129.9	107.9	89.8	128.5
TOTAL FUNDING AND EXPENSE FROM FEES, CHARGES AND OTHER REVENUE	229.2	209.8	212.2	213.6	226.1	213.4
TOTAL REVENUE AND EXPENSE	2,906.7	3,076.9	2,655.9	2,909.2	3,072.3	2,646.9

The table above represents funding from the National Land Transport Fund and the Crown and relevant expenses for operating transport infrastructure and other services throughout New Zealand.

In 2018/19, the total land transport funding paid from the National Land Transport Fund to approved organisations was \$2,002.3 million (2017/18: \$1,927.2 million).

The total for the Transport Agency's maintenance of state highways and operating expense was \$906.9 million (2017/18: \$719.7 million).

Funding from the National Land Transport Fund and the Crown

The Transport Agency is primarily funded through revenue received from the National Land Transport Fund and the Crown.

Funding from the National Land Transport Fund and the Crown has been accounted for in accordance with PBE IPSAS 23 Revenue from Non-Exchange Transactions and classified and treated as non-exchange revenue. The funding is used for the specific purpose set out in the Transport Agency's founding legislation and the scope of the relevant government appropriations. The funding provider is not entitled to an equivalent value of services or benefits, because no direct exchange relationship exists between the funding provided and receiving services or benefits from the Transport Agency. Apart from these general restrictions, no unfulfilled conditions or contingencies are attached to this funding, as such revenue is recognised when earned and is reported in the financial period to which it relates.

Funding from fees, charges and other revenue

Revenue from other activities has been classified and treated as exchange revenue and accounted for in accordance with PBE IPSAS 9 Revenue from Exchange Transactions.

Land transport funding

The Transport Agency receives land transport funding and then provides it to approved organisations for the delivery of services and uses it to maintain and operate the state highway network.

### **EXPLANATION OF MAJOR VARIANCES AGAINST BUDGET**

**Funding from the National Land Transport Fund** was \$207.1 million (7 percent) below budget. Less funding was drawn down from the Fund due to the lower than budgeted spend on assets vested to local authorities.

**Funding from the Crown** was \$17.5 million (19 percent) above budget. This was mainly due to Provincial Growth Fund initiatives that were not included in the operating budget.

**Total expense** was \$163.1 million (5 percent) below budget. This was due to fewer than budgeted state highway assets being vested to local authorities mainly due to delays in the completion of the MacKays to Peka Peka project. These state highway assets are expected to be vested in 2019/20.

### 3 / CAPITAL FUNDING AND EXPENDITURE

	CAPITAL FUNDING			CAPITAL EXPENDITURE			
	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	RESTATED* ACTUAL 2017/18 \$M	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	RESTATED* ACTUAL 2017/18 \$M	
NATIONAL LAND TRANSPORT FUND							
Public-private partnerships	724.3	465.0	433.3	724.3	465.0	433.3	
State highway improvements	626.4	643.7	775.2	646.9	656.7	776.7	
State highway maintenance	222.0	186.2	202.1	222.9	186.2	204.4	
Regional improvement	114.9	90.0	140.1	114.9	90.0	140.1	
Public transport	60.6	83.0	0.0	62.0	83.0	0.0	
Walking and cycling	14.6	41.1	6.7	14.6	41.1	6.7	
Auckland Transport Package	12.5	12.5	121.7	12.5	12.5	121.7	
Rapid transit	9.9	130.4	0.0	9.9	130.4	0.0	
Road safety promotion and demand management	1.0	1.4	1.3	1.0	1.4	1.3	
Investment management	0.9	9.0	2.9	0.9	9.0	2.9	
TOTAL NATIONAL LAND TRANSPORT FUND CAPITAL FUNDING AND EXPENDITURE	1,787.1	1,662.3	1,683.3	1,809.9	1,675.3	1,687.1	
CROWN							
Kaikōura earthquake response	71.2	202.0	370.5	71.2	202.0	370.5	
Accelerated Regional Roading Programme	18.8	33.4	43.6	18.8	33.4	43.6	
Regional improvements (Provincial Growth Fund)	0.8	40.0	0.0	0.8	40.0	0.0	
Urban Cycleways Programme	0.3	5.0	4.4	0.3	5.0	4.4	
TOTAL CROWN CAPITAL FUNDING AND EXPENDITURE	91.1	280.4	418.5	91.1	280.4	418.5	
TOTAL CAPITAL FUNDING AND EXPENDITURE	1,878.2	1,942.7	2,101.8	1,901.0	1,955.7	2,105.6	

<sup>\* 2017/18</sup> actual balances for state highway improvements have been restated to include funding and expenditure for state highway disposals.

Capital funding is recognised as a capital contribution when expenditure for capital projects is incurred.

### **EXPLANATION OF MAJOR VARIANCES AGAINST BUDGET**

**Funding from the National Land Transport Fund** was \$124.8 million (8 percent) above budget. More funding was required to be drawn down from the Fund due to the higher than budgeted capital expenditure detailed below.

**Funding from the Crown** was \$189.3 million (68 percent) below budget. This was the result of Kaikōura State Highway 1 reinstatement work moving into 2019/20.

**Total capital expenditure** was \$54.7 million (3 percent) below budget. This was mainly the result of initiatives within the Kaikōura State Highway 1 reinstatement work being moved into 2019/20 and lower than budgeted spend on capital activities within the National Land Transport Programme including rapid transit, walking and cycling, and public transport. The major variance in rapid transit is due to the budget being set before work on the detailed business case had commenced. These underspends were offset by higher than budgeted expenditure on public-private partnerships due to non-cash movements in the related interest rate swaps. State highway maintenance was also above budget due to higher replacement spend following extreme weather events.

### 4 / REVENUE FROM OTHER ACTIVITIES

	ACTUAL 2018/19 \$M	ACTUAL 2017/18 \$M
FEES AND CHARGES		
Motor vehicle licensing fees	51.7	53.1
Driver licensing fees	35.8	35.3
Driver testing fees	24.3	24.3
Road user charges collections	13.0	12.7
Certification review fees	11.9	11.8
Transport licensing fees	11.2	11.0
Standards development fee and certification levies	6.9	6.7
Over dimension and overweight permits	1.3	1.2
Rail licensing fees	1.2	1.2
Border inspection fees	0.8	0.9
Total fees and charges	158.1	158.2
Recoveries from National Land Transport Programme activities*	33.6	9.2
Tolling fees and contributions	16.0	15.2
Interest and finance income	15.4	22.7
Levy on personalised plates for community road safety initiatives	3.8	3.3
Administration fee from Accident Compensation Corporation	1.0	0.8
Miscellaneous revenue	1.3	2.8
TOTAL REVENUE FROM OTHER ACTIVITIES	229.2	212.2

<sup>\*</sup> Includes developer contributions.

### 5 / DEBTOR CROWN, DEBTOR NATIONAL LAND TRANSPORT FUND AND RECEIVABLES AND OTHER ASSETS

	ACTUAL 2018/19 \$M	ACTUAL 2017/18 \$M
Debtor National Land Transport Fund	335.7	351.7
Debtor National Land Transport Fund - debt related	2,223.2	1,547.3
Debtor Crown	33.8	58.6
Other receivables	105.0	100.4
Loans and advances	1.5	1.5
Other current assets	12.8	1.8
TOTAL	2,712.0	2,061.3
Classified as follows:		
Current	502.3	535.5
Non-current	2,209.7	1,525.8
TOTAL	2,712.0	2,061.3

Receivables are recognised at face value less an allowance for doubtful debt calculated using the ECLs model.

### Other receivables

Other receivables include third-party receivables and GST receivable and are net of ECLs of \$4.5 million (2017/18: \$2.9 million). The Transport Agency applies the simplified approach and recognises lifetime ECLs for other receivables. Lifetime ECLs result from all possible default events over the expected life of the receivable. The ECLs for other receivables are calculated in two groups, tolling debtors and other debtors, to reflect the differences in collection and default rate history.

The impact of changes to the estimation technique or assumptions used in calculating the lifetime ECLs during 2018/19, following the adoption of PBE IFRS9, are shown in the table below.

	LIFETIME ECL - OTHER RECEIVABLES 2018/19 \$M
Opening balance as at 1 July 2018 (PBE IPSAS 29)	2.9
Adoption of PBE IFRS 9 posted through equity	1.4
ADJUSTED OPENING BALANCE AS AT 1 JULY 2018 (PBEIFRS 9)	4.3
Impairment expensed	1.5
Amounts written off	(1.3)
CLOSING BALANCE AT 30 JUNE 2019	4.5

Receivables are written off when they are deemed uncollectable. The total receivables written off during the year amounted to \$1.3 million (2017/18: \$1.2 million). Of the receivables written off, none were still subject to enforcement activities.

### **Debtor National Land Transport Fund and Debtor Crown**

Debtor National Land Transport Fund and Debtor Crown represent undrawn funds from the operating and capital appropriations relevant to expenditure incurred and not funded by borrowings. The receivables are expected to be received within 30 days of balance date.

Debtor National Land Transport Fund – debt related represents operating and capital expenditure for accelerated programmes that are funded by loans and public-private partnerships that will be reimbursed by the National Land Transport Fund over future financial periods. The receivable balance has been discounted over its term at the effective interest rate at the transaction date.

There is no indication that receivables from the National Land Transport Fund or the Crown are impaired as at 30 June 2019.

### **EXPLANATION OF MAJOR VARIANCES AGAINST BUDGET**

**Debtor National Land Transport Fund and Debtor Crown** were \$179.3 million (33 percent) below budget. This was mainly the result of lower than expected expenditure towards the end of the year on activities within the National Land Transport Programme, including lower than planned payments to approved organisations. The decrease in Debtor Crown was mainly due to planned initiatives within the Kaikōura State Highway 1 reinstatement being moved into 2019/20.

**Debtor National Land Transport Fund - debt related** was \$268.4 million (14 percent) above budget. This was due to fair value movements in the interest rate swap contracts entered into for the Transmission Gully and Pūhoi to Warkworth public-private partnership agreements.

### **6 / STATE HIGHWAY NETWORK**

	ACTUAL 2018/19 \$M	ACTUAL 2017/18 \$M
Opening balance	43,204.3	34,218.8
Additions	1,752.5	2,070.7
Depreciation*	(497.5)	(382.8)
Write-offs*	(42.1)	(10.5)
Assets vested to local authorities	(24.4)	0.0
Disposals	(35.9)	(37.2)
Revaluation of state highway network	5,265.3	7,345.7
Assets transferred from/(to) held for sale	34.8	(0.4)
CLOSING BALANCE	49,657.0	43,204.3

<sup>\*</sup> Depreciation, amortisation and state highway write-off balance in the statement of comprehensive revenue and expense included \$12.7 million (2017/18: \$12.2 million) of depreciation and amortisation relating to property, plant, equipment and intangible assets and is not included in the state highway network disclosure above.

The cost of constructing the state highway network is recognised as an asset. Subsequent costs are included in the asset's carrying amount or recognised as a separate asset, as appropriate, only when it is probable that future service potential will be realised and the cost can be measured reliably. Repairs and maintenance costs are expensed during the financial period in which they are incurred.

### **Valuation**

The state highway network (excluding land and formation) is valued using an optimised depreciated replacement cost methodology based on the estimated current cost of constructing the existing assets by the most appropriate method of construction, reduced by factors for the age, condition and performance of the assets. The estimated current cost is expected to change over time. Formation is valued using unit rates for formation types applied to carriageway lengths multiplied by width, including shoulders. Formation is a non-depreciable asset class. Qualified independent valuers carry out the valuation as shown in the table below.

STATE HIGHWAY NETWORK COMPONENT	VALUER
Roads, bridges, culverts, tunnels, underpasses, including formation works, road structure, drainage works and traffic facilities	WSP Opus, utilising unit prices provided by BondCM
Land	Darroch Limited

The components of the state highway network at optimised depreciated replacement cost and the related depreciation expense are shown in the table below.

	OPTIMISED DEPRECIATED REPLACEMENT COST		DEPRECIATI	ON EXPENSE
STATE HIGHWAY NETWORK COMPONENTS	ACTUAL 2018/19 \$M	ACTUAL 2017/18 \$M	ACTUAL 2018/19 \$M	ACTUAL 2017/18 \$M
Land	13,744.2	12,351.1	0.0	0.0
Formation	12,884.2	10,647.9	0.0	0.0
Pavement base course	6,284.7	6,099.4	74.3	47.6
Pavement surface	1,038.6	878.2	131.4	117.1
Drainage	1,769.5	1,563.7	43.8	25.3
Traffic facilities	1,451.1	1,382.7	88.9	91.2
Bridges	8,067.0	7,431.1	108.7	69.3
Culverts and subways	737.7	762.2	14.8	8.1
Other structures	3,680.0	2,088.0	35.6	24.2
TOTAL	49,657.0	43,204.3	497.5	382.8

**State highway assets increased in value by \$6.5 billion** with the increase mainly due to the following changes in valuation estimates and assumptions from the continuation of the valuation improvement programme.

- Unit prices applied to formation (a term used for the constructed land form profile and platform on which the pavement structure is built) were provided by an independent cost estimator (BondCM).
- A percentage rate for brownfield costs (a generic term for the additional costs of constructing in a
  particular location because of the increased intensity of surrounding land use compared with the
  cost of constructing in a vacant greenfield location) was applied to carriageways. The brownfield
  rate is a percentage loading applied to the unit costs, as part of the preliminary and general
  component.

In addition to the above improvement project drivers, the valuation also increased as a result of indexation of base unit rates, to reflect current costs of construction, and as a result of land revaluation, which primarily reflects increased land development intensification in the Auckland Unitary Plan.

### Depreciation

Depreciation is calculated on a straight-line basis on state highway network assets (other than land, held properties, formation and the subbase component of pavement) at rates that will spread the cost of the assets to their estimated residual values over their useful lives. The depreciation expense for 2018/19 is calculated based on the 30 June 2018 valuation.

### **Impairment**

State highway network assets are reviewed for impairment whenever events or changes in circumstances indicate that there may be a reduction in the asset's future service potential. An impairment loss is recognised when the asset's carrying amount exceeds the recoverable service amount. The recoverable service amount is the higher of the asset's fair value less cost to sell and value in use. Impairment of state highway network assets is deducted from the asset revaluation reserve to the extent of an existing credit balance for that asset class. Any excess is recognised in surplus or deficit.

### *Kaikōura reinstatement (State Highway 1)*

Sections of State Highway 1 affected by the Kaikōura earthquake were written off in 2016/17 along with an adjustment for the impairment of the damaged network. The impairment recognition will remain until completion of the works and the set-up of the new assets of the reinstated corridor. The Kaikōura reinstatement costs are being carried at cost.

### MacKays to Peka Peka

MacKays to Peka Peka pavement surface has seen a decline in the utility of the asset from more excessive wear than expected. The total cost to remediate is estimated at \$25.0 million, and this is expected to be shared between the Transport Agency (56 percent) and the M2PP Alliance (44 percent). The amount of \$25.0 million was deducted against the asset's carrying amount with \$14.0 million charged to impairment for the Transport Agency's share of additional costs.

### Estimates, assumptions and judgements

Due to the unique nature of the state highway network, the value of the assets cannot be measured with precision. There are some uncertainties about the values assigned to different components of the state highway network. These uncertainties include whether the Transport Agency databases have accurate quantities and whether some cost components and in-service data are captured completely. The Transport Agency is considering certain controls to improve the timeliness and accuracy of the main asset database – the Road Assessment and Maintenance Management database (RAMM). In addition, significant estimates and assumptions have been applied to the valuation, which include assumptions on quantities used in the construction of state highway network components, the life of the assets and the unit costs to apply. Changes to the underlying estimates and assumptions can cause a material movement in the state highway valuation and are reviewed periodically.

The Transport Agency is continuously improving the accuracy of the asset databases and the identification of all costs that can be capitalised through its state highway valuation improvement programme.

The state highway valuation improvement programme identified two streams of work to improve the accuracy of the underlying valuation. Stream 1 was completed in 2017/18. It changed the approach for the unit rates applied to several significant network components and updated the preliminary and general uplift factor. Stream 2 was undertaken during 2018/19 and focused on the formation costs, the professional fees component of the uplift factor and brownfield costs.

(rural, urban and motorway) and region.

- Formation costs: Unit cost rates for earthworks can vary significantly from site to site. Because of this high variability and the significance of earthworks as a component of the state highway valuation, a reassessment of earthworks costs was undertaken as an improvement action in 2018/19. BondCM, a cost estimator, was engaged to assess the formation earthworks cost rates for the various terrain classifications used in the valuation.
- **Uplift factor:** Following on from the improvement work in the previous year, the focus in 2018/19 was on the estimation of professional fees, agency costs, allowance for third-party assets and an initial analysis of the one-off, non-repeatable works that occur with the initial construction but would not be required in asset replacement, such as consenting costs. Only the professional fees component was updated in the valuation assumptions for 2018/19.
- **Brownfield costs:** Brownfield costs are significant when construction occurs in a high-density urban or city area. The previous valuation methodology was based on greenfield cost rates and did not recognise brownfield costs. The Transport Agency has adopted a rate of 15 percent for all replacement costs in urban and motorway environments and 5 percent for rural environments, as determined by WSP Opus.

The following represents estimated inputs used in the 2018/19 valuation.

STATE HIGHWAY NETWORK COMPONENT	QUANTITY	RATE (\$)	USEFUL LIFE (YEARS)	BASIS OF VALUATION
Land	Land corridor: 36,331ha	Market price	N/A	Corridor land (land associated with the road) is valued by Darroch Ltd at the market price per hectare of the surrounding land. Land quantity is sourced from the asset management database, which is derived from Land Information New Zealand. Held properties, which are properties not yet part of corridor land, are based on market prices determined by Darroch Ltd.
Formation (earthworks)	Formation: 103,252,988m <sup>2</sup> Shoulder formation: 20,918,244m <sup>2</sup>	Flat terrain: \$23 per m <sup>2</sup> Rolling terrain: \$67 per m <sup>2</sup> Mountainous terrain: \$127 per m <sup>2</sup> Soft terrain: \$66 per m <sup>2</sup> Special unit rates applied to some sections Overhead rate: 55.25%	N/A	Unit rates are provided by BondCM based on terrain type groupings and adjusted for construction overhead costs. Formation area is calculated using treatment length (typically sections of a road that have the same pavement and material type, are of a similar age and condition, and are expected to have a similar rate of deterioration) multiplied by the road width, including shoulder (these quantities are recorded in the asset management database).
Pavement subbase and base course	Pavement other: 37,814,869m³ Shoulder base course: 3,047,686m³	Base course: \$119- \$138 per m³ Subbase: \$92-\$110 per m³ Structural: \$100- \$108 per m² Overhead rate: 55.25%	50 for basecourse N/A for subbase which is non- depreciable	Depth of subbase and base course type is determined from Austroads Pavement Design Guide. Unit rates are provided by BondCM and adjusted for overhead costs. Pavement area is calculated by multiplying treatment length by road width plus shoulder (these quantities are recorded in the asset management database).
Pavement surface	Pavement surface: 113,326,113m <sup>2</sup>	Asphalt: \$26-\$108 per m <sup>2</sup> Milling: \$5-\$17 per m <sup>2</sup> Chipseal: \$7-\$8 per m <sup>2</sup> Overhead rate: 55.25%	9-14	Unit rates are provided by BondCM and adjusted for overhead costs. Pavement surface area is recorded in the asset management database.
Drainage	Drainage: 53,549m and 63,799 units Stormwater channel: 15,159,790m	Drainage: \$451- \$18,132 per m Ancillary: \$60- \$7,017 per m Stormwater channel: \$36-\$387 per m Overhead rate: 55.25%	50	Unit rates are provided by BondCM and adjusted for overhead costs. Length/quantity is recorded in the asset management database.  The large spread in rates relates to the drainage size, varying prices of the state highway networks' sub-component (sumps, manholes, kerb, and so on), location type

STATE HIGHWAY NETWORK COMPONENT	QUANTITY	RATE (\$)	USEFUL LIFE (YEARS)	BASIS OF VALUATION
Traffic facilities	Railings: 2,178,449m Signs: 187,358 units Traffic facilities: 11,632,918m	Traffic facilities: \$18,309- \$421,439 per km Signs: \$337- \$12,262 per unit Railing and barriers: \$99-\$40,780 per m Overhead rate: 55.25%	10-25	Unit rates are derived by WSP Opus from a combination of indexed historical cost data and recent construction costs.  The large spread of rates relates to different prices for component type (guide, information, signs and so on), location type (rural, urban and motorway) and region.
Bridges	2,725 bridges	Routine (single span): \$4,199 per m <sup>2</sup> Routine (multi span): \$3,431 per m <sup>2</sup> Motorway ramps: \$4,967 per m <sup>2</sup> Exceptional rates: \$1,533- \$13,142 per m <sup>2</sup> Overhead rate: 55.25%	90-100	Unit rates are provided by BondCM, dependent on the number of spans, and multiplied by deck area.  Exceptional rates are asset specific and reflect special circumstances (for example, special design such as an arch bridge) or difficult construction circumstance.
Culverts and subways	Culverts and subways: 1,667 units and 34,568m	Culverts and subways: \$6,049-\$42,547 per m Overhead rate: 55.25%	50-75	Unit rates are provided by BondCM, dependent on cross-sectional area, and multiplied by treatment length (and adjusted for overhead costs).
Other structures	Retaining walls: 3,924 units and 762,865m <sup>2</sup> Tunnels: 34 structures Weigh stations: 136 structures	Retaining walls: \$476-\$2,644 per m Tunnels: \$5,000- \$270,000 per m Weigh station: \$702,475- \$819,554 per structure Overhead rate: 55.25%	10-100	Unit rates are derived from a combination of indexed historical cost data and recent construction costs.  Tunnels includes excavation, lining, cladding and services.

### **Unit prices**

A significant component of the valuation is based on unit prices provided by independent expert BondCM. BondCM applies rates calculated using the Auckland market as the base and then assessed for regional price differences for major cost elements (such as labour, plant and materials) from which a weighting is derived to determine regional rates for each item. The regional weightings are based on costs BondCM has observed in the regions. The unit rates provided by BondCM generally relate only to the cost of physical construction and do not include overhead costs that would also be incurred to replace the asset.

### Overhead costs

Overhead costs are estimated by BondCM based on actual information for recently completed projects. The rate of overheads incurred on a project can vary significantly depending on whether the construction is taking place in a greenfields or brownfields environment. Overheads include the sum of preliminary and general on-costs (35 percent) multiplied by professional fees, including Transport Agency costs (15 percent), and brownfields costs for urban and motorway (15 percent) and rural carriageways (5 percent).

### **Quantities**

The calculation of the state highway network valuation consists of estimated quantities that include the actual area and length of the network at the close of the prior year extracted from the asset management system. Completed construction projects within the current financial year are included in the calculation at cost.

### Work in progress

Recent capital expenditure is not yet reflected in the asset database, because the projects are large and take several years to fully complete. The total work in progress included within the valuation is \$4.3 billion, which is included at cost. The associated quantities are not included in the inputs table.

### Valuation inputs subject to estimation uncertainty

The valuation inputs and/or assumptions subject to the most estimation uncertainty are as follows.

- Preliminary and general (P&G) on-costs, related to multiple asset components: P&G on-costs are associated with site establishment and disestablishment, site management and compliance costs, and contractor markup. In 2017/18, an analysis of recent projects revealed that P&G oncosts are higher than previously estimated due to higher health and safety requirements, higher compliance costs and general costs increases. This resulted in an increase in P&G on-costs from 10 percent for roading assets and 15 percent for structures to an average of 34 percent across all project types. Following further review during 2018/19 by BondCM and WSP Opus, this was refined to 35 percent.
- Professional fees related to multiple asset components: Professional fees are the costs for
  professional services from external consultants and internal costs for investigations, design and
  management surveillance quality. Professional fees of 15 percent are derived based on project
  averages provided by BondCM.
- **Formation:** This is the constructed land form profile and platform on which the pavement structure is built. Formation within the different terrain types can be highly variable, the valuation of formation is on an average basis with the unit rates used in the valuation provided by BondCM. For the 2018/19 valuation, a new terrain type of 'soft' has been incorporated for all regions, allowing some projects completed in the last five years to be updated to the new terrain type where applicable. Improvement work during the year also identified that roads being built today are at a higher level of service and safety standard than those built previously. However, the research and investigation to date has not identified a robust methodology on which to differentiate the levels of service in formation construction. The formation unit rates for the 2018/19 valuation are based on the existing levels of service assumption for all roads.
- Brownfield costs: A major component of brownfield costs are one-off costs necessary to make the land freely available to build the state highway. They include capital works relating to relocation and refurbishment of assets owned by other parties, work to protect the privacy and environment of adjoining properties, and compensation to landowners. Other components of the brownfield cost result from the increased constraints or requirements imposed when constructing in an already-developed location; for example, increased traffic management and security; limitations on available contractor areas for storage, parking, buildings and general operations; noise and dust limitations and restricted hours of work. BondCM provided a brownfield overhead rate for rural and urban areas that has been applied to the depreciable assets unit cost rates. The urban rate has also been applied to motorway carriageways.

### Sensitivity analysis

The following sensitivity analysis represents possible impacts on the state highway network valuation based on changes to estimates of +10 percent.

### **CHANGE IN OPTIMISED DEPRECIATED** REPLACEMENT COST (\$M)

	·
Movement in P&G on-costs by 10% (from 35% to 38.5%)	931
Movement in external professional fees by 10%	188
Movement in formation unit costs by 10%	1,288
Movement in bridge unit costs by 10%	807
Movement in unit prices* by 10%	1,613
Movement in land corridor quantities by 10%	1,195
Movement in brownfield costs by 10%	124

<sup>\*</sup>Relates to bridges, culverts and pavements (surface and other).

WSP Opus performed simulation analysis on the valuation to quantify the range of valuation outcomes that could occur as a result of changes in the different valuation inputs. WSP Opus concluded that the overall valuation is likely to be between -7.5 percent and +10 percent of the current value.

The sensitivity analysis above is only an indication of the range of possible impacts and should not be interpreted as the likely actual impact.

Work undertaken in 2018/19 and 2017/18 has reduced the likelihood of understatement of the state highway networks value. At this stage, it has not been determined whether further work is necessary to the inputs of the valuation, given the complexity and underlying assumptions required to make further changes. One of the key areas to be considered is whether different levels of service rates should apply depending on the age of the asset. The Transport Agency is also considering approaches to streamline the calculation of the valuation that will focus effort on the high-value asset classes annually and the lower-value asset classes less frequently.

### Property assets held for sale

The Transport Agency owns 76 properties valued at \$14.8 million (2017/18: 134 properties valued at \$50.0 million) that have been classified as held for sale. It is expected that these properties will be sold by 30 June 2020.

Held properties are classified as property assets held for sale if their carrying amount will be recovered principally through a sale transaction rather than through continuing use. Property assets held for sale are measured at the lower of their carrying amount and fair value less costs to sell.

### **EXPLANATION OF MAJOR VARIANCES AGAINST BUDGET**

State highway assets were \$4,390.5 million (10 percent) above budget. The increase is mainly due to changes in valuation estimates and assumptions, in particular, changes in unit rates from BondCM and preliminary and general on-costs.

Assets vested to local authorities was \$158.4 million (87 percent) below budget. This is due to fewer than budgeted properties being vested to local authorities mainly due to delays in the completion of the MacKays to Peka Peka project. These properties are expected to be vested in 2019/20.

### 7 / PUBLIC-PRIVATE PARTNERSHIP ASSETS AND LIABILITIES

	ACTUAL 2018/19 \$M	ACTUAL 2017/18 \$M
Transmission Gully	798.5	549.3
Pūhoi to Warkworth	517.9	306.2
TOTAL PUBLIC-PRIVATE PARTNERSHIP ASSETS AND LIABILITIES	1,316.4	855.5

Public-private partnerships for the construction of state highways are treated as service concession arrangements and accounted for in accordance with PBE IPSAS 32 Service concession arrangements: grantor.

During construction the cumulative cost, including financing, is recognised as an asset. A matching liability represents the Transport Agency's obligations under the arrangement should conditions exist such that the arrangement will not continue through to the service commencement date. Before the service commencement date, there are no scheduled payments under the agreements.

On completion, the asset and liability will be remeasured to fair value. Once operational, the public-private partnership assets will be accounted for in accordance with the policies adopted by the Transport Agency in respect of the rest of the state highway.

This treatment is consistent with the Treasury's public-private partnership accounting guidelines.

### **Public-private partnership agreements**

The Transport Agency has entered into public-private partnership agreements with:

- Wellington Gateway Partnership to deliver the Transmission Gully project
- Northern Express Group to deliver the Pūhoi to Warkworth project.

Under the agreements, the contractors will finance, design, build, operate and maintain the sections of state highway. The Transport Agency provided land it owns to the contractors on which to build the state highway. The construction phase for Transmission Gully is expected to be completed in 2020 and for Pūhoi to Warkworth by the end of 2021. The operational agreements run for 25 years from the service commencement date, after which the responsibility for ongoing operation and maintenance of both roads will revert to the Transport Agency. As both state highways are under construction, no depreciation on the assets has been incurred.

At the time the public-private partnership assets become operational, the Transport Agency will pay the contractor a quarterly unitary charge in arrears subject to satisfactory performance against agreed service levels. The unitary charge has three components.

- A reduction in the service concession liability.
- Finance costs: Under the terms of the agreements, the operators have a provision to re-price the finance costs at intervals during the 25-year period. The Transport Agency has put in place interest rate swaps to hedge the re-pricing of the finance costs (see note 11 for details of the interest rate swaps).
- Service costs: These cover the operational costs of running, maintaining, insuring and ensuring the
  availability of the highway to the service level agreed with the Transport Agency. Some of these
  costs are indexed to the consumer price index or to other relevant indices and can be varied from
  time to time.

The reduction in the service concession liability, finance and service costs will be recognised in the period incurred.

The Transmission Gully public-private partnership has resulted in a dispute between the parties relating to technical and commercial matters. Further information is disclosed in note 16.

### **Deed of Indemnity**

The Crown has issued indemnities to each consortium for all indemnified amounts (as defined in the respective Deeds of Indemnity). In general terms, the indemnified amounts consist of sums payable by the Transport Agency in the operational phase of the project and defined compensation sums payable in the event of default on payment by the Transport Agency. If the Crown is required to make a payment under its indemnity, the Transport Agency must reimburse it under the Reimbursement and Management Agreement.

### **Commitments**

The total estimated capital and operating expenditure to be paid throughout the 25-year period is \$3.3 billion for Transmission Gully and \$2.3 billion for Pūhoi to Warkworth.

### **EXPLANATION OF MAJOR VARIANCES AGAINST BUDGET**

Public-private partnership assets and liabilities were below budget by \$72.1 million (5 percent) mainly due to construction progress and changes in the calculation methodology for accruing the progressive construction cost.

### 8 / CAPITAL COMMITMENTS

The future aggregate construction contract commitments (calculated based on forecasted expenditure) for the state highway network are as follows.

	ACTUAL AS AT 30 JUNE 2019 \$M	ACTUAL AS AT 30 JUNE 2018 \$M
Not later than one year	1,197.7	1,077.6
Later than one year and not later than five years	1,171.2	1,188.7
Later than five years	2,067.2	2,145.0
TOTAL CAPITAL COMMITMENTS*	4,436.1	4,411.3

<sup>\*</sup> Included in total capital commitments is \$2.2 billion relating to the construction of the public-private partnership assets.

### 9 / TRANSPORT AGENCY EMPLOYEE COSTS AND EMPLOYEE ENTITLEMENTS

**Employee costs (included in the statement of comprehensive revenue and expense)** 

	ACTUAL 2018/19 \$M	ACTUAL 2017/18 \$M
Salaries and wages	100.2	92.5
Defined contribution plan employer contributions	3.4	2.9
Other employee costs	3.4	2.8
TOTAL TRANSPORT AGENCY EMPLOYEE COSTS*	107.0	98.2

 $<sup>^{\</sup>star}$  Total Transport Agency employee costs excludes contractor costs, which are included under note 10.

### **Employee entitlements (included in the statement of financial position)**

	ACTUAL 2018/19 \$M	ACTUAL 2017/18 \$M
Employee entitlements - current	11.3	10.7
Employee entitlements - non-current	3.7	4.0
TOTAL TRANSPORT AGENCY EMPLOYEE ENTITLEMENTS	15.0	14.7

### 10 / TRANSPORT AGENCY OPERATING EXPENSES AND PAYABLES

Operating expenses (included in the statement of comprehensive revenue and expense)

NOTE	ACTUAL 2018/19 \$M	RESTATED ACTUAL 2017/18 \$M
Commissions and transaction costs a	71.0	71.3
Contractors and professional services b	51.0	34.3
Information technology	33.0	27.6
Road user safety advertising	18.4	13.5
Operating lease expense c	16.5	10.8
Office and building management	7.5	6.1
Staff travel	6.7	5.8
Impairment of receivables	1.5	1.2
Meetings and conferences	0.6	0.7
Fees to principal auditors for:		
- audit of financial statements	0.5	0.4
- other services d	0.3	0.1
Other operating expenses e	6.0	7.2
TOTAL TRANSPORT AGENCY OPERATING EXPENSES	213.0	179.0

This category includes payments to agents for driver licensing services, motor vehicle registration and motor vehicle licensing services, personalised plates, card merchant fees and bulk postage transaction costs.

### **EXPLANATION OF MAJOR VARIANCES AGAINST BUDGET**

Operating expenses were \$16.1 million (8 percent) above budget due to the cost of re-certifications relating to suspended vehicle certifiers, the management of the regulatory response and the recognition of an onerous lease on the Transport Agency's Palmerston North premises.

Significant increases in this category are primarily attributed to regulatory response costs.

c. This category includes the cost of providing for onerous contracts arising from a non-cancellable building lease in Palmerston North.

d. Other services by KPMG includes the half-year review, scrutiny principle review, cost model audit, value-for-money evaluation and light rail business case secondment.

e. This category includes the cost of re-certifications relating to suspended vehicle certifiers.

### Payables (included in the statement of financial position)

	ACTUAL 2018/19 \$M	ACTUAL 2017/18 \$M
Creditors	474.7	562.5
Income in advance	10.5	12.6
Onerous contracts	5.4	0.1
TOTAL TRANSPORT AGENCY PAYABLES	490.6	575.2
Classified as follows:		
Current	486.6	575.2
Non-current	4.0	0.0
TOTAL	490.6	575.2

Short-term creditors and other payables are recorded at face value. Creditors and other payables are non-interest bearing and are normally settled on 30-day terms. The carrying value of creditors and other payables approximates their fair value.

The onerous contracts arise from non-cancellable building leases where the unavoidable costs of meeting the lease contract exceeds the economic benefits to be received from it. The Transport Agency has one onerous lease due to the Palmerston North premises being assessed as earthquake prone and subsequently vacated. The provision is measured at the present value of the lower of the expected cost of terminating the contract and the expected net costs of continuing with the contract. The lease is due to expire in 2022/23.

### **EXPLANATION OF MAJOR VARIANCES AGAINST BUDGET**

**Payables** were \$105.8 million (18 percent) below budget. This is due to lower than expected state highway expenditure and lower than expected claims from local councils and other approved organisations.

### 11 / BORROWING, FINANCIAL INSTRUMENTS AND **FINANCIAL RISK MANAGEMENT**

The Transport Agency had the following borrowings at 30 June 2019.

NAME	NOTIONAL AMOUNT BORROWED \$M	ACTUAL 2018/19 \$M	ACTUAL 2017/18 \$M	INTEREST RATE APPLIED	COMMENTS
Auckland Transport Package	370.0	335.6	301.7	Interest-free	The interest-free loan was discounted using government bond rates of 2.14% to 2.63%.
Housing Infrastructure Fund	3.0	2.5	0.0	Interest-free	The interest-free loan was discounted using government bond rates of 1.57% to 1.72%.
TOTAL INTEREST-FREE BO	ORROWING	338.1	301.7		
Christchurch earthquake recovery	183.4	0.0	24.2	Fixed rates ranging from 2.57% to 2.84%	The loan, including capitalised interest, was fully repaid during the financial year.
Tauranga Eastern Link	107.0	107.0	107.0	\$87.0 million at fixed rates ranging from 4.99% to 5.14%. \$20.0 million at floating.	Interest of \$4.7m was paid during the financial year.
TOTAL BORROWING		445.1	432.9		
Tolling funds held in trust		4.1	3.8		
TOTAL BORROWING ANI	D OTHER	449.2	436.7		
Classified as follows:					
Current		19.1	28.0		
Non-current		430.1	408.7		
TOTAL		449.2	436.7		

Borrowing is initially recognised at fair value plus transaction costs. After initial recognition, all borrowing is measured at amortised cost using the effective interest method.

The discount on the Auckland Transport Package and Housing Infrastructure Fund interest-free loans resulted in a net fair value gain of \$6.0 million (2017/18: \$15.6 million).

Interest-free loan movements are as follows.

	ACTUAL 2018/19 \$M	ACTUAL 2017/18 \$M
OPENING BALANCE	301.7	211.7
Nominal value of loans issued	34.8	100.0
Fair value adjustment	(6.0)	(15.6)
Repayments	0.0	0.0
Amortised interest (at government bond rates)	7.6	5.6
CLOSING BALANCE	338.1	301.7

# **Borrowing facilities**

The borrowing facilities available to the Transport Agency are as follows.

NAME	TOTAL AVAILABLE \$M	AMOUNT DRAWN DOWN AT 30 JUNE 2019 \$M	PURPOSE OR COMMENT
Short-term advance	250.0	0.0	To manage seasonal variations in cash flow (\$175.0 million) and to manage unexpected and unfavourable variations in cash flow (\$75.0 million).
Auckland Transport Package	375.0	370.0	To accelerate the programme of Auckland roading projects, including the Northern and Southern Corridors on State Highway 1. Interest-free loans with terms of four to nine years with repayments commencing June 2020.
Housing Infrastructure Fund	357.0	3.0	The \$1 billion Housing Infrastructure Fund was established to accelerate infrastructure projects and support housing development in New Zealand's high-growth urban areas. The Transport Agency's share of the Fund is an interest-free loan facility of \$357.0 million, which is for transport initiatives. All loans drawn under the interest-free facility are repayable 10 years from draw-down date.
Tauranga Eastern Link	107.0	107.0	To accelerate the construction of the Tauranga Eastern Link toll road. Loan repayments commence June 2034.
TOTAL	1,089.0	480.0	

# **Financial instruments**

The carrying amounts of financial assets and liabilities are categorised as follows.

	ACTUAL 2018/19 \$M	ACTUAL 2017/18 \$M
FINANCIAL ASSETS MEASURED AT AMORTISED COST		
Cash and cash equivalents	81.4	120.3
Debtor National Land Transport Fund and Debtor Crown	2,592.7	1,957.6
Other receivables and other assets	119.3	103.7
TOTAL FINANCIAL ASSETS MEASURED AT AMORTISED COST	2,793.4	2,181.6
FINANCIAL LIABILITIES MEASURED AT AMORTISED COST		
Payables	490.6	575.2
Borrowing and other liabilities	449.2	436.7
Public-private partnership liabilities	1,316.4	855.5
TOTAL FINANCIAL LIABILITIES MEASURED AT AMORTISED COST	2,256.2	1,867.4
FINANCIAL LIABILITY - HEDGING INSTRUMENTS		_
Derivative financial liability	461.7	203.7
TOTAL FINANCIAL LIABILITY - HEDGING INSTRMENTS	461.7	203.7

Interest and finance costs are as follows.

	ACTUAL 2018/19 \$M	ACTUAL 2017/18 \$M
Interest on borrowing	5.2	6.1
Discount on Debtor National Land Transport Fund - debt related	2.8	19.6
Amortisation of discount on borrowing	7.6	5.7
Ineffective portion of cash flow hedge	(5.4)	5.6
TOTAL INTEREST AND FINANCE COSTS	10.2	37.0

Interest and finance costs are recognised as an expense in the financial year in which they are incurred.

#### **Financial risks**

The Transport Agency's activities expose it to a variety of risks, including market risk, credit risk and liquidity risk. The Transport Agency has policies to manage the risks associated with financial instruments and seeks to minimise exposure from these risks.

#### Market risk

**Interest rate risk** is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates. The Transport Agency's exposure to the risk of changes in market rates relates primarily to interest rates on the Transport Agency's long-term debt obligations. This is managed by ensuring loans are at fixed interest rates. As at 30 June 2019, approximately 96 percent of loans (2017/18: 93 percent) are either interest-free or on a fixed interest rate.

The Transport Agency has entered into public-private partnership agreements for the construction of Transmission Gully and Pūhoi to Warkworth. The arrangements require that a unitary charge is paid to the contractors from the time the section of state highway becomes operational. The unitary charge includes payment for finance costs that the operators have provision to re-price periodically during the 25-year term. The Transport Agency has entered into interest rate swap contracts to hedge the re-pricing of interest costs. The total amount of forecast payments exposed to interest rate risk is fully hedged.

Details of the interest rate swaps held with the New Zealand Debt Management Office are as follows.

SWAP RELATES TO	NOTIONAL VALUE OF INTEREST RATE SWAP \$M	COMMENCEMENT DATE	MATURITY DATE	INTEREST RATE PAY LEG (FIXED)	INTEREST RATE RECEIVE LEG	FAIR VALUE OF LIABILITY \$M
Transmission Gully	857.8	February 2021	October 2043	5.58	Floating, with periodic reset	332.5
Pūhoi to Warkworth	765.0	August 2023	August 2045	4.16	Floating, with periodic reset	129.2
TOTAL DERIVATIVE FIN	NANCIAL LIABILITY					461.7

The interest rate swaps are accounted for as derivative financial instruments.

Derivative financial instruments are initially recognised at fair value on the date at which a derivative contract is entered into and are subsequently re-measured to fair value at balance date. The fair value of interest rate swaps are determined using a valuation technique based on cash flows discounted to present value using current market interest rates.

The Transport Agency's derivatives are considered level 2 on the fair value hierarchy. The fair value of the derivatives is estimated using inputs that are observable for the asset or liability either directly (as prices) or indirectly (derived from prices). Inputs for the valuation were derived from Bloomberg and are independently valued by Bancorp Treasury Services Limited on a six-monthly basis.

Derivatives are carried as assets when their fair value is positive and as liabilities when their fair value is negative. Generally, when market interest rates are below the fixed interest rates of the interest rate swap, then the interest rate swap will be in a liability position.

Any gains or losses arising from changes in the fair value of derivatives are taken directly to surplus or deficit, except for the effective portion of derivatives designated in cash flow hedges, which is recognised in other comprehensive revenue and expense.

The hedge relationship is designated as a cash flow hedge, and the Transport Agency formally designates and documents the hedge relationship as well as the risk management objective and strategy for undertaking the hedge. Such hedges are expected to be highly effective in achieving offsetting changes in cash flows and are assessed on an ongoing basis to determine whether they have been highly effective throughout the financial reporting periods for which they were designated.

The table below shows the movement of the cash flow hedge reserve.

	ACTUAL 2018/19 \$M	ACTUAL 2017/18 \$M
Balance as at 1 July	(128.2)	(42.1)
Effective cash flow hedge	(263.4)	(86.1)
CASH FLOW HEDGE RESERVE	(391.6)	(128.2)

During the year, the total ineffective portion of the cash flow hedge reserve charged to surplus or deficit is \$5.4 million surplus (2017/18: \$5.6 million deficit). The ineffectiveness is a result of the late designation, for hedge accounting purposes, of interest rate swaps relating to Transmission Gully.

The table below illustrates the sensitivity analysis, which is the potential effect on the surplus or deficit and other comprehensive revenue and expense for reasonably possible market movements, with all other variables held constant, based on the Transport Agency's financial instrument exposure at balance date.

	2018/19		2017/18	
	+1% \$M	-1% \$M	+1% \$M	-1% \$M
EFFECT ON SURPLUS OR DEFICIT				
Cash and cash equivalents	0.8	(8.0)	1.2	(1.2)
EFFECT ON OTHER COMPREHENSIVE REVENUE AND EXPENSE				
Derivative financial liability	205.2	(250.7)	155.2	(193.1)
EFFECT ON SURPLUS OR DEFICIT				
Borrowing	(1.3)	0.8	(1.0)	1.4

The Transport Agency's foreign currency denominated transactions are not material. Therefore, the impact of exposure to **currency risk** is minimal.

#### Credit risk

**Credit risk** is the risk that a third party will default on its obligation to the Transport Agency, causing the Transport Agency to incur a loss.

In the normal course of business, the Transport Agency is exposed to credit risk from cash and term deposits with banks, debtors and other receivables. For each of these, the maximum credit exposure is best represented by the carrying amount in the statement of financial position.

The Transport Agency holds all cash and term deposits with Westpac New Zealand Limited. At 30 June 2019, Westpac had a Standard and Poor's credit rating of AA-. The largest debtor is the Crown, which has a Standard and Poor's credit rating of AA+.

#### Liquidity risk

**Liquidity risk** is the risk that the Transport Agency will encounter difficulty raising funds to meet commitments as they fall due. Prudent liquidity risk management implies maintaining sufficient cash reserves or access to funding.

The Transport Agency manages liquidity risk by continuously monitoring forecast and actual cash flow requirements and maintaining funding facilities of \$175.0 million to manage seasonal variations in cash flow and \$75.0 million to manage unexpected and unfavourable variations in cash flow.

The table below analyses financial liabilities by relevant maturity groupings based on the remaining period at balance date to the contractual maturity date. The amounts below are contractual cash flows that will sometimes differ from the carrying amounts of the relevant liability in the statement of financial position.

	2018/19				
	LESS THAN 1 YEAR \$M	1-2 YEARS \$M	2-5 YEARS \$M	OVER 5 YEARS \$M	
Payables	490.6	0.0	0.0	0.0	
Borrowing	19.9	70.9	226.9	269.5	
Derivative financial liability	0.0	9.1	117.3	462.4	
Public-private partnership liabilities	0.0	163.4	317.2	1,937.9	
TOTAL	510.5	243.4	661.4	2,669.8	

		2017/18				
	LESS THAN 1 YEAR \$M	1-2 YEARS \$M	2-5 YEARS \$M	OVER 5 YEARS \$M		
Payables	575.2	0.0	0.0	0.0		
Borrowing	28.5	20.0	218.1	316.3		
Derivative financial liability	0.0	0.0	51.5	227.1		
Public-private partnership liabilities	0.0	0.0	223.5	1,257.0		
TOTAL	603.7	20.0	493.1	1,800.4		

#### **EXPLANATION OF MAJOR VARIANCES AGAINST BUDGET**

**Cash and cash equivalents** was above budget by \$31.4 million (63 percent). Additional cash was held to meet expected year end claims from suppliers and approved organisations.

**Borrowing** was above budget by \$52.1 million (13 percent) due to borrowing being drawn down earlier than budgeted for the Auckland Transport Package.

**Derivative financial liability** was above budget by \$263.8 million (133 percent) due to movements in the fair value of the interest rate swap contracts entered into for the Transmission Gully and Pūhoi to Warkworth public-private partnership agreements. The fair value movements reflect market interest rates that have decreased compared with the rates payable under the respective interest rate swaps.

# 12 / EQUITY AND CAPITAL MANAGEMENT

The table below shows movements in equity during the year.

	GENERAL FUNDS \$M	RETAINED FUNDS \$M	MEMORANDUM ACCOUNTS \$M	EQUITY DERIVED FROM THE STATE HIGHWAY NETWORK \$M	CASH FLOW HEDGE RESERVE \$M	TOTAL \$M
BALANCE AT 1 JULY 2017	5.6	17.0	25.8	34,925.9	(42.1)	34,932.2
Surplus/(deficit)	0.0	7.9	1.1	0.0	0.0	9.0
Other comprehensive revenue and expense	0.0	0.0	0.0	7,345.7	(86.1)	7,259.6
Total comprehensive revenue and expense	0.0	7.9	1.1	7,345.7	(86.1)	7,268.6
Changes in equity	0.0	(8.5)	0.0	2,073.2	0.0	2,064.7
Total changes in equity	0.0	(0.6)	1.1	9,418.9	(86.1)	9,333.3
BALANCE AT 30 JUNE 2018/1 JULY 2018	5.6	16.4	26.9	44,344.8	(128.2)	44,265.5
Surplus/(deficit)	0.0	21.4	(23.9)	0.0	0.0	(2.5)
Other comprehensive revenue and expense	0.0	0.0	0.0	5,265.3	(263.4)	5,001.9
Total comprehensive revenue and expense	0.0	21.4	(23.9)	5,265.3	(263.4)	4,999.4
Changes in equity – capital contribution from National Land Transport Fund	0.0	0.0	0.0	1,842.3	0.0	1,842.3
Changes in equity – prior year adjustment for PBE IFRS 9 expected credit loss	0.0	(0.7)	0.0	(0.7)	0.0	(1.4)
Changes in equity – prior year Community Road Safety Programme to equity	0.0	3.2	0.0	0.0	0.0	3.2
Changes in equity – transfer regulatory losses from memorandum accounts to retained funds	0.0	(4.2)	4.2	0.0	0.0	0.0
Changes in equity – transfer rail licensing deficit to retained funds	0.0	(2.5)	2.5	0.0	0.0	0.0
Changes in equity – transfer from general funds	(5.6)	5.6	0.0	0.0	0.0	0.0
Changes in equity – transfer developer contributions from retained funds to equity derived from the state highway network	0.0	(24.6)	0.0	24.6	0.0	0.0
Total changes in equity	(5.6)	(1.8)	(17.2)	7,131.5	(263.4)	6,843.5
BALANCE AT 30 JUNE 2019	0.0	14.6	9.7	51,476.3	(391.6)	51,109.0

#### Equity derived from the state highway network

	ACTUAL 2018/19 \$M	ACTUAL 2017/18 \$M
STATE HIGHWAY INVESTMENT		
Balance at 1 July	25,381.1	23,307.9
Transfer from the National Land Transport Programme and the Crown	1,866.2	2,073.2
BALANCE AT 30 JUNE	27,247.3	25,381.1
STATE HIGHWAY REVALUATION RESERVE		
Balance at 1 July	18,963.7	11,618.0
Revaluations – state highway network	5,265.3	7,345.7
BALANCE AT 30 JUNE	24,229.0	18,963.7
TOTAL EQUITY DERIVED FROM THE STATE HIGHWAY NETWORK	51,476.3	44,344.8

#### Capital management

The Transport Agency's capital is its equity. Equity is represented by net assets. The Transport Agency is subject to the financial management and accountability provisions of the Crown Entities Act 2004, which imposes restrictions in relation to borrowing, acquiring securities, issuing guarantees and indemnities and using derivatives.

The Transport Agency manages its equity by managing its forecast cash flows from the National Land Transport Fund and other sources compared with its outgoings. When the Transport Agency borrows funds, it ensures it has sufficient forecast cash flows from future National Land Transport Fund revenue to meet its repayment obligations.

#### Memorandum accounts

Below are the closing balances of the memorandum accounts by funding activities.

	NOTE	ACTUAL 2018/19 \$M	ACTUAL 2017/18 \$M
Customer licensing activities	а	0.4	9.1
Road user charges collection		0.3	3.7
Vehicle standards compliance activities	b	9.0	14.1
TOTAL MEMORANDUM ACCOUNT - OTHER FEES AND CH	ARGES	9.7	26.9

a. Customer licensing activities include driver licensing and testing and rail and transport operator licensing.

Memorandum accounts reflect the cumulative surplus or deficit of those services that are intended to be fully recovered from third parties through fees, levies or charges. The balance of each memorandum account is expected to trend to zero over time. The Transport Agency has commenced a fee and funding review for its regulatory activities, given the significant decline in memorandum account balances and the need to incur significant additional costs to improve its regulatory function.

b. Vehicle standards compliance activities include border inspections, certification reviews, motor vehicle licensing, over-dimension permitting, and standards development and certification.

#### 13 / OPERATING LEASES

#### Operating leases as lessee

The future aggregate minimum lease payments to be paid under non-cancellable operating leases are as follows.

	ACTUAL 2018/19 \$M	ACTUAL 2017/18 \$M
Not later than one year	12.6	11.4
Later than one year and not later than five years	31.4	34.3
Later than five years	15.4	9.5
TOTAL NON-CANCELLABLE OPERATING LEASES	59.4	55.2

Significant operating leases are limited to buildings for office accommodation. An operating lease is a lease that does not transfer substantially all the risks and rewards incidental to ownership of an asset. Lease payments under an operating lease are recognised as an expense on a straight-line basis over the lease term.

#### 14 / RELATED PARTY TRANSACTIONS AND BOARD MEMBER REMUNERATION

#### The Transport Agency is a wholly owned entity of the Crown

Related party disclosures have not been made for transactions with related parties that are within a normal supplier or client relationship under normal terms and conditions for such transactions. Further, transactions with other government agencies (for example, government departments and Crown entities) are not disclosed as related party transactions when they are consistent with the normal operating arrangements between government agencies and undertaken on the normal terms and conditions for such transactions.

Key management personnel compensation and board member remuneration have been presented to the nearest thousand dollars (\$000) to provide more meaningful information to the users of the financial statements.

#### Key management personnel compensation

NOTE	ACTUAL 2018/19 \$000	ACTUAL 2017/18 \$000
Board members		
Remuneration	309	326
Number of positions a	7	8
<b>Leadership team</b> b		
Remuneration c	6,702	5,569
Number of personnel d	23	17
TOTAL KEY MANAGEMENT PERSONNEL COMPENSATION	7,011	5,895
TOTAL PERSONNEL	30	25

a. Reflects the number of positions on the board during the financial year.

The total number of key management personnel at balance date is 18 (2017/18: 24).

b. Leadership team includes key management personnel who report to the Chief Executive and have the authority and responsibility for planning, directing, and controlling the activities of the Transport Agency.

c. Includes full year remuneration of the leadership team.

d. Leadership team roles were revised as part of an organisational transformation resulting in changes in key management personnel throughout the financial year.

#### **Board member remuneration**

The total value of remuneration paid or payable to each board member during the year was as follows.

	APPOINTED	RESIGNED	ACTUAL 2018/19 \$000	ACTUAL 2017/18 \$000
Sir Brian Roche (Chair)	June 2019		6	0
Sheridan Broadbent	February 2019		15	0
Mark Darrow	May 2017		36	36
Leo Lonergan	May 2016		36	36
Nick Rogers*	September 2013		40	36
David Smol	February 2019		15	0
Vanessa van Uden	May 2017		36	36
Michael Stiassny (Chair)	April 2018	April 2019	60	18
Dame Fran Wilde (Deputy Chair)**	May 2016	January 2019	27	50
Chris Ellis	May 2016	December 2018	20	36
Adrienne Young-Cooper	August 2011	December 2018	18	36
Chris Moller (Chair)	March 2010	January 2018	0	42
TOTAL BOARD MEMBER REMUNERATION			309	326

<sup>\*</sup> Nick Rogers was appointed interim board chair from 27 April 2019 to 10 June 2019.

No payments were made to committee members appointed by the board who were not board members during the financial year.

The Transport Agency has Directors and Officers Liability and Professional Indemnity Insurance cover in respect of the liability or costs of board members and employees. The board also has insurance cover against personal accident and other travel-related risk for board members and employees where injury or loss occurs while on Transport Agency business.

No board members received compensation or other benefits in relation to cessation (2017/18: \$nil).

<sup>\*\*</sup> No deputy chair has been formally appointed since Dame Fran Wilde resigned on 31 January 2019.

# 15 / EMPLOYEE REMUNERATION

TOTAL REMUNERATION PAID OR PAYABLE	NO. OF STAFF 2018/19	NO. OF STAFF 2017/18
100,000-109,999	118	126
110,000-119,999	94	91
120,000-129,999	102	98
130,000-139,999	90	66
140,000-149,999	56	44
150,000-159,999	38	37
160,000-169,999	26	27
170,000-179,999	29	11
180,000-189,999	18	11
190,000-199,999	14	10
200,000-209,999	10	6
210,000-219,999	8	4
220,000-229,999	4	7
230,000-239,999	3	2
240,000-249,999	5	3
250,000-259,999	6	2
260,000-269,999	2	2
270,000-279,999	2	2
280,000-289,999	4	2
290,000-299,999	2	1
300,000-309,999	4	2
310,000-319,999	1	1
320,000-329,999	1	1
330,000-339,999	0	3
340,000-349,999	0	1
350,000-359,999	1	0
360,000-369,999	1	2
370,000-379,999	2	0
380,000-389,999	2	1
390,000-399,999	2	0
400,000-409,999	1	0
710,000-719,999	0	1
TOTAL EMPLOYEES	646	564

The table above contains remuneration information solely on permanent and fixed-term employees of the Transport Agency who have been paid more than \$100,000 in respect of the financial year in accordance with the requirements of the Crown Entities Act 2004. Contract personnel are not included.

During the year ended 30 June 2019, 24 (2017/18: nil) Transport Agency employees received compensation and other benefits in relation to cessation of \$1.8 million (2017/18: \$nil) these costs are excluded from the remuneration table above.

#### **16 / CONTINGENCIES**

#### Contingent liabilities as at 30 June 2019

#### Regulatory function

The Transport Agency has changed the way it manages its regulatory function. As a result of these changes, several service providers were suspended during the period to 30 June 2019, and the Transport Agency has offered to pay certain re-certification costs where a potential safety risk exists. The Transport Agency has provided \$5.1 million for the cost of these re-certifications relating to suspended vehicle certifiers. If further non-compliance issues with other regulated organisations are discovered, additional costs may be incurred. Until these ongoing investigations are completed, the final costs of regulatory re-certification are uncertain.

There are regulatory appeals from decisions made in our capacity as regulator that are currently before the courts. These include appeals to decline to grant or revoke a passenger endorsement, revoke a transport service licence, revoke a vehicle inspectors appointment or request the return of a personalised licence plate. The current value of possible obligations arising from regulatory appeals is not material.

#### Roading and other contract disputes

There are claims of \$385.4 million (2017/18: \$7.6 million) relating to a variety of roading and other contract disputes.

- In February 2019, the Transport Agency received a claim for \$352 million from the Wellington Gateway Partnership in relation to the Transmission Gully public-private partnership. The claim relates to the delays in the commencement of work. The Transport Agency's view is that there is no liability in relation to this claim.
- Apart from the above matters, there is regular dialogue between the Transport Agency and its
  contractors over technical and commercial matters that may result in material dispute between
  the parties. As at 30 June 2019, the Transport Agency does not consider that any matters formally
  notified to date are likely to have material financial impact.

#### Southern Corridor vibration complaints

The Transport Agency has received complaints of vibration damage from the road works being undertaken as part of the Southern Corridor improvements project in Auckland. Complaints are being worked through by the Transport Agency on a case by case basis to assess their validity. Until these assessments are completed, the final costs of the complaints are uncertain. A provision has been made in the financial statements for cases where a valid claim has been demonstrated.

# 17 / EVENTS AFTER BALANCE DATE

No significant events occurred after balance date.

# SUPPLEMENTARY INFORMATION (UNAUDITED)

This supplementary information contains additional disclosures to the financial statements and provides further information on the Transport Agency's business.

In this section you will find:

- a summary of total Transport Agency expenditure
- performance by segment of the business
- a summary of National Land Transport Programme funding
- details of land transport management (road tolling scheme)
- details of Regional Fuel Tax.

This information is consistent with and should be read in conjunction with the financial highlights on pages 83 to 84 and the audited financial statements on pages 85 to 118.

#### TRANSPORT AGENCY EXPENDITURE

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
Personnel costs*	143.7	122.4	121.8
Operating expenses	174.2	168.3	150.8
Depreciation and amortisation expense	14.7	11.3	13.5
Transport Agency operating activities expense	332.6	302.0	286.1
Transport Agency capitalised expenditure	43.6	53.7	37.3
Transport Agency activities expenditure	376.2	355.7	323.4
Transport Agency expenditure			
Transport Agency expenditure allocated to National Land Transport Programme activities	47.5	35.5	34.2
TOTAL TRANSPORT AGENCY EXPENDITURE	423.7	391.2	357.6

<sup>\*</sup> Includes contractor costs

This supplementary information does not form part of the Transport Agency's audited financial statements.

#### PERFORMANCE BY SEGMENT OF THE BUSINESS

The following tables provide detailed financial performance information for each of segment of the Transport Agency. Segment areas are:

- Transport Agency operations
- land transport funding
- specific projects funded by the Crown.

#### TRANSPORT AGENCY OPERATIONS

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
REVENUE			
Transport Agency activities	30.1	28.3	22.2
National Land Transport Programme	117.8	102.6	109.0
Memorandum accounts - other fees and charges	160.9	162.7	161.4
Total revenue	308.8	293.6	292.6
EXPENDITURE			
Transport Agency activities	32.5	28.2	23.7
National Land Transport Programme	158.9	147.3	139.3
Capital expenditure	(43.6)	(44.7)	(37.3)
Memorandum accounts – other fees and charges	184.8	171.2	160.4
Total expenditure	332.6	302.0	286.1
SURPLUS/(DEFICIT)			
Transport Agency activities	(2.4)	0.1	(1.5)
National Land Transport Programme	2.5	0.0	7.0
Memorandum accounts – other fees and charges	(23.9)	(8.5)	1.0
SURPLUS/(DEFICIT)	(23.8)	(8.4)	6.5

#### Movement of operations net surplus to equity

The table above shows the net result of the Transport Agency's operations. The surplus/(deficit) is separated into three retained funds based on the source of funding.

- **Transport Agency activities** refers to Crown funded (excluding the driver test subsidy) contracted services and non-third-party fees and charges activities.
- **National Land Transport Programme** refers to activities funded from the National Land Transport Fund.
- Memorandum account other fees and charges refers to activities funded from fees and charges.

# LAND TRANSPORT FUNDING

NOTI	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
REVENUE	, ,	,	, -
National Land Transport Fund	2,462.1	2,668.0	2,214.7
Developer contributions on capital projects	21.9	27.8	3.8
Non-cash revenue	13.7	0.0	21.3
Total revenue	2,497.7	2,695.8	2,239.8
EXPENDITURE			
National Land Transport Programme	3,541.7	4,034.0	3,457.8
Public-private partnerships	724.3	465.0	433.3
Depreciation and other non-cash items	539.6	530.0	393.3
Capital expenditure	(2,329.2)	(2,346.2)	(2,048.0)
Total expenditure	2,476.4	2,682.8	2,236.4
SURPLUS/(DEFICIT)	21.3	13.0	3.4

a. This category includes the initial write-down of interest-free loans of \$6 million (2017/18: \$16 million) and amortisation of discount on the Debtor National Land Transport Fund – debt related of \$8 million (2017/18: \$5 million).

# SPECIFIC PROJECTS FUNDED BY THE CROWN

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
REVENUE			
SuperGold card administration and public transport concessions	29.3	29.4	28.3
Urban Cycleways Programme	12.7	20.4	33.3
Investment management (Provincial Growth Fund)	5.4	0.0	0.0
Local road improvements (Provincial Growth Fund)	10.9	0.0	0.0
Kaikōura Earthquake Response	41.9	35.0	62.2
Total revenue	100.2	84.8	123.8
EXPENDITURE			
SuperGold card administration and public transport concessions	29.3	29.4	28.3
Urban Cycleways Programme	13.0	25.4	38.6
Investment management (Provincial Growth Fund)	5.4	0.0	0.0
Local road improvements (Provincial Growth Fund)	10.9	0.0	0.0
Regional improvements (Provincial Growth Fund)	0.8	40.0	0.0
Kaikōura Earthquake Response	113.1	237.0	432.7
Accelerated Regional Roading Programme	18.8	33.4	43.6
Capital expenditure	(91.1)	(280.4)	(418.5)
Total expenditure	100.2	84.8	124.7
SURPLUS/(DEFICIT)	0.0	0.0	(0.9)
TOTAL SURPLUS/(DEFICIT) OF SEGMENTS	(2.5)	4.6	9.0

This supplementary information does not form part of the Transport Agency's audited financial statements.

#### NATIONAL LAND TRANSPORT PROGRAMME

The National Land Transport Programme is a three-year programme of funding for land transport infrastructure and services throughout New Zealand. The Transport Agency develops the National Land Transport Programme based on the policy direction in the Land Transport Management Act 2003 and the Government Policy Statement on land transport.

The following table shows the movements in the National Land Transport Programme balance for the first year of the 2018–21 National Land Transport Programme.

#### NATIONAL LAND TRANSPORT PROGRAMME

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
INFLOWS			
Capital contribution from the National Land Transport Fund (NLTF)	1,027.9	1,155.2	1,212.9
Capital contribution from the NLTF - public-private partnerships	724.3	465.0	433.3
Funding from the NLTF	2,558.8	2,769.8	2,282.5
Funding from the NLTF (rental and interest income)	30.2	25.8	26.5
Funding from state highway disposals	35.0	42.1	37.1
Funding from other activities	48.3	27.8	33.9
Total inflows from the National Land Transport Fund	4,424.5	4,485.7	4,026.2
OUTFLOWS			
State highway improvements	1,210.9	1,369.5	1,174.8
Auckland Transport Package	12.5	12.5	121.7
Public-private partnerships*	724.3	465.0	433.3
State highway maintenance	717.0	665.0	735.8
Local road improvements	225.7	192.8	246.2
Local road maintenance	677.0	691.0	608.7
Local road improvements (Housing Infrastructure Fund)	3.0	23.3	0.0
Transitional rail	19.2	35.4	0.0
Rapid transit	9.9	130.4	0.0
Public transport	511.3	549.0	382.6
Walking and cycling	57.3	79.0	50.0
Regional improvements	138.5	112.3	140.1
Road safety promotion and demand management	44.7	52.0	36.0
Investment management	63.5	70.3	60.0
Interest and finance costs	9.7	38.7	37.0
Total outflows	4,424.5	4,486.2	4,026.2
Carry over into next year	0.0	(0.5)	0.0
Opening balance	1.0	(3.5)	1.0
CLOSING BALANCE	1.0	(4.0)	1.0

<sup>\*</sup> Includes the fair value movement of the interest rate swaps.

This supplementary information does not form part of the Transport Agency's audited financial statements.

# LAND TRANSPORT MANAGEMENT (ROAD TOLLING SCHEME)

This supplementary information has been provided to fulfil the disclosure requirements for the Northern Gateway, Tauranga Eastern Link and Takitimu Drive toll roads.

Tolling disclosures are presented to the nearest thousand (000) to provide more meaningful information to the users of the financial statements.

# NORTHERN GATEWAY TOLL ROAD FOR THE YEAR ENDED 30 JUNE 2019

Heavy vehicle

Interest

**TOTAL** 

	ACTUAL 2018/19 000	BUDGET 2018/19 000	FORECAST 2019/20 000	ACTUAL 2017/18 000
TRAFFIC VOLUMES (NUMBER OF VEHICLES)				
Light vehicle	6,928	7,128	7,067	6,808
Heavy vehicle	570	589	581	559
Exempt	20	23	20	21
Unidentifiable	0	1	0	1
Technical loss	13	16	13	15
TOTAL	7,531	7,757	7,681	7,404
	ACTUAL 2018/19 \$000	BUDGET 2018/19 \$000	FORECAST 2019/20 \$000	ACTUAL 2017/18 \$000
TOLL REVENUE (PORTION DESIGNATED FOR REPAYMENT OF CROWN DEBT)				
Light vehicle	9,196	9,266	9,801	8,853

1,956

11,198

46

1,995

11,312

51

2,020

11,821

1,900

10,804

51

A feasible, untolled alternative route remains available to road users on State Highway 17 via Orewa.

The Transport Agency does not include Northern Gateway tolling revenue in its financial statements. The tolling revenue is collected and passed to the Crown to repay the debt the Crown holds.

#### TAURANGA EASTERN LINK TOLL ROAD FOR THE YEAR ENDED 30 JUNE 2019

	ACTUAL 2018/19 000	BUDGET 2018/19 000	FORECAST 2019/20 000	ACTUAL 2017/18 000
TRAFFIC VOLUMES (NUMBER OF VEHICLES)			'	
Light vehicle	3,452	3,275	3,625	3,261
Heavy vehicle	511	476	536	480
Exempt	12	13	13	12
Unidentifiable	0	1	0	0
Technical loss	19	20	20	19
TOTAL	3,994	3,785	4,194	3,772
	ACTUAL 2018/19 \$000	BUDGET 2018/19 \$000	FORECAST 2019/20 \$000	ACTUAL 2017/18 \$000
TOLL REVENUE (PORTION DESIGNATED FOR REPAYMENT OF DEBT)				
Light vehicle	3,662	3,406	4,082	3,365
Heavy vehicle	1,894	1,738	2,050	1,753
Interest	13	13	0	13
TOTAL	5,569	5,157	6,132	5,131
DEBT AND OTHER FINANCIAL OBLIGATIONS				
Borrowing	107,000	107,000	107,000	107,000
TOTAL	107,000	107,000	107,000	107,000

A feasible, untolled alternative route remains available to road users on the Te Puke highway via Te Puke.

#### **TAKITIMU DRIVE TOLL ROAD** FOR THE YEAR ENDED 30 JUNE 2019

	ACTUAL 2018/19 000	BUDGET 2018/19 000	FORECAST 2019/20 000	ACTUAL 2017/18 000
TRAFFIC VOLUMES (NUMBER OF VEHICLES)				
Light vehicle	3,647	3,135	3,829	3,191
Heavy vehicle	702	664	737	656
Exempt	15	13	15	13
Unidentifiable	0	1	0	0
Technical loss	38	46	40	36
TOTAL	4,402	3,859	4,621	3,896
	ACTUAL 2018/19 \$000	BUDGET 2018/19 \$000	FORECAST 2019/20 \$000	ACTUAL 2017/18 \$000
TOLL REVENUE (PORTION DESIGNATED FOR REPAYMENT OF DEBT)				
Light vehicle	3,255	2,728	3,646	2,752
Heavy vehicle	2,483	2,305	2,690	2,284
Interest	13	13	0	13
TOTAL	5,751	5,046	6,336	5,049
TOLL REVENUE INFLOW TO THE NATIONAL LAND TRANSPORT FUND				
Takitimu Drive	5,680	4,987	5,016	4,996
TOTAL	5,680	4,987	5,016	4,996

A feasible, untolled alternative route remains available to road users via Cameron Road or Cambridge-Moffat Roads.

The Transport Agency does not hold any debt in relation to Takitimu Drive. The Transport Agency paid \$65 million for the road to Tauranga City Council, which it is recovering with interest from toll revenues.

# FINANCIAL STATEMENTS FOR ROAD TOLLING OPERATIONS

#### STATEMENT OF COMPREHENSIVE REVENUE AND EXPENSE FOR THE YEAR ENDED 30 JUNE 2019

NOT	ACTUAL 2018/19 \$000	BUDGET 2018/19 \$000	ACTUAL 2017/18 \$000
REVENUE			
Toll fees	16,084	15,497	15,276
Total revenue	16,084	15,497	15,276
EXPENSE			
Expense	16,878	15,820	15,635
Total expense	16,878	15,820	15,635
NET DEFICIT	(794)	(323)	(359)

a. Toll fees excludes tolling revenue used to repay debt. The tolling revenue used to repay debt is included in the Northern Gateway, Tauranga East Link and Takitimu Drive information on the previous pages.

# STATEMENT OF FINANCIAL POSITION **AS AT 30 JUNE 2019**

	ACTUAL 2018/19 \$000	BUDGET 2018/19 \$000	ACTUAL 2017/18 \$000
ASSETS			
Current assets	22,125	23,888	25,273
Non-current assets	11,025	8,771	13,260
Total assets	33,150	32,659	38,533
LIABILITIES			
Liabilities	12,345	12,045	11,462
Total liabilities	12,345	12,045	11,462
NET ASSETS/EQUITY	20,805	20,614	27,071

# **STATEMENT OF CASH FLOWS** FOR THE YEAR ENDED 30 JUNE 2019

	ACTUAL 2018/19 \$000	BUDGET 2018/19 \$000	ACTUAL 2017/18 \$000
Net cash from operating activities	22,644	22,665	22,332
Net cash from financing activities	(21,826)	(21,308)	(20,456)
Net increase in cash and cash equivalents	818	1,357	1,876
Cash and cash equivalents at the beginning of the year	11,319	11,319	9,443
CASH AND CASH EQUIVALENTS AT THE END OF THE YEAR	12,137	12,676	11,319

This supplementary information does not form part of the Transport Agency's audited financial statements.

#### **REGIONAL FUEL TAX**

The Land Transport Management (Regional Fuel Tax) Amendment Bill introduces a mechanism under which regional fuel taxes can be established to provide a way for regions to fund transport infrastructure programmes. The revenue is to go to the regional council responsible for the region where the taxed fuel is delivered for sale or consumption. Regional Fuel Tax began on 1 July 2018.

The Transport Agency is mandated to administer and manage the collection of the Regional Fuel Tax. Currently, the only Regional Fuel Tax is for Auckland. Proceeds are remitted to Auckland City Council and the Transport Agency is paid a fee for the services provided.

This supplementary information has been provided to fulfil the disclosure requirements under section 65Y of Land Transport Management Act 2003.

# STATEMENT OF COMPREHENSIVE REVENUE AND EXPENSE FOR THE YEAR ENDED 30 JUNE 2019

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M
REVENUE		
Regional Fuel Tax	153.3	150.0
Rebates	(8.9)	(8.7)
Crown funds retained	(1.0)	(1.0)
Interest received	0.1	0.0
Total revenue	143.5	140.3
Distributed to:		
Auckland City Council	142.7	139.4
Transport Agency administration fee	0.8	0.9
Total distributions	143.5	140.3
NET SURPLUS/(DEFICIT)	0.0	0.0

#### STATEMENT OF FINANCIAL POSITION **AS AT 30 JUNE 2019**

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M
ASSETS		
Cash and cash equivalents	18.9	18.2
Total assets	18.9	18.2
LIABILITIES		
Payables	15.9	15.2
Regional Fuel Tax rebate reserve	3.0	3.0
Total liabilities	18.9	18.2
NET ASSETS/EQUITY	0.0	0.0

# **STATEMENT OF CASH FLOWS** FOR THE YEAR ENDED 30 JUNE 2019

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M
Net cash from operating activities	18.9	18.2
Net increase in cash and cash equivalents	18.9	18.2
Cash and cash equivalents at the beginning of the year	0.0	0.0
CASH AND CASH EQUIVALENTS AT THE END OF THE YEAR	18.9	18.2

This supplementary information does not form part of the Transport Agency's audited financial statements.

# **OUTPUT CLASS INCOME** AND EXPENDITURE

#### **INVESTMENT MANAGEMENT**

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
OPERATING REVENUE			
Crown (Crash Analysis System)	0.8	0.8	0.8
Crown (Provincial Growth Fund)	5.4	0.0	0.0
National Land Transport Fund	60.1	61.3	55.9
Other	1.9	0.0	1.1
Total operating revenue	68.2	62.1	57.8
OPERATING EXPENSES			
Transport Agency (Crash Analysis System)	0.2	0.8	0.3
Funding to approved organisations (Provincial Growth Fund)	5.4	0.0	0.0
Funding to approved organisations	11.5	12.3	8.4
Transport Agency operating activities	51.1	49.0	49.1
Total operating expenses	68.2	62.1	57.8
Surplus/(deficit)	0.0	0.0	0.0
CAPITAL FUNDING			
National Land Transport Fund capital contribution	0.9	9.0	2.9
Total capital funding	0.9	9.0	2.9
CAPITAL EXPENDITURE			
Capital investment	0.9	9.0	2.9
Total capital expenditure	0.9	9.0	2.9
Net capital movement	0.0	0.0	0.0
TOTAL MOVEMENT	0.0	0.0	0.0

# ROAD USER CHARGES COLLECTION, INVESTIGATION AND ENFORCEMENT

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
OPERATING REVENUE			
National Land Transport Fund (investigation and enforcement)	3.8	3.8	3.8
National Land Transport Fund (refund)	0.5	0.4	0.5
Fees and charges	13.1	13.5	12.7
Total operating revenue	17.4	17.7	17.0
OPERATING EXPENSES			
Transport Agency (investigation and enforcement)	2.5	2.0	2.2
Transport Agency (refund)	2.5	2.5	2.1
Transport Agency (collection)	16.5	15.1	13.2
Total operating expenses	21.5	19.6	17.5
SURPLUS/(DEFICIT)	(4.1)	(1.9)	(0.5)

# **REFUND OF FUEL EXCISE DUTY**

ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
0.7	0.7	0.6
0.1	0.1	0.2
0.8	0.8	0.8
0.8	0.8	0.8
0.8	0.8	0.8
0.0	0.0	0.0
	2018/19 \$M 0.7 0.1 0.8 0.8	2018/19 \$M  0.7 0.7 0.1 0.1  0.8 0.8  0.8 0.8

#### **STATE HIGHWAY IMPROVEMENTS**

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
OPERATING REVENUE			
National Land Transport Fund	548.0	726.0	401.4
National Land Transport Fund (tolling)	11.3	10.2	10.2
Developer contributions	20.5	13.0	1.5
Interest and finance income	13.7	14.8	21.3
Other income	0.8	0.0	1.1
Total operating revenue	594.3	764.0	435.5
OPERATING EXPENSES			
Assets vested to local authorities	24.4	182.8	0.0
Depreciation and state highway write-offs	539.6	530.0	393.3
Interest on Tauranga Eastern Link borrowing	4.7	0.0	5.1
Other interest and finance costs	5.0	38.2	30.9
Other expenses	0.1	0.0	4.7
Total operating expenses	573.8	751.0	434.0
Surplus/(deficit)	20.5	13.0	1.5
CAPITAL FUNDING			
Crown (Accelerated Regional Roading Programme)	18.8	33.4	43.6
National Land Transport Fund capital contribution	591.4	601.6	738.1
National Land Transport Fund (Auckland Transport Package)	12.5	12.5	121.7
National Land Transport Fund (public-private partnerships)	724.3	465.0	433.3
National Land Transport Fund (state highway disposals)	35.0	42.1	37.1
Depreciation funding utilised for investment in the state highway network	539.6	530.0	393.3
Net non-cash funding for losses/(income) utilised for investment in state highway network	24.4	182.8	4.8
Total capital funding	1,946.0	1,867.4	1,771.9
CAPITAL EXPENDITURE			
Crown investment (Accelerated Regional Roading Programme)	18.8	33.4	43.6
Auckland Transport Package	12.5	12.5	121.7
Public-private partnerships*	724.3	465.0	433.3
Capital investment in the state highway network	1,167.3	1,327.6	1,137.5
Transport Agency capitalised expenditure	43.6	41.9	37.3
Total capital expenditure	1,966.5	1,880.4	1,773.4
Net capital movement	(20.5)	(13.0)	(1.5)
TOTAL MOVEMENT	0.0	0.0	0.0

<sup>\*</sup> During the year, the total public-private partnership construction costs were \$460.9 million (2017/18: \$347.2 million). This capital expenditure item included the cash flow hedge reserve movement during the year of \$263.4 million deficit (2017/18: \$86.1 million deficit).

# STATE HIGHWAY MAINTENANCE

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
OPERATING REVENUE			
Crown (Kaikōura earthquake response)	41.9	35.0	62.2
National Land Transport Fund	466.6	463.2	509.3
National Land Transport Fund (rental and interest income)	18.9	15.6	16.3
Other revenue*	9.5	1.9	8.1
Total operating revenue	536.9	515.7	595.9
OPERATING EXPENSES			
Maintenance of the state highway network (Kaikōura earthquake response)	41.9	35.0	62.2
Maintenance of the state highway network	449.9	450.5	492.8
Works funded by third party contributions	5.5	1.9	6.7
Transport Agency operating activities	38.7	28.3	31.9
Total operating expenses	536.0	515.7	593.6
Surplus/(deficit)	0.9	0.0	2.3
CAPITAL FUNDING			
Crown (Kaikōura earthquake response)	71.2	202.0	370.5
National Land Transport Fund capital contribution	222.0	186.2	202.1
Total capital funding	293.2	388.2	572.6
CAPITAL EXPENDITURE			
Crown investment (Kaikōura earthquake response)	71.2	202.0	370.5
Capital investment	222.9	186.2	204.4
Total capital expenditure	294.1	388.2	574.9
Net capital movement	(0.9)	0.0	(2.3)
TOTAL MOVEMENT	0.0	0.0	0.0

 $<sup>^{\</sup>star}$  Includes contributions from third parties of \$5.5 million (2017/18: \$6.7 million).

# WALKING AND CYCLING

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
OPERATING REVENUE			
Crown (Urban Cycleways Programme)	12.7	20.4	33.3
National Land Transport Fund	42.7	37.9	43.3
Total operating revenue	55.4	58.3	76.6
OPERATING EXPENSES			
Funding to approved organisations (Urban Cycleways Programme)	12.7	20.4	34.2
Funding to approved organisations	42.7	37.9	43.3
Total operating expenses	55.4	58.3	77.5
Surplus/(deficit)	0.0	0.0	(0.9)
CAPITAL FUNDING			
Crown (Urban Cycleways Programme)	0.3	5.0	4.4
National Land Transport Fund capital contribution	14.6	41.1	6.7
Total capital funding	14.9	46.1	11.1
CAPITAL EXPENDITURE			
Crown investment (Urban Cycleways Programme)	0.3	5.0	4.4
Capital investment	14.6	41.1	6.7
Total capital expenditure	14.9	46.1	11.1
Net capital movement	0.0	0.0	0.0
TOTAL MOVEMENT	0.0	0.0	(0.9)

# **PUBLIC TRANSPORT**

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
OPERATING REVENUE			
National Land Transport Fund	449.2	466.0	382.4
Developer contributions	1.4	0.0	0.0
Other	0.1	0.0	0.2
Total operating revenue	450.7	466.0	382.6
OPERATING EXPENSES			
Funding to approved organisations	448.7	465.5	382.6
Transport Agency operating activities	0.6	0.5	0.0
Total operating expenses	449.3	466.0	382.6
Surplus/(deficit)	1.4	0.0	0.0
CAPITAL FUNDING			
National Land Transport Fund capital contribution	60.6	83.0	0.0
Total capital funding	60.6	83.0	0.0
CAPITAL EXPENDITURE			
Capital investment	62.0	83.0	0.0
Total capital expenditure	62.0	83.0	0.0
Net capital movement	(1.4)	0.0	0.0
TOTAL MOVEMENT	0.0	0.0	0.0

# SUPERGOLD CARD ADMINISTRATION AND PUBLIC TRANSPORT CONCESSIONS

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
OPERATING REVENUE		,	
Crown	29.4	29.4	28.3
Total operating revenue	29.4	29.4	28.3
OPERATING EXPENSES			
Funding to approved organisations	29.3	29.3	28.2
Transport Agency operating activities	0.1	0.1	0.1
Total operating expenses	29.4	29.4	28.3
SURPLUS/(DEFICIT)	0.0	0.0	0.0

# LOCAL ROAD IMPROVEMENTS

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
OPERATING REVENUE			
Crown (Provincial Growth Fund)	10.9	0.0	0.0
National Land Transport Fund	225.7	192.8	246.2
National Land Transport Fund (Housing Infrastructure Fund)	3.0	23.3	0.0
Total operating revenue	239.6	216.1	246.2
OPERATING EXPENSES			
Funding to approved organisations (Provincial Growth Fund)	10.9	0.0	0.0
Funding to approved organisations	225.7	192.8	246.2
Funding to approved organisations (Housing Infrastructure Fund)	3.0	23.3	0.0
Total operating expenses	239.6	216.1	246.2
SURPLUS/(DEFICIT)	0.0	0.0	0.0

# LOCAL ROAD MAINTENANCE

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
OPERATING REVENUE			
National Land Transport Fund	653.4	668.0	597.0
National Land Transport Fund (reinstatement of local roads in Christchurch)	0.0	0.0	(2.3)
Total operating revenue	653.4	668.0	594.7
OPERATING EXPENSES			
Funding to approved organisations	653.4	667.5	593.7
Interest and finance costs	0.0	0.5	1.0
Total operating expenses	653.4	668.0	594.7
Surplus/(deficit)	0.0	0.0	0.0
BORROWING FUNDING			
National Land Transport Fund (reinstatement of earthquakedamaged roads in Christchurch)	23.6	23.0	15.0
Total borrowing funding	23.6	23.0	15.0
BORROWING REPAYMENT			
Repayment of borrowing (reinstatement of earthquake-damaged roads in Christchurch)	23.6	23.0	15.0
Total borrowing repayment	23.6	23.0	15.0
Net borrowing	0.0	0.0	0.0
TOTAL MOVEMENT	0.0	0.0	0.0

# REGIONAL IMPROVEMENTS

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
OPERATING REVENUE			
National Land Transport Fund	23.6	22.3	0.0
Total operating revenue	23.6	22.3	0.0
OPERATING EXPENSES			
Funding to approved organisations	23.6	22.3	0.0
Total operating expenses	23.6	22.3	0.0
Surplus/(deficit)	0.0	0.0	0.0
CAPITAL FUNDING			
Crown (Provincial Growth Fund)	0.8	40.0	0.0
National Land Transport Fund capital contribution	114.9	90.0	140.1
Total capital funding	115.7	130.0	140.1
CAPITAL EXPENDITURE			
Funding to approved organisations (Provincial Growth Fund)	0.8	40.0	0.0
Capital investment	114.9	90.0	140.1
Total capital expenditure	115.7	130.0	140.1
Net capital movement	0.0	0.0	0.0
TOTAL MOVEMENT	0.0	0.0	0.0

# **ROAD TOLLING**

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
OPERATING REVENUE			
Fees and charges	16.1	15.5	15.2
Total operating revenue	16.1	15.5	15.2
OPERATING EXPENSES			
Transport Agency operating activities	16.9	15.8	15.6
Total operating expenses	16.9	15.8	15.6
SURPLUS/(DEFICIT)	(0.8)	(0.3)	(0.4)

# ROAD SAFETY PROMOTION AND DEMAND MANAGEMENT

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
OPERATING REVENUE			
National Land Transport Fund	43.7	50.6	34.2
Community Road Safety Programme	3.8	3.3	3.4
Other	0.6	0.0	0.4
Total operating revenue	48.1	53.9	38.0
OPERATING EXPENSES			
Funding to approved organisations	18.3	22.0	12.8
Transport Agency (vehicle impoundment)	0.0	0.2	0.2
Transport Agency operating activities	26.0	28.4	21.7
Transport Agency (Community Road Safety Programme)	0.6	0.9	1.4
Total operating expenses	44.9	51.5	36.1
Surplus/(deficit)	3.2	2.4	1.9
CAPITAL FUNDING			
National Land Transport Fund capital contribution	1.0	1.4	1.3
Total capital funding	1.0	1.4	1.3
CAPITAL EXPENDITURE			
Capital investment	1.0	1.4	1.3
Total capital expenditure	1.0	1.4	1.3
Net capital movement	0.0	0.0	0.0
TOTAL MOVEMENT	3.2	2.4	1.9

# LICENSING AND REGULATORY COMPLIANCE

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
OPERATING REVENUE			
Crown (driver licensing stop orders)	0.1	0.1	0.1
Crown (driver test subsidy)	1.4	1.4	1.4
Crown (drug and alcohol assessments)	0.7	1.0	0.6
Crown (ministerial advice and official correspondence)	0.5	0.6	0.5
Crown (rules development)	0.8	0.9	0.9
Better Public Services seed funding	2.8	0.0	0.9
Regional Fuel Tax administration	0.7	0.0	1.0
Fees and charges	94.3	94.3	93.6
Other	0.4	0.0	0.0
Total operating revenue	101.7	98.3	99.0
OPERATING EXPENSES			
Drug and alcohol assessments	0.8	1.1	0.8
Ministerial advice and official correspondence	3.3	3.0	0.6
Rules development	0.5	0.1	1.0
Fees and charges funded activities	114.7	102.4	94.8
Better Public Services seed funding	2.8	0.0	0.9
Regional fuel tax administration	0.3	0.0	0.2
Other	1.3	0.0	0.0
Total operating expenses	123.7	106.6	98.3
Surplus/(deficit)	(22.0)	(8.3)	0.7
CAPITAL EXPENDITURE			
Regional Fuel Tax capital expenditure	0.0	0.0	0.7
Total capital expenditure	0.0	0.0	0.7
Net capital movement	0.0	0.0	(0.7)
TOTAL MOVEMENT	(22.0)	(8.3)	0.0

# MOTOR VEHICLE REGISTRY

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
OPERATING REVENUE			
Fees and charges	52.1	53.5	53.6
Total operating revenue	52.1	53.5	53.6
OPERATING EXPENSES			
Transport Agency operating activities	53.7	53.7	52.3
Total operating expenses	53.7	53.7	52.3
SURPLUS/(DEFICIT)	(1.6)	(0.2)	1.3

# **RAPID TRANSIT**

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
CAPITAL FUNDING			
National Land Transport Fund capital contribution	9.9	130.4	0.0
Total capital funding	9.9	130.4	0.0
CAPITAL EXPENDITURE			
Capital investment	9.9	130.4	0.0
Total capital expenditure	9.9	130.4	0.0
NET CAPITAL MOVEMENT	0.0	0.0	0.0

# TRANSITIONAL RAIL

	ACTUAL 2018/19 \$M	BUDGET 2018/19 \$M	ACTUAL 2017/18 \$M
OPERATING REVENUE			
National Land Transport Fund	19.2	35.4	0.0
Total operating revenue	19.2	35.4	0.0
OPERATING EXPENSES			
Funding to approved organisations	19.2	35.4	0.0
Total operating expenses	19.2	35.4	0.0
SURPLUS/(DEFICIT)	0.0	0.0	0.0

# INDEPENDENT AUDITOR'S REPORT



# TO THE READERS OF NZ TRANSPORT AGENCY'S FINANCIAL STATEMENTS AND PERFORMANCE INFORMATION FOR THE YEAR ENDED 30 JUNE 2019

The Auditor-General is the auditor of NZ Transport Agency (the "Transport Agency"). The Auditor-General has appointed me, Brent Manning, using the staff and resources of KPMG, to carry out the audit of the financial statements and the performance information, of the Transport Agency on his behalf.

We have audited:

- the financial statements of the Transport Agency on pages 85 to 118, that comprise the statement of financial position as at 30 June 2019, the statement of comprehensive revenue and expense, statement of changes in equity and statement of cash flows for the year ended on that date and the notes to the financial statements including a summary of significant accounting policies and other explanatory information; and
- the performance information of the Transport Agency on pages 27 to 80.

#### In our opinion:

- the financial statements of the Transport Agency on pages 85 to 118:
  - present fairly, in all material respects:
    - its financial position as at 30 June 2019; and
    - its financial performance and cash flows for the year then ended; and
  - comply with generally accepted accounting practice in New Zealand in accordance with Public Benefit Entity International Public Sector Accounting Standards; and
- the performance information on pages 27 to 80:
  - presents fairly, in all material respects, the Transport Agency's performance for the year ended 30 June 2019, including
    - for each class of reportable outputs:
      - its standards of delivery performance achieved as compared with forecasts included in the statement of performance expectations for the financial year; and
      - its actual revenue and output expenses as compared with the forecasts included in the statement of performance expectations for the financial year; and
  - complies with generally accepted accounting practice in New Zealand.

Our audit was completed on 1 October 2019. This is the date at which our opinion is expressed.

The basis for our opinion is explained below. In addition, we outline the responsibilities of the Board and our responsibilities relating to the financial statements and the performance information, we comment on other information, and we explain our independence.

#### Basis for our opinion

We carried out our audit in accordance with the Auditor-General's Auditing Standards, which incorporate the Professional and Ethical Standards and the International Standards on Auditing (New Zealand) issued by the New Zealand Auditing and Assurance Standards Board. Our responsibilities under those standards are further described in the Responsibilities of the auditor section of our report.

We have fulfilled our responsibilities in accordance with the Auditor-General's Auditing Standards.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Emphasis of matter**

Without modifying our opinion, we draw your attention to Note 6 in the financial statements which describes the accounting policy, the valuation inputs and estimates made in determining the fair value of the state highway network. The state highway network is a significant asset of the Transport Agency and changes in valuation inputs and estimates can have a material impact on the financial statements. Note 6 also provides a sensitivity analysis to highlight such impacts. We consider the disclosures about the valuation of the state highway network to be adequate.

#### Responsibilities of the Board for the financial statements and the performance information

The Board is responsible on behalf of the Transport Agency for preparing financial statements and performance information that are fairly presented and comply with generally accepted accounting practice in New Zealand. The Board is responsible for such internal control as they determine is necessary to enable them to prepare financial statements and performance information that are free from material misstatement, whether due to fraud or error. In preparing the financial statements and the performance information, the Board is responsible on behalf of the Transport Agency for assessing the Transport Agency's ability to continue as a going concern. The Board is also responsible for disclosing, as applicable, matters related to going concern and using the going concern basis of accounting, unless there is an intention to merge or to terminate the activities of the Transport Agency, or there is no realistic alternative but to do so.

The Board's responsibilities arise from the Crown Entities Act 2004 and the Public Finance Act 1989.



#### Responsibilities of the auditor for the audit of the financial statements and the performance information

Our objectives are to obtain reasonable assurance about whether the financial statements and the performance information, as a whole, are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit carried out in accordance with the Auditor-General's Auditing Standards will always detect a material misstatement when it exists. Misstatements are differences or omissions of amounts or disclosures, and can arise from fraud or error. Misstatements are considered material if, individually or in the aggregate, they could reasonably be expected to influence the decisions of readers, taken on the basis of these financial statements and the performance information.

For the budget information reported in the financial statements and the performance information, our procedures were limited to checking that the information agreed to the Transport Agency's statement of performance expectations.

We did not evaluate the security and controls over the electronic publication of the financial statements and the performance information.

As part of an audit in accordance with the Auditor-General's Auditing Standards, we exercise professional judgement and maintain professional scepticism throughout the audit. Also:

- We identify and assess the risks of material misstatement of the financial statements and the performance information, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- We obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Transport Agency's internal control.
- We evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Board.
- We evaluate the appropriateness of the reported performance information within the Transport Agency's framework for reporting its performance.
- We conclude on the appropriateness of the use of the going concern basis of accounting by the Board and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Transport Agency's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements and the performance information or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Transport Agency to cease to continue as a going concern.
- We evaluate the overall presentation, structure and content of the financial statements and the performance information, including the disclosures, and whether the financial statements and the performance information represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with the Board regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit. Our responsibilities arise from the Public Audit Act 2001.



#### Other information

The Board responsible for the other information. The other information comprises the information included on pages 4 to 26, 27 to 80 (excluding key performance indicators, service delivery and investment performance measures) 82 to 84, 119 to 140 and 147 to 174, but does not include the financial statements and the performance information, and our auditor's report thereon.

Our opinion on the financial statements and the performance information does not cover the other information and we do not express any form of audit opinion or assurance conclusion thereon.

In connection with our audit of the financial statements and the performance information, our responsibility is to read the other information. In doing so, we consider whether the other information is materially inconsistent with the financial statements and the performance information or our knowledge obtained in the audit, or otherwise appears to be materially misstated. If, based on our work, we conclude that there is a material misstatement of this other information, we are required to report that fact. We have nothing to report in this regard.

#### Independence

We are independent of the Transport Agency in accordance with the independence requirements of the Auditor-General's Auditing Standards, which incorporate the independence requirements of Professional and Ethical Standard 1 (Revised): Code of Ethics for Assurance Practitioners issued by the New Zealand Auditing and Assurance Standards Board.

Other than in our capacity as auditor, we have no relationship with, or interests, in the Transport Agency.

**BRENT MANNING** 

**KPMG** On behalf of the Auditor-General Wellington, New Zealand

# PUTTING THE SCRUTINY PRINCIPLE INTO PRACTICE

#### REPORT ON THE IMPLEMENTATION OF SYSTEMS AND PROCEDURES TO GIVE **EFFECT TO THE SCRUTINY PRINCIPLE**

#### Legislative requirement

The Land Transport Management Act 2003 (section 96(1)(d)(ii)) states that the Transport Agency must ensure that:

it gives, when making decisions in respect of land transport planning and funding .., the same level of scrutiny to its own proposed activities and combinations of activities as it would give to those proposed by approved organisations.

The Transport Agency must, among other things, develop systems and procedures to give effect to this scrutiny principle and must report on its implementation of those systems and procedures in its annual report. This section meets that requirement.

#### Systems and procedures

The Transport Agency has systems and procedures that give effect to the scrutiny principle. The three sets of procedures to support compliance are:

- operational procedures to support individuals to apply the appropriate level of scrutiny when making decisions
- managerial procedures to oversee the application of the scrutiny principle
- monitoring and reporting procedures to confirm the operational procedures are followed and the scrutiny principle has been properly applied.

The operational procedures enable staff and board members of the Transport Agency to know when and how to comply with the principle in relation to individual decisions, including:

- following the same procedure for similar types of activities
- applying equivalent evaluation criteria
- requiring an equivalent level of information
- applying the same level of rigour to analysis
- applying the same level of tolerance to cost estimates
- having staff with equivalent seniority and experience involved with equivalent decisions.

#### Implementation

We publish our approach to giving effect to the scrutiny principle on our website. A webpage lists the systems and procedures in place to apply the scrutiny principle and provides links to the procurement manuals and Planning and Investment Knowledge Base where the systems and procedures are detailed.

Monitoring of the webpage during 2018 shows the page was accessed 54 times. (The scrutiny principle page was revamped during the year, so comparative statistics are not available for 2017.)

The webpage also has links to two other webpages that list all funding decisions made by the Transport Agency Board<sup>2</sup> and delegated Transport Agency staff<sup>3</sup> since 1 August 2008. <sup>4</sup> Both pages are updated monthly once the previous month's decisions have been confirmed. Monitoring in 2018 shows the:

- board decisions webpage was accessed an average 199 times a month (2017: 95)
- delegated funding decisions webpage was accessed an average 36 times a month (2017: 19).

The main system we use to manage the National Land Transport Programme is the web-based Transport Investment Online system. This system contains all the activities proposed for funding and sets out for all applicants (both approved organisations and the Transport Agency for its own activities), and the information required for assessing and evaluating the activities for funding. The system records the decisions made by the Transport Agency, including any conditions applied to the funding. The system is transparent with approved organisations able to see the details of their proposals and the Transport Agency's recommendations and decisions.

NZ Transport Agency. 2018. Scrutiny principle. www.nzta.govt.nz/planning-and-investment/planning-and-investment-knowledge-base/ planning-and-investment-principles-and-policies/planning-and-investment-principles/scrutiny-principle/

<sup>&</sup>lt;sup>2</sup> NZ Transport Agency. 2018. Board funding decisions. https://www.nzta.govt.nz/planning-and-investment/funding-and-investing/ investmentdecisions/board-decisions/

<sup>&</sup>lt;sup>3</sup> NZ Transport Agency. 2018. Delegated funding decisions. www.nzta.govt.nz/planning-and-investment/funding-and-investing/ investmentdecisions/delegated-decisions/

<sup>&</sup>lt;sup>4</sup> The prescribed date in the Land Transport Management Act 2003 for reporting on these decisions is 1 October 2008.

# INDEPENDENT LIMITED ASSURANCE REPORT



#### INDEPENDENT LIMITED ASSURANCE REPORT TO THE READERS OF THE NZ TRANSPORT AGENCY'S REPORT ON PUTTING THE SCRUTINY PRINCIPLE INTO PRACTICE FOR THE YEAR ENDED 30 JUNE 2019

We have carried out work to provide limited assurance on whether any matter has come to our attention that would lead us to believe that the report prepared by the NZ Transport Agency (the "Transport Agency") on Putting the Scrutiny Principle into Practice (the "Report") on page 144 of the annual report does not fairly reflect the implementation of systems and procedures that are required to give the same level of scrutiny to its own proposed activities and combinations of activities, when making decisions in respect of land transport planning and funding under subpart 1 of Part 2 of the Land Transport Management Act 2003 (the Act), as it would give to those proposed by approved organisations.

The Auditor-General is the auditor of the Transport Agency. The Auditor-General has appointed me, Brent Manning, using the staff and resources of KPMG, to carry out this work on his behalf.

#### Responsibilities of the Directors

The Directors of the Transport Agency are responsible for preparing a report on the implementation of the systems and procedures that are required to give the same level of scrutiny to its own proposed activities and combinations of activities, when making decisions in respect of land transport planning and funding under subpart 1 of Part 2 of the Act, as it would give to those proposed by approved organisations. We refer to this as the "scrutiny principle". The Transport Agency's Report is required to be included in its annual report, and to be fairly stated. Fairly stated, in the context of the Transport Agency's Report, requires that the report is complete, correct and understandable.

#### Responsibility of the Auditor

Section 96(3) of the Act requires the Auditor-General to conclude whether the Report fairly states the Transport Agency's implementation of the systems and procedures to give effect to the "scrutiny principle" in accordance with section 96(1)(d)(ii) of the Act.

We conducted our limited assurance engagement in accordance with International Standard on Assurance Engagements (New Zealand) 3000 (Revised) Assurance Engagements Other Than Audits or Reviews of Historical Financial Information ((ISAE (NZ) 3000 (Revised)) in order to state whether anything has come to our attention that would indicate that the systems and procedures, as described in the Report, have not, in all material respects, been consistently applied in order to give effect to the "scrutiny principle" for the year ended 30 June 2019.

A limited assurance engagement consists of making enquiries, primarily of persons responsible for implementing the systems and procedures associated with implementing the "scrutiny principle", and applying analytical and other limited assurance procedures. A limited assurance engagement is substantially less in scope than a reasonable assurance engagement or an audit conducted in accordance with the Auditor-General's Auditing Standards. Consequently we do not seek to obtain evidence that allows us to provide the higher level of assurance afforded by an audit. Accordingly, we do not express a reasonable assurance or audit opinion.

Because of the inherent limitations of any internal control structure, it is possible that errors or irregularities may occur and not be detected. Our engagement is not designed to detect all weaknesses in the implementation of the systems and procedures required to give effect to the "scrutiny" principle, as the engagement has not been performed continuously throughout the period and the testing performed was undertaken on a sample basis.

The limited assurance conclusion expressed in this report has been formed on the above basis.



#### Independence

When carrying out the limited assurance engagement we followed the independence requirements of the Auditor-General, which incorporate the independence requirements of the External Reporting Board. Our firm has also provided audit services to the Transport Agency. Subject to certain restrictions, partners and employees of our firm may also deal with the Transport Agency on normal terms within the ordinary course of trading activities of the business of the Transport Agency. These matters have not impaired our independence as assurance providers of the Transport Agency for this engagement. We have no other relationship with, or interests in, the Transport Agency.

#### Conclusion

Based on our limited assurance engagement, which is not a reasonable assurance engagement or an audit, we have not become aware of any material matter that would lead us to believe that the Report prepared by the Transport Agency on the implementation of systems and procedures to give effect to the "scrutiny principle", on page 144, for the year ended 30 June 2019 is not fairly stated.

Our limited assurance engagement was completed on 1 October 2019 and our opinion expressed as at that date.

**BRENT MANNING** 

**KPMG** On behalf of the Auditor-General Wellington, New Zealand



## WHO WE ARE

#### **OUR BOARD** (AS AT 20 SEPTEMBER 2019)

#### **SIR BRIAN ROCHE CHAIR**

Sir Brian Roche brings extensive governance, leadership and business experience to the Transport Agency.

In 2017, he was named a Knight Companion of the New Zealand Order of Merit for services to the state and business.

He was chief executive of the New Zealand Post Group from 2010 to 2017 and was chair of the NZ Transport Agency Board from 1 August 2008 to 31 March 2010.



#### **NICK ROGERS**

Nick is a geotechnical and environmental specialist with expertise in risk, resilience and disaster risk reduction. He has over 41 years' experience on major infrastructure projects.

Nick has worked on projects across the Asia-Pacific region and has been a director for Tonkin and Taylor and the international development consulting firm ANZDEC.

Nick was made a Companion of the Queen's Service Order for his services in natural disaster assessment throughout New Zealand and in the recovery work in Christchurch, during and after the Canterbury earthquakes.



#### **MARK DARROW**

Mark is an experienced businessperson and director, specialising in corporate governance. He holds a Bachelor of Business and is a 25-year member of the New Zealand Institute of Chartered Accountants, a chartered fellow of the Institute of Directors and a Justice of the Peace of New Zealand.

Mark has significant experience across many sectors, including infrastructure, energy, agriculture, education, finance, technology and automotive.

Mark is chair of Leighs Constructions, The Lines Company, Primary ITO, Armstrong Motor Group, and Signum Holdings and a director for Balle Bros Group and Trustees Executors Limited.

Mark is based in Auckland and has family ties to the King Country and Bay of Plenty.



#### **SHERIDAN BROADBENT**

Sheridan has been working in executive and governance roles in the infrastructure, technology and energy sectors in New Zealand and Oceania for over 20 years.

A chartered director, Sheridan was also the inaugural graduate of the New Zealand Institute of Directors Future Director programme.

Sheridan is deputy chair of Kordia Group, a director of Transpower and Timberlands, and company secretary and steering group member of the New Zealand Business Leaders' Health and Safety Forum.



#### **LEO LONERGAN**

Leo has 40 years' governance and commercial experience with deep knowledge in contracting, supply chain, infrastructure, trading and logistics and has a passion for safety and transparency as foundational to any business.

As a senior executive in the energy industry, Leo was based in North America, Europe, the Middle East and Asia for 27 years. He was elected an officer of both Caltex and Chevron Corporations. As Chevron's chief procurement officer, he led worldwide procurement and a supply chain with \$40 billion annual spend. Earlier global roles included president trading and president manufacturing and supply.



Leo is a chartered fellow of the New Zealand Institute of Directors and is deputy chair of Victoria University Foundation.

#### **VANESSA VAN UDEN**

Vanessa completed one term as a councillor on the Queenstown Lakes District Council before becoming mayor in 2010 until 2016 when she stood down.

Vanessa has re-established her own company, Admin and Business Solutions, through which she provides a wide variety of business services to companies throughout the Queenstown area.

Vanessa has a Master of Business Administration and was awarded the New Zealand Order of Merit in 2017 for services to local government.

She has been a member of the St John Area Committee since 2008 and was a trustee of the Queenstown Trails Trust and a founding trustee of the Branches Charitable Trust and the Queenstown Lakes Baby Box Trust.



#### **DAVID SMOL**

David has over 35 years of experience in New Zealand and the United Kingdom in the public and private sectors. He has worked in the energy sector in both countries, including as director of an Oxford-based energy consulting firm, with clients in the United Kingdom and Europe, including large energy utilities and transmission companies, renewable energy generators, regulatory bodies and government departments.

In 2008, David was appointed as chief executive of the Ministry of Economic Development. From 2012 to 2017, he was the inaugural chief executive of the Ministry of Business, Innovation and Employment, where he was responsible for the stewardship of multiple regulatory systems.

David is an independent non-executive director for Contact Energy and is chair of VicLink, the commercialisation subsidiary of Victoria University of Wellington.

He was made a Companion of the Queen's Service Order in 2018.



### **GOVERNANCE REPORT**

#### **BOARD MEMBERSHIP AND COMPOSITION**

The Minister of Transport is entitled to appoint up to eight independent, non-executive members to the Transport Agency Board. Board members are appointed for a period of up to three years, which can be extended. The board selects the membership of its three board committees.

#### **BOARD FUNCTIONS AND OPERATIONS**

#### **Board functions**

As a Crown entity, the Transport Agency is a legal entity in its own right. The board is appointed to govern the Transport Agency and to monitor and be accountable for the Transport Agency's performance. Under the Land Transport Management Act 2003, the objective of the Transport Agency is to undertake its statutory functions in a way that contributes to an effective, efficient and safe land transport system in the public interest.

#### The board:

- manages the Transport Agency's relationship with the government (particularly, the Minister of Transport) and Ministry of Transport
- appoints and oversees the performance of the Transport Agency's chief executive
- sets the Transport Agency's strategic direction and annual performance expectations, in consultation with the Minister of Transport
- exercises the Transport Agency's powers and functions, including statutorily independent functions
- makes decisions (including allocating and investing funds from the National Land Transport Fund)
- ensures compliance, manages risk and monitors performance in respect of the Transport Agency
- reports to the Minister of Transport.

The board exercises the Transport Agency's powers and functions to make and implement decisions. It does this itself or through delegation. The board makes major or significant planning, investment and funding decisions in line with the Transport Agency's significance policy. Board activities include:

- approving annual budgets
- · making significant funding decisions and awarding major contracts
- authorising changes to the organisational structure
- authorising significant changes to processes or procedures for the allocation of the National Land
   Transport Fund
- reviewing the performance and remuneration of the chief executive.

In the course of making decisions, the board:

- sets sector and organisational direction and policy
- confirms service and financial performance targets
- assesses progress against the Transport Agency's strategy and plans
- assures the quality of key organisational systems, policies and processes
- deals with governance matters
- directs significant planning, investment and operational matters.

The board committees help the board by:

- assuring compliance with policies and controls
- monitoring and advising on delegated investment, operational procedures and projects
- reviewing the performance of the chief executive annually.

The Audit, Risk and Assurance Board Committee has delegated authority to approve the Transport Agency's annual assurance programme.

In addition to the requirements set out in the Crown Entities Act 2004, the board sets clear policies that define the individual and collective responsibilities connected to management, operating structure, and lines of responsibility and the areas of authority extended to each.

Operational responsibility is delegated to the chief executive through a formal delegated authority framework. Day-to-day operations are managed by senior management led by the chief executive.

In summary, the board is responsible for the success of the Transport Agency. The formal line of accountability to the Minister of Transport is through the board's chair.

#### **Board member remuneration**

Remuneration rates for board members are set by the Minister of Transport in line with the Cabinet Fees Framework.

#### Disclosure of interests

Board members must complete a declaration of interests at the start of their appointment.

Before each board meeting, board members are asked to check and update (as necessary) the register of interests declared that the board secretariat maintains. Declaration of interests is a standing item on the agendas for all board and board committee meetings. Any changes to board members' interests are tabled and reviewed at the opening of every board meeting.

As part of the preparation for meetings, board secretariat staff review all draft board and board committee papers to check whether a conflict could arise. If a potential conflict of interest is identified, the board member in question and the board chair are notified, and the member and chair agree whether an issue exists and, if so, how to manage it.

For board decisions relating to procurement for significant projects, any potential conflict issues are discussed with the project's probity auditor.

For completeness, the potential conflict of interest arising from the chair's former role on the Transmission Gully project have been managed in accordance with the board's Disclosure of Interest policy. This has included the chair recusing himself from discussions on Transmission Gully, including any assessment of the claim disclosed in the contingent liabilities note (page 118).

#### Code of conduct

The board endorses the State Services Commission's code of conduct as being consistent with the expectations of board members and their duties and responsibilities set out in the Crown Entities Act 2004.

Policies exist for board members' travel, expenses and acceptance of invitations and gifts. Gifts and hospitality received by members with a value of \$100 or more must be registered on the Transport Agency Probity Register.

#### Induction

Induction training is provided to all new board members, and all board members are welcome to attend. The Transport Agency updated its written induction modules in anticipation of the appointment of a new board chair in June 2019. The nature and extent of the associated in-person induction programme for a new board member will depend on the experience of the appointee and the type of appointment (chair, deputy chair or member).

#### **Board performance reviews**

Each year, the board reviews its overall performance, in a process the chair runs. Individual board member performance is assessed as part of this process.

#### Governance statement

The board operates according to its charter, which sets out the governance arrangements for the Transport Agency. The charter was developed with guidance from the State Services Commission, the Treasury and the Office of the Auditor-General. Some of the schedules have been updated during 2018/19.

#### Risk management

The Audit, Risk and Assurance Committee of the Board has responsibility for:

- overseeing the Transport Agency's risk management processes to assist the Board in the monitoring and review of significant risks and their mitigation
- reviewing and advising on significant risks to protect the Transport Agency's credibility and reputation
- receiving reports, as appropriate, on key risks that affect the Transport Agency operations and treatment plans to reduce risk, including the risks over the Transport Agency's financial control environment and internal controls
- overseeing the operation of the insurance programme and monitoring its ability to address significant insurable risks.

The significant risks reported to the board at 30 June 2019 are:

- 1. Regulatory: The Transport Agency fails to deliver its regulatory responsibilities to ensure compliance in the land transport system
- 2. Health and safety: A Transport Agency employee, visitor, or contractor working for the Agency experiences a significant health/safety incident
- 3. Technology: The Transport Agency's technology systems may stop performing, in part or whole, and may not be recoverable for extended periods (weeks or months)
- 4. Social licence: The public loses confidence in the Transport Agency's ability to deliver its core functions
- 5. Cyber: Unauthorised access to the Transport Agency's key systems
- 6. Road safety outcomes: The Transport Agency does not achieve a significant reduction in deaths and serious injuries over the 2018–21 period
- 7. Funding sources (short-term): The Transport Agency's funding sources are not sufficient to fund its activities in the short term
- 8. Funding sources (medium to long-term): The Transport Agency's funding sources are not sufficient to fund demands for investment in the land transport system

#### Board activity in 2018/19

The board held 10 standard and 4 special meetings in 2018/19. These meetings were held in Wellington (12) and Auckland (2).

BOARD FUNCTION	HIGHLIGHTS				
Road safety, health, safety and wellness &	Overseeing implementation of recommendations arising out of a health, safety and wellness governance review				
environmental matters	<ul> <li>Ensuring steps taken to set expectations in respect of health and safety and strengthen corresponding reporting obligations</li> </ul>				
	Agreeing road safety priorities and activities plan				
	<ul> <li>Undertaking site visits and tours of various projects</li> </ul>				
	Agreeing to speed limit reviews and approving speed limit review decisions				
	Approving the board's Health, Safety and Wellness Charter				
	<ul> <li>Instigating a review of compliance by contractors with terms of approvals in place for projects</li> </ul>				
	<ul> <li>Endorsing work to support and influence changes to improve the safety of the light vehicle fleet on New Zealand roads</li> </ul>				
Regulatory matters	Overseeing the stabilisation phase of the regulatory compliance project				
	<ul> <li>Receiving updates on the proposal to update the operational policies for managing any conflicts of interest arising for vehicle inspection organisations and vehicle importers</li> </ul>				
	Strengthening board oversight of the regulatory policy function				
	<ul> <li>Accepting the Dargaville Diesel Inquiry report and ensuring implementation of its recommendations</li> </ul>				
	Agreed a future state rebuild of the regulatory compliance function				
Setting sector and organisational direction	Maintaining oversight of the Transport Agency's further strategy refresh and transformation				
	<ul> <li>Adopting the National Land Transport Programme 2018–21</li> </ul>				
	Receiving updates on the future of heavy rail in New Zealand				
	<ul> <li>Adopting Te Ara Kotahi / the Transport Agency Māori Strategy</li> </ul>				
	Approving the set of strategic risks for future reporting				
	Supporting work connected to the Transport Agency mode shift plan				
	<ul> <li>Providing feedback on consultation documents for the new national Road Safety Strategy</li> </ul>				
	Supporting work toward a sustainability direction and implementation plan				
	<ul> <li>Approving an amended Statement of intent 2018–2022, including position statements</li> </ul>				
Confirming service and	Overseeing and approving the Statement of performance expectations 2019/20				
financial performance targets	<ul> <li>Endorsing the External Audit Plan 2018/19</li> </ul>				
rai 8cts	Approving the 2019/20 Assurance Programme				
	<ul> <li>Approving the 2019/20 Business Plan and Budget</li> </ul>				
Assessing progress against strategy and plans	<ul> <li>Approving the financial results for 2017/18 and the 2017/18 Transport Agency and National Land Transport Fund annual reports</li> </ul>				
	Receiving quarterly progress reports, including financial reports				

#### **BOARD FUNCTION**

#### **HIGHLIGHTS**

#### Governance matters

- Implementing a process for disclosing the Senior Leadership Team's interests and managing potential conflicts of interest connected with board matters
- Appointing attorneys (post-transformation)
- Ensuring updated induction material is in place for the new board chair
- Completing a board evaluation and reporting to the Minister of Transport in
- Approving revised terms of reference for the Audit, Risk and Assurance Board Committee and Investment and Operations Board Committee
- Approving new conflicts of interest guidelines for the Transport Agency Board
- Ensuring updated induction material in place for new board members
- Agreeing to the proactive release of board papers, subject to grounds available under official information legislation
- Undertaking a nationwide stakeholder tour

#### Quality assurance of key organisational systems, processes and policies

- Completing a review of current tolling arrangements and increasing toll tariffs
- Receiving updates on the review work programme connected to the Investment Decision Making Framework (including improvements to the business case approach)
- Approving the approach to developing and approving internal policies
- Endorsing Transport Agency procurement strategy and policy

#### Significant planning, investment and operational matters

- Endorsing the final detailed business cases connected to specific Housing Infrastructure Fund projects, such as Auckland Council's North West Growth area
- Approving funding to Greater Wellington Regional Council for infrastructure activities for metro rail and inter-regional passenger rail projects
- Endorsing the Let's Get Wellington Moving Recommended Programme of Investment as a programme business case
- Approving the Hamilton to Auckland passenger rail start-up service business case
- Endorsing proposed revised approaches for specific state highway corridors following re-evaluations of projects to align with the Government Policy Statement on land transport priorities
- Approving pre-implementation funding connected to the SeaPath project
- Delegating enforcement of parking restrictions on state highways to territorial authorities
- Endorsing the Safe Network Programme Case
- Approving implementation phase of Te Ahu a Turanga / Manawatū Tararua Highway project
- Releasing details about proposed Auckland Harbour active mode crossing project
- Maintaining oversight of the delivery of the 2018-21 National Land Transport Programme and funding constraints

#### Oversight of the internal and audit functions and findings

Approve the recommended steps to increase capacity of the assurance function

#### **Board and board committee attendance**

This table includes attendance by board committee members only, and does not include attendance by other board members who are not members of the board committee.

MEMBER	BOARD COMMITTEE	BOARD MEETINGS ATTENDED (OUT OF 14)		
	INVESTMENT AND OPERATIONS (OUT OF 3)	AUDIT, RISK AND ASSURANCE (OUT OF 7)	REMUNERATION AND HUMAN RESOURCES (OUT OF 2)	
Sir Brian Roche (chair) <sup>1</sup>	-	-	-	1
Nick Rogers	3	1	-	14
Leo Lonergan		7		14
Mark Darrow	-	7	-	14
Vanessa van Uden	3	-	1	13
David Smol <sup>2</sup>	-	-	-	7
Sheridan Broadbent <sup>3</sup>	1	-	-	7
FORMER BOARD MEMBERS				
Michael Stiassny (chair) <sup>1</sup>	-	6	2	12
Dame Fran Wilde (deputy chair)	0	-	-	6
Adrienne Young-Cooper	-	-	1	6
Chris Ellis	1	-	-	5

 $<sup>1\,</sup>The\,term\,of\,Sir\,Brian\,Roche's\,appointment\,to\,the\,Transport\,Agency\,Board\,commenced\,on\,11\,June\,2019.$ 

 $<sup>2\ \</sup> The\ term\ of\ David\ Smol's\ appointment\ to\ the\ Transport\ Agency\ Board\ commenced\ on\ 1\ February\ 2019.$ 

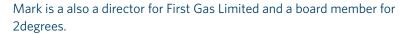
 $<sup>{\</sup>tt 3\ The\ term\ of\ Sheridan\ Broadbent's\ appointment\ to\ the\ Transport\ Agency\ Board\ commenced\ on\ 1\ February\ 2019.}$ 

#### **OUR LEADERSHIP TEAM (AS AT 20 SEPTEMBER 2019)**

#### MARK RATCLIFFE INTERIM CHIEF EXECUTIVE

Mark joined the Transport Agency in January 2019 as interim chief executive until a permanent chief executive is recruited.

Mark is a highly experienced chief executive with considerable expertise in running critical national infrastructure. He was chief executive of Chorus from 2008 when it was part of Telecom and through its demerger, before leaving in 2017.

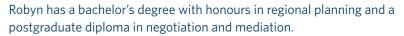




#### **ROBYN FISHER** DIRECTOR, OFFICE OF THE CHIEF EXECUTIVE

Robyn joined Land Transport New Zealand in 2007 and has held several roles as part of the Transport Agency since its inception in 2008, including portfolio management; group business manager, strategy, communications and performance; and national manager, governance. Robyn took up a position in the Chief Executive's Office in late 2014.

Robyn has over 20 years' experience in local government, including land use consent, policy and leadership roles. Her first central government role was with the Office of Treaty Settlements where she was closely involved with the settlement negotiations for Te Arawa (land) and Ngāti Apa.





#### **BRETT GLIDDON** TRANSPORT SERVICES GENERAL MANAGER

Brett joined Transit New Zealand before it merged with Land Transport NZ to become the Transport Agency.

He is a qualified civil engineer with more than 20 years' experience in infrastructure planning, design and delivery, including maintenance and operations. Brett has been involved in the development and delivery of some of New Zealand's largest infrastructure projects, including the Northern Busway, the Northern Gateway Toll Road (New Zealand's first electronic toll road), the Waterview Tunnel and Te Ara I Whiti (the Lightpath) cycleway.

In his current role, Brett leads the Transport Services team, who plan, design, build, operate and maintain New Zealand's integrated transport system.



#### GREG LAZZARO HEALTH SAFETY AND ENVIRONMENT GENERAL MANAGER

Greg joined the Transport Agency in March 2019. His portfolio encompasses road safety where he leads programmes in which he is committed to making a material reduction of deaths and serious injuries occurring on New Zealand roads.

Greg has a vast experience base and moved to New Zealand in 2015 to join Fonterra where he held a global health, safety, risk and resilience role. Previously, Greg was based in Australia where he held senior executive positions in health, safety and environment in Sodexo, UGL in Australia and various roles operational roles in ICI / Orica in Australia for over 10 years.



Greg resides in Auckland with his wife and two teenage children.

Greg holds a degree in chemical engineering.

#### KANE PATENA REGULATORY SERVICES GENERAL MANAGER

Kane joined the Transport Agency in April 2019 to lead the regulatory compliance group and help shape the future of land transport regulation in New Zealand.

Kane brings with him extensive regulatory experience from the public and private sector. His expertise has been publicly acknowledged as a previous recipient of the New Zealand Compliance Practitioner of the Year award.

Before his appointment, Kane worked as the Wellington City Council's director of strategy and governance. He has also served as a Crown prosecutor and been a partner at law firm Meredith Connell.



#### **CHRIS LOKUM** PEOPLE GENERAL MANAGER

Chris joined the Transport Agency in June 2019. Chris is a strategic and commercial senior human resources generalist with over 25 years as a business-focused professional and leader. She has a track record achieving organisational change and growth in organisational capability and providing strategic leadership. Chris has extensive experience in talent management, diversity and inclusion, reward and performance management, restructuring, learning and development, resourcing and coaching leaders.

She has held senior human resources positions in Australia, New Zealand, and the UK. Chris was most recently working for BP across Asia-Pacific as Vice President HR Fuels and recently served on the boards of the National Association of Women in Operations and Australian Terminal Operation Management.

Chris has qualifications in human resources, economics, management and psychology. She has completed executive programmes at Michigan and Cornell Universities and is a member of the Australian Institute of Company Directors.



#### **GILES SOUTHWELL** GENERAL MANAGER WORKPLACE AND TECHNOLOGY

Giles joined the Transport Agency in June 2017. His previous role was at Inland Revenue as the chief financial officer. Giles is originally from the United Kingdom, where he worked throughout the public sector from the early 1990s. His roles focused on improving business performance and value for money, identifying service improvement, and delivering effective corporate governance and assurance. He moved to New Zealand in 2008 to work for the Office of the Auditor-General where he was responsible for leading work on improving service performance information.

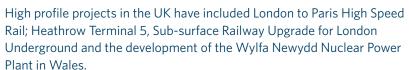


In 2015 and 2016, Giles completed secondments as chief technology officer at Inland Revenue, chief technology and digital services officer at the Ministry of Health, and corporate services group manager at the Ministry for Culture and Heritage.

#### **CARL DEVLIN** GENERAL MANAGER RAIL AND MASS TRANSIT SERVICES

Carl joined the NZ Transport Agency in February 2019. He is a highly accomplished, forward thinking and results orientated senior executive with more than 25 years' experience in senior leadership roles across the transport and infrastructure sectors in complex commercial, political and organisational environments.

He has built high performing teams, led complex multi-billion pound programmes and run business units within global organisations. His focus on high quality delivery, combined with an absolute focus on safety, stakeholder engagement and corporate responsibility has earned him an exemplary track record. He has worked for global leaders in project development and project delivery; and extensively for owner operator organisations in both the public and private sector in the UK.





#### NICK WOODWARD INTERIM GENERAL MANAGER CORPORATE SUPPORT

Nick joined the Transport Agency in February 2019. He is an experienced leader with extensive general management experience. He has operated across a number of sectors and geographies with senior leadership roles in IT, product, sales and service. His most recent roles have been driving improvement in larger operational groups.



#### **LEIGH PEARSON** INTERIM GENERAL MANAGER ENGAGEMENT AND PARTNERSHIPS

Leigh joined the Transport Agency in March 2019 in this role until a new manager is recruited. Leigh has an extensive background in external relations in the public and private sectors and has expertise in stakeholder engagement, corporate affairs and media relations.

She is a former journalist. Leigh was a member of the Broadcasting Standards Authority for seven and a half years.



### HOW WF WORK

#### **OUR DNA**

Our DNA is our shared set of beliefs and values that drive the way we deliver on the promises we make to New Zealand in our strategy. It is both who we are now and who we aspire to be.

Our three DNA attributes are:







Customer focus is important because delivering value to New Zealand is our biggest customer promise. We need to know who our customers are, care about what's important to them, enable them to live the best life they can, and role model our safety messages.

Collaborate to achieve as one is important because great ideas come when we work together. We need to understand how our work connects with others, share our knowledge generously, communicate and act with awareness right across the Transport Agency, the transport sector and government, and show respect and empathy.

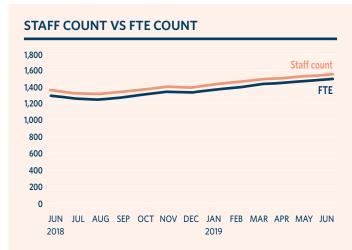
Curious to cultivate innovation is important because innovation starts with curiosity and focusing our creative energy on things that deliver our strategy and make a difference to our customers. We need to ask why and how we could do something better, embrace diversity, and let go when the time is not right.

### **OUR WORKPLACE**

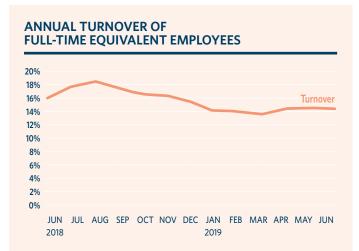
#### **WORKFORCE PROFILE**

Our people mean a lot to us. In fact, they're everything. It's their effort and commitment that enable us to do what we do. Our diverse workforce is located in 21 locations from Whāngārei to Dunedin.

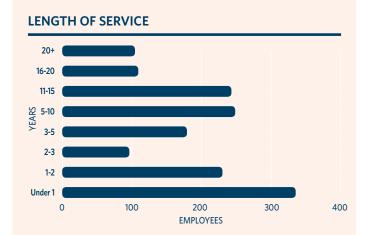
The following figures are as at June 2019 and except for annual turnover, are based on staff count (not FTE employees). The 1477.8 FTE employees are equivalent to 1534 individuals (which is a higher figure because some individuals work part time so are less than one FTE).



We had 1477.8 FTEs - an increase of 7.7 percent from 30 June 2018. The increase is due to new positions being created and filled to support our extensive delivery programme, including increasing our capacity to deliver our light rail and new regulatory functions.



Our annual turnover of FTEs was 14.5 percent, 0.5 percentage points lower than the same time last year. Unplanned turnover of staff with less than two years' service was 38 percent (92 leavers). This is higher than the unplanned turnover of 14.7 percent as at 30 June 2018.



The largest group of our employees (21.58 percent) have less than one year's service with the Transport Agency, while 16.2 percent of our employees have 5-10 years' service. Overall, approximately 40 percent of our employees have over five years' service.



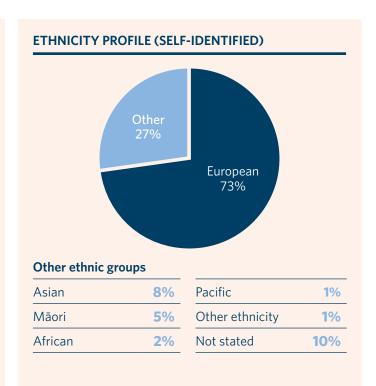
The average age of our employees is 45 with 26.3 percent of employees aged 40 to 49. Employees aged 20 to 29 make up 12.7 percent of our employees.

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# **GENDER PROFILE** Female 54%

We have slightly more female than male employees (53.5 percent compared with 46.4 percent). The number of female employees increased 1.5 percentage points from the previous year.

Senior management (tiers 1 to 3) is 53 percent female (40 employees) and 47 percent male (36 employees).



#### **PAY PROFILE BY GENDER**

Our gender pay gap is 25.6 percent based on the difference between the average pay for male and female employees. This overall gender pay gap is primarily a result of the over-representation of females in lower job bands and the under-representation of females in higher job bands.

The gender pay gap at a band-by-band level is shown in the table to the right (a negative percentage means that the average pay for female employees is higher than the average pay for male employees).

This information identifies where we need to concentrate our efforts in closing the gender pay gap across the Transport Agency.

Employee job band	Average gender pay gap
11	-0.3%
12	-0.5%
13	-2.8%
14	-0.5%
15	1.8%
16	1.4%
17	2.7%
18	3.7%
19	6.9%
20	-1.1%
21	1.6%
22+	5.8%

### BEING A GOOD EMPLOYER

We are committed to being a good employer. We recognise, respect and value differences and are committed to providing equal employment opportunities for all. This creates better outcomes for both our people and the people we are ultimately here for – the people of New Zealand.

We are focusing on creating a strategy-led, people-centred organisation that is fit for the future, where our people are proud to be part of creating a better New Zealand. We are committed to being fair, open and transparent and having a workplace where our people are energised and able to perform at their best.

We strive to address barriers to diversity and inclusion in our organisation. We actively engage with our people and their unions when we develop people policies and initiate change programmes, including as we continuously improve our practices as a good employer.<sup>13</sup>

The following table demonstrates the alignment between our main people policies and practices and the seven elements of being a good employer.

13 Human Rights Commission, Good employer advice, www.hrc.co.nz/yourrights/businessand-work/ tools-and-research/ reporting-crown-entitiesgoodemployers/

#### **GOOD EMPLOYER ELEMENTS**

#### **OUR MAIN PEOPLE POLICIES AND PRACTICES**

Leadership, accountability and culture

Our leadership expectations provide clear direction for our leaders. Through these expectations, our leaders are encouraged to embrace diversity, be inclusive, openly share knowledge and information, encourage curiosity and seek out different points of view.

We have created a collaborative flexible 'team of teams' environment, where we work together to unlock diverse thinking so we deliver customer-focused solutions.

Our chief executive's *The Way We Move* newsletter, regular video and audio calls, and regular posts on Workplace provide strong leadership and ensures everyone in the Transport Agency has access to the same information. Calls can be listened to, watched live or viewed later.

Senior leader forums are held regularly to provide leaders with the opportunity to work collaboratively and contribute to organisational thinking and decision making. These forums are highly valuable as an opportunity to focus on collective leadership for the organisation.

Our DNA is our shared set of beliefs and values that support the way we work together. The three DNA attributes are customer focus to deliver value, collaborate to achieve as one, and curious to cultivate innovation.

We have Workplace by Facebook as a tool to allow everyone in the Transport Agency to collaborate and contribute to workplace conversations. This tool is popular and provides a measurable engagement channel directly to our people.

We hold people accountable through robust performance and development planning.

Recruitment, selection and induction

Our recruitment and selection processes support our commitment to diversity and inclusion, the elimination of conscious and unconscious bias, and equal employment opportunities. Our Workforce Strategy includes a goal of a workforce broadly reflective of the community.

Videos and profiles on our career website and recruitment collateral feature employees from diverse backgrounds, and we use inclusive language in our online careers webpages.

We are an accredited employer with the New Zealand Immigration Service.

Progression within the Transport Agency is based on merit rather than service and is built around competencies and skills. We identify and address barriers to participation and progression.

All new people are invited to the organisation-wide induction to the Transport Agency.

Our development tools for managers who are recruiting include training on recognising and addressing unconscious bias towards applicants.

We actively recruit multilingual people for some of our customer-facing roles.

Employee development, promotion and exit

We promote a culture of learning and continued development at all levels. Development opportunities include project work, acting in other roles, secondments, mentoring and coaching, online learning, and face-to-face learning programmes offered through our centralised learning calendar.

We encourage 'teaming' and for people to work collaboratively.

We value an ongoing process of feedback and two-way communication.

Capability mapping, talent management, succession planning and progression frameworks are in place. We are an accredited Institute of Professional Engineers New Zealand professional development partner.

We use our LinkedIn page to stay connected with current, former and prospective employees.

We provide access to career planning tools and advice.

GOOD EMPLOYER ELEMENTS	OUR MAIN PEOPLE POLICIES AND PRACTICES
Flexibility and work design	We promote balanced work-life responsibilities through flexible working.  Our people can request changes to their working arrangements, including job sharing, compressed weeks, reduced hours, working from home and leave during school holidays.  We encourage people to take annual leave in the year it is accrued and manage their hours to maintain wellbeing.
Remuneration, recognition and conditions	Our remuneration policies and frameworks are based on the principle that pay reflects the market and performance – not tenure, cost of living or other personal circumstances. We conduct an annual remuneration review, including comparing our remuneration ranges to public sector and other organisations' market data.  We endeavour to make our job evaluation and remuneration practices transparent, equitable and gender neutral.  Recognition is encouraged and we use a variety of ways to celebrate success and recognise people publicly and privately.
Harassment and bullying prevention	We are committed to maintaining a safe working environment for all our people where we experience mutual respect, trust, dignity and security. Ensuring psychological safety is paramount to this. We have established an employee liaison service in partnership with FairWay, which provides issue resolution services free to all our people.  We work collaboratively with unions to better understand harassment and provide tools and support for our people dealing with harassment.  We have stand-alone bullying and harassment and sexual harassment policies, and an online learning module to support employee understanding of these policies.
Safe and healthy environment	The Transport Agency Board endorsed a revised health and safety policy, in which it set out its aspirations and objectives for the Transport Agency's health and safety performance. The board also developed a charter that details how it will understand and meet governance and oversight obligations and activities. A new health and safety strategy for the Transport Agency will be developed in 2019/20 to give effect to the charter.  Through our Health and Safety Work Programme, we completed several initiatives to improve health and safety outcomes for our people and contractors during 2018/19. These initiatives include developing health and safety improvement programmes to target specific risks (which include driving, prolonged sedentary work and psychological harm caused by aggressive customers or poor organisational factors).  We improved our Temporary Traffic Management Improvement Programme to keep our road workers safe and produced a model for effective health and safety contractor management that we hope will be adopted across the civil construction sector.  We work closely with our construction industry partners to improve health and safety practices and outcomes for our contractors and traffic management providers.

#### **Reviewing policies and procedures**

We involve unions in the development and implementation of policies and procedures and consult with our people before making significant changes. To keep our policies and procedures relevant, we review them on a two-yearly cycle or more often if necessary. We are receptive to feedback on our policies at any time.

# HEALTH AND SAFETY OF OUR PEOPLE

#### IMPROVING HEALTH AND SAFETY OF OUR PEOPLE AND CONTRACTORS

This year we re-established seven regional health, safety and wellbeing committees, comprising 118 health and safety representatives. These committees are critical to support our internal wellbeing campaigns that included the national Flu Jab campaign (reaching 1006 out of the 1800 staff) and Pink Shirt day (raising awareness and funds for the Mental Health Foundation), as well as promoting our voluntary bullying and harassment e-learning module (completed by over 190 staff).

As part of our approach towards mental wellbeing in the workplace, we completed a pilot project to train and embed 25 of our people as mental health first aiders. Staff feedback and uptake was positive, and 72 staff are now trained and in place across all our workplaces.

Following the tragic death of four road workers in early 2019, we worked with our construction industry partners and traffic management providers to improve our Temporary Traffic Management programme. The improved programme aims to change people's behaviour when driving in and around road work sites and uses technology to eliminate risks associated with current 'stop-go' practices. We also engage and collaborate with our construction industry partners through regular monthly forums to improve health and safety outcomes for our contractors and traffic management providers.

We are now able to report accurately on our total recordable injury frequency rate (TRIFR) for our employees and contractors due to improvements to reporting systems over the past year.<sup>13</sup> We use TRIFR to track and monitor our health and safety performance for employees and contractors. By tracking and reporting TRIFR, we can more easily benchmark our health and safety performance against that of peer organisations, identify opportunities to prevent incidents, and develop appropriate initiatives for our health and safety work programme.

#### Our people - TRIFR for 1 July 2018 to 30 June 2019

Our employees reported 60 incidents and near misses, 23 of which resulted in injury or illness. Of these, 7 required medical treatment and 5 resulted in lost time at work. The most common causes of injury to our people were minor falls in office environments and psychosocial factors such as aggressive customers.





Note: in the figure above, light blue figures show the monthly TRIFR. The dark blue line shows the trend, using 12-month rolling averages.<sup>14</sup>

- 13 TRIFR is the number of lost-time injuries + restricted work duty injuries and diseases + medical treatment injuries and diseases multiplied by 1 million hours and divided by the exposure hours.
- 14 Twelve-month rolling averages are used to remove any effects from seasonality or from an extreme result in a single month. To present a measure as a 12-month rolling average, each of the components in the calculation must also be a total of 12 months' duration.

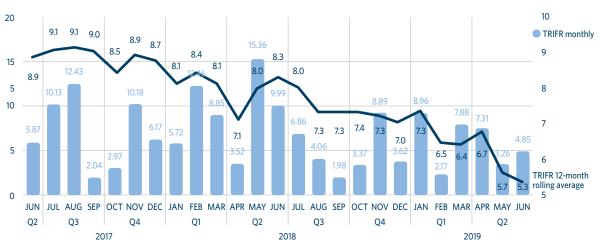
#### Our contractors - TRIFR for 1 July 2018 to 30 June 2019

Four road workers in Bay of Plenty and Wellington tragically died earlier this year while working on maintenance projects. This is a significantly worse outcome than in the previous year, where we had no fatal incidents.

We have worked with our construction contractors to fully understand the causes of these incidents and to implement system-wide improvements to improve outcomes for workers in maintenance and construction environments.

Our TRIFR on our construction projects and network maintenance operations fell from 8.0 to 5.3 over the year.

Figure 8 TRIFR - 12-month rolling average



Note: in the figure above, the light blue figures show the monthly TRIFR. The dark blue line shows the trend, using 12-month rolling averages.<sup>15</sup>

Across all construction and maintenance activities, the number of incidents involving injury to workers decreased, from 478 to 383. The number of incidents resulting in lost time or medical treatment also decreased from the previous year.

#### Contractor health and safety incidents resulting in injury

YEAR	NUMBER OF INCIDENTS	NUMBER OF LOST TIME INJURIES	NUMBER OF MEDICAL TREATMENT	NUMBER OF FIRST AID
2017/18	478	53	73	352
2018/19	383	32	47	304

The number of reported near misses fell during the year, from 4987 to 3771. Of the reported near misses, 266 were classified as serious, meaning they had potential to cause fatal or life changing injuries.

A revised monthly performance reporting framework has resulted in a significant improvement in the quality of health and safety performance information. The improved performance data has enabled us to better understand what critical risks are associated with incidents and near misses and to develop improvement initiatives in conjunction with our contractors.

<sup>15</sup> Twelve-month rolling averages are used to remove any effects from seasonality or from an extreme result in a single month. To present a measure as a 12-month rolling average, each of the components in the calculation must also be a total of 12 months' duration.

# ASSET PERFORMANCE **MEASURES**

Agencies, including the Transport Agency, are required to report on the performance of their assets.<sup>16</sup> Agencies must report on relevant asset performance indicators in their annual reports. Agencies must capture and use in internal management and decision-making processes, relevant indicators of past and projected asset performance, such as asset utilisation, condition and fitness for purpose.

Some of our performance measures for our output classes, state highway improvements and state highway maintenance, are also asset performance measures, and this is identified in the technical notes for these measures (see appendix B, page 175).

#### STATE HIGHWAY ASSET PERFORMANCE MEASURES

The following performance measures for our state highway maintenance output class (reported on page 35), are asset performance measures for the state highway network.

REFERENCE	MEASURE	RESULT	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	2017/18 ACTUAL
SHM3	Network resilience: % of rutting ≥20mm over state highway network	Achieved	1%	≤3%ª	2%	1%
SHM4	Safe stopping: % of network above skid threshold	Not achieved	97%	≥98%	1%	95%
	While our target was not ac improved on last year follow available for the remaining tworking towards this target.	ving increased fund wo years of the 20	ding to treat net	work deficiencie	es. Additional fui	nding is
SHM5	Smooth ride: % of travel on network classed as smooth	Achieved	99%	≥97%	2%	99%
SHM6	Availability of state highway network: % of unplanned road closures resolved within standard timeframes	Achieved	85%	≥75%ª	10%	82%

a The target was reduced for 2018/19 to take account of extreme weather events, which impact performance against this measure. The target has been revised back to ≥84% for 2019/20 to reflect a more consistent baseline of historic performance.

16 Cabinet Office Circular CO (15)5: Investment management and asset performance in the state services. 2015. Wellington: Cabinet Office. https://dpmc. govt.nz/publications/co-15-5-investment-managementand-asset-performancestate-services

### INFORMATION AND COMMUNICATIONS TECHNOLOGY ASSET PERFORMANCE MEASURES

This year, we developed a new set of measures for critical information and communications technology (ICT) services. These measures look at availability, utilisation and the condition of our ICT assets and services and replace the proxy measures we reported on in 2017/18.

The ICT asset performance measures were developed in line with Treasury's best practice guidance. We report on our ICT asset performance as these assets are critical to delivering our core services.

REFERENCE AREA	MEASURE NAME	RESULT	2018/19 ACTUAL	2018/19 TARGET	2017/18 ACTUAL
	Cloud-based services: percentage of time cloud service is available (uptime) for the year (Tier 1 cloud services)	Achieved	99.9%	Tier 1 cloud services: 99.0%	New measure for 2018/19
	Tier 1 cloud services are applications They are critical to the business deliv based systems as budget permits to	vering its servi	ces. We are moving ou		
	'Cloud-based' refers to applications, Internet from a cloud-computing pro		ources made available	to users on dema	and via the
	Uptime is a measure of system reliable has been working and available, and		,	time a service or	application
Availability	Cloud-based services: percentage of time cloud service is available (uptime) for the year (Tier 2 cloud services)	Achieved	99.9%	Tier 2 cloud services: 99.0%	New measure for 2018/19
	Tier 2 cloud services are applications are not available, the business's abili systems to cloud-based systems as	ty to deliver its	services is degraded.	We are moving o	
	'Cloud-based' refers to applications, Internet from a cloud-computing pro		ources made available	to users on dema	and via the
	Uptime is a measure of system reliable has been working and available, and			time a service or	application
Availability	Cloud-based services: percentage availability over total business days for the year (Tier 1 cloud services)	Achieved	99.9%	Tier 1 cloud services: 99.0%	New measure for 2018/19
	Tier 1 cloud services are the applicat applications. They are critical to the systems to cloud-based systems as	business delive	ering its services. We a	re moving our cu	
	'Cloud-based' refers to applications, Internet from a cloud-computing pro		ources made available	to users on dema	and via the
	Uptime is a measure of system reliable has been working and available, and			time a service or	application
Availability	Cloud-based services: percentage availability over total business days for the year (Tier 2 cloud services)	Achieved	99.9%	Tier 2 cloud services: 99.0%	New measure for 2018/19
	Tier 2 cloud services are applications are not available, the business's abili systems to cloud-based systems as	ty to deliver its	services is degraded.	We are moving o	
	'Cloud-based' refers to applications, Internet from a cloud-computing pro		ources made available	to users on dema	and via the
	Uptime is a measure of system reliat has been working and available, and			time a service or	application

AREA	MEASURE NAME	RESULT	2018/19 ACTUAL	2018/19 TARGET	2017/18 ACTUAL		
Availability	Cloud-based services: number of downtime hours in the year (Tier 1 cloud services)	Achieved	0.03% (3 hours total downtime)	Tier 1 cloud services: ≤1% of total time available (no more than 87.6 hours downtime)	New measure for 2018/19		
	Target of ≤1% of total time available following calculation:	equates to no	more than 87 hours do	owntime, based or	n the		
	Total hours in 365 days = 8,760 hou	rs					
	1% of 8,760 hours = 87.6 maximum	downtime hou	urs a year				
Availability	Cloud-based services: Number of downtime hours in the year (Tier 2 cloud services)	Achieved	0.01% (1 hour total downtime)	Tier 2 cloud services: ≤1% of total time available (no more than 87.6 hours downtime)	New measure for 2018/19		
	Target of ≤1% of total time available equates to no more than 87 hours downtime, based on the following calculation:						
	Total hours in 365 days = 8,760 hou 1% of 8,760 hours = 87.6 maximum		urs a year				
 Utilisation							
Utilisation	On-premises services: Utilisation measures expressed as:	Unable to report	Not available	≥70%	New measure for		
Utilisation			Not available	≥70%			
Utilisation	Utilisation measures expressed as: • % of available capacity for		Not available	≥70%	measure for		
Utilisation	Utilisation measures expressed as:  Mof available capacity for storage  Utilisation of data centre		Not available	≥70%	measure for		
Utilisation	Utilisation measures expressed as:  Mof available capacity for storage  Utilisation of data centre server and storage assets		Not available	≥70%	measure for		
Utilisation	Utilisation measures expressed as:  Note: Which of available capacity for storage  Which is the server and storage assets  Pack bandwidth usage  Mof disk or network utilisation capacity thresholds applicable to	report  ability to recover downers covering services	ver from significant eve ompared with on-premi s to the cloud. Consequ	ents affecting infor ises services. The lently, tools that p	measure for 2018/19 2018/19 mation Transport rovide		
Utilisation	Utilisation measures expressed as:  ' % of available capacity for storage  ' % utilisation of data centre server and storage assets  ' % peak bandwidth usage  ' % of disk or network utilisation capacity thresholds applicable to the assets being measured  Cloud-based services allow greater at technology data centres, systems an Agency is focusing investment on maccurate and up-to-date information.	report  ability to recoved networks cooving services of for on-premi	ver from significant eve ompared with on-premi s to the cloud. Consequ ses services are limited	ints affecting infor ises services. The lently, tools that p d and no investmen	measure for 2018/19 mation Transport rovide nt in such		
Utilisation	Utilisation measures expressed as:  ' % of available capacity for storage  ' % utilisation of data centre server and storage assets  ' % peak bandwidth usage  ' % of disk or network utilisation capacity thresholds applicable to the assets being measured  Cloud-based services allow greater at technology data centres, systems and Agency is focusing investment on maccurate and up-to-date information tools is planned.  Utilisation of any key systems remains	ability to recover a services of or on-premining on a physical services of the	ver from significant eve ompared with on-premi s to the cloud. Consequ ses services are limited sical server on site is m	ents affecting infor ises services. The iently, tools that p d and no investment onitored as requir	measure for 2018/19 mation Transport rovide nt in such ed in line		
Utilisation	Utilisation measures expressed as:  ' % of available capacity for storage  ' wtilisation of data centre server and storage assets  ' peak bandwidth usage  ' of disk or network utilisation capacity thresholds applicable to the assets being measured  Cloud-based services allow greater at technology data centres, systems and Agency is focusing investment on maccurate and up-to-date information tools is planned.  Utilisation of any key systems remain with the applicable upgrade project.  'On-premises services' are application.	ability to recover a services of or on-premining on a physical services of the	ver from significant eve ompared with on-premi s to the cloud. Consequ ses services are limited sical server on site is m	ents affecting infor ises services. The iently, tools that p d and no investment onitored as requir	measure for 2018/19 mation Transport rovide nt in such ed in line		

REFERENCE AREA	MEASURE NAME	RESULT	2018/19 ACTUAL	2018/19 TARGET	2017/18 ACTUAL
Condition	On premises services: Condition rating of the asset expressed as % of Transport Agency ICT assets with a condition rating of poor	Unable to report	Not measured	≤20%	New measure for 2018/19
	Most on-premise key systems are or to be upgraded. The Transport Agen funding permits.		, –		
Condition	On premises services: Condition rating of the asset expressed as % of infrastructure hardware aged under 5 years	Unable to report	Not measured	≥30%	New measure for 2018/19
	Most on-premise key systems are or to be upgraded. The Transport Agen funding permits.				
Functionality	On-premises services: % of key on-premises systems with disaster recovery capability in place and tested	Not achieved	Corporate: 64% of systems have disaster recovery capability in place and 18% have been tested.  Integrated Transport Systems: 40% of systems have disaster recovery capability in place and 0% have been tested.	100%	New measure for 2018/19
	The Transport Agency is focusing in greater ability to recover from signific compared with on-premises services disaster recovery capability.	icant events tl	nat affect IT data centres,	systems and ne	etworks
	On premises refers to applications, s on site. Key on premises systems ha bound to those applications that rely	ve been defin	ed as applications that rui		
Functionality	On-premises services: % of transactions processed within 1–5 seconds (eg, claims management)	Achieved	Average of 99.35%	≥85%	New measure for 2018/19
	These are transactions critical for th services). At least 85 percent of transaction type).				



# APPENDIX A -SIGNIFICANT CAPITAL PROJECTS

#### KAIKŌURA EARTHQUAKE RESPONSE AND MANAWATŪ GORGE

PROJECT	2018/19 MILESTONE	YEAR-END RESULT
Kaikōura Earthquake Recovery	Complete reinstatement or recovery, and start improvements	ACHIEVED
will mean North Canter	ks will be delivered within the revised funding allocation. This adbury Transport Infrastructure Recovery will substantially complet over all the projects by the end of 2020.	•
Te Ahu a Turanga: Manawatū Tararua Highway (Manawatū Gorge replacement)	Designate corridor designation, award alliance and start regional consenting	ACHIEVED

We achieved designation and announced the preferred alliance partner. Consenting strategy includes the Alliance undertaking regional consenting in the next financial year.

#### **ROADS OF NATIONAL SIGNIFICANCE**

AREA	PROJECT	2017/18 MILESTONE	YEAR-END RESULT
Pūhoi- Wellsford	Pūhoi-Warkworth	Continue construction	ACHIEVED
	Warkworth-Wellsford	Under re-evaluation	ACHIEVED
Western Ring Road	Western Ring Route	Continue Lincoln to Westgate construction	ACHIEVED
Waikato Expressway	Longswamp Section	Continue construction	ACHIEVED
	Rangiriri Section Place final asphalt surfacing	Place final asphalt surfacing	NOT ACHIEVED, BUT SOME PROGRESS MADE
	Minor finishing work continues quality expectations.	Final surfacing delayed to ensure the pave	ement meets
	Huntly Section	Continue construction	ACHIEVED
	Hamilton Section	Continue construction	NOT ACHIEVED, BUT SOME PROGRESS MADE

Project is 60 percent complete, with earthworks substantially complete, and 7 of 16 bridges completed with the remainder (9) under construction. Pavement construction was delayed. Project has not recovered from the weather delays experienced in previous construction seasons. Estimated completion date revised from late 2020 to late 2021.

AREA	PROJECT	2017/18 MILESTONE	YEAR-END RESULT
Wellington Northern	Ōtaki-Levin	Under re-evaluation	ACHIEVED
Corridor	Ngāūranga-Airport	Complete business case	ACHIEVED
	Transmission Gully	Continue construction	ACHIEVED
	Peka Peka to Ōtaki	Continue construction	ACHIEVED
Christchurch	Christchurch Northern	Open Belfast Road to traffic	
Motorways	Arterial Rural with QEII Drive	Move QEII Drive traffic to new carriageway	ACHIEVED
	Christchurch Southern Motorway (Stage 2)	Open Weedons Road and Ross Road interchange to traffic	SUBSTANTIALLY
		Move traffic to new carriageway on the four-lane section	ACHIEVED

Weedons Road/Ross Road interchange is complete and ready for opening once final Quality Records are received.

#### **AUCKLAND TRANSPORT PACKAGE**

PROJECT	2018/19 MILESTONE	YEAR-END RESULT
Northern Corridor Improvements	Continue construction	ACHIEVED
Southern Corridor Improvements	Continue construction	ACHIEVED
State Highway 20A to Airport	Complete construction	ACHIEVED
East West Connections	Complete re-evaluation and options review  Progress resolution of appeals of the current designation	ACHIEVED

#### **ACCELERATED REGIONAL ROADING PROGRAMME**

PROJECT	2018/19 MILESTONE	YEAR-END RESULT
Mingha Bluff to Rough Creek	Complete all remedial works	ACHIEVED
Akerama Curves realignment and passing lane	Complete final road surfacing	ACHIEVED
Whirokino Trestle Bridge replacement	Continue construction	ACHIEVED
State Highway 2 Motu Bridge replacement	Completion (practical)	SUBSTANTIALLY ACHIEVED
	ete and bridge is open to traffic. Resource consent s due to start in October 2019. Project completion	
Ōpaoa River Bridge	Start construction	ACHIEVED
Project is making good prog	ress and remains on time and within budget for c	ompletion in mid-2020.
Loop Road North to Smeatons Hill safety improvements	Continue construction	ACHIEVED
State Highway 3 Awakino Tunnel Bypass	Consents granted and award contract	ACHIEVED
Mt Messenger and Awakino Gorge Corridor	Continue construction	ACHIEVED
Mt Messenger Bypass	Gain consents and start enabling works	NOT ACHIEVED, BUT SOM PROGRESS MADE

Resource Management Act appeals to go to the Environment Court in August 2019. Property acquisition was not finalised, so site establishment and start of mitigation work was unachievable.

#### **Napier Port Access Package**

State Highway Watchman Road, Hawke's Bay Airport Intersection	Construction complete (except minor defects)	ACHIEVED
Hawke's Bay Expressway Safety Treatments	Construction started	ACHIEVED
Prebensen Hyderabad Intersection Upgrade	Construction complete	NOT ACHIEVED, BUT SOME PROGRESS MADE

The procurement process was put on hold with tender prices being well above the engineer's estimate and allocated budget. Re-evaluation of project scope and benefits is under way. Now aiming to construct a rescoped project in 2019/20.

Nelson Southern Link Develop detailed business case

NOT ACHIEVED, BUT SOME PROGRESS MADE

Development of the detailed business case was delayed to achieve alignment with the Government Policy Statement on land transport. Scope of the investigation was agreed with key project partner Nelson City Council. Strategic case review is well under way and forecast to be completed in August 2019.

# APPENDIX B – TECHNICAL NOTES FOR NON-FINANCIAL PERFORMANCE MEASURES

#### **OUTPUT CLASS SCOPE STATEMENTS AND PERFORMANCE MEASURES**

#### State highway improvements

#### Scope

Capital works for new infrastructure for state highways as authorised by section 9(3) and (4) of the Land Transport Management Act 2003.

#### Technical notes

SHI1 % of activities that are delivered to agreed standards and timeframes compares time and cost of large and small programmes, and the cost of property acquisition programmes (at the time construction commenced). It is a measure of the effectiveness of the Transport Agency as a project manager. Within each programme, time and cost are equally weighted with targets of ≥90 percent. Aggregation to the overall result is based on weighted programme expenditure across the entire programme in the given year. Delivery to quality standards are tested through the different gateways in the project management process. This measure covers programmes and projects funded through the National Land Transport Fund and does not include Crown-funded programmes and projects under the regional state highways appropriation.

SHI2 % of state highway road network modified to align with safe and appropriate speed is a new measure in 2018/19 and tracks the proportion of the state highway network that has speed limit reductions or engineering improvements completed during the year to ensure travel speeds are safe at current or higher speed limits where appropriate. This is measured in kilometres and reported as a percentage of the total state highway network.

SHI3 % of state highways available to high productivity motor vehicles (HPMV) is the proportion of the total length of state highways that are available to HPMVs to the total length of the state highway network. This includes on/off ramps, roundabouts and increasing and decreasing links.

#### State highway maintenance

#### Scope

Activities that manage, maintain and operate state highway infrastructure as authorised under section 9(3) and (4) of the Land Transport Management Act 2003.

#### Technical notes

SHM1 % of activities that are delivered to agreed standards and timeframes compares the physical achievement of pavement and surfacing renewals activities against planned. Achievement on activities is measured in trackers (lane kilometres or sites) and assessed against programme baseline. Where programme information is not available, a financial proxy is used by comparing actual spend against budget allocation. Aggregation to the overall result is based on weighted programme expenditure for each asset type against the total spent for the financial year.

SHM2 Safe stopping: % of network meeting surface texture standards reflects efficiency in meeting surface texture standards (to ensure safe stopping) as per sector research. Maintenance of the state highway focuses on ensuring skid resistance (to ensure safe stopping). Minimum acceptable levels of skid resistance are set in relation to the road environment. The annual programme of reseals (surface renewals) is driven, in part, by the need to maintain network skid resistance.

SHM3 Network resilience: % of rutting ≥20mm over state highway network is the proportion of rutting (long shallow channels generally found in wheel paths) above the 20mm threshold over the length of the state highway network. Rutting in the road surface is one of the key indicators of the health of the underlying pavement and the need for pavement renewal. Ruts often also hold water, so lower skid resistance. This indicator is a condition asset performance measure under Cabinet Office Circular CO 15(5).

SHM4 Safe stopping: % of travel on network above skid threshold reflects efficiency in meeting surface texture standards (to ensure safe stopping) as per sector research. Minimum acceptable levels of skid resistance are set in relation to the road environment. The annual programme of reseals (surface renewals) is driven, in part, by the need to improve skid resistance. This indicator is a functionality asset performance measure under Cabinet Office Circular CO 15(5).

SHM5 Smooth ride: % of travel on network classed as smooth is the proportion of travel (proportion of vehicle kilometres travelled on the network surveyed) that occurs on pavements smoother than a nominated surface texture standard over the length of the network surveyed. This indicator is a functionality asset performance measure under Cabinet Office Circular CO 15(5).

SHM6 % availability of state highway network: % of unplanned road closures resolved within standard timeframes is expressed as the sum of all unscheduled road closure incidences during the year (both urban and rural) that have a significant impact on road users addressed within standard protocol and timeframes (that is, urban less than 2 hours and rural less than 12 hours) divided by the total number of road closure incidences. Urban roads include certain sections only of the state highway network that service Auckland, Wellington and Christchurch. Performance against this measure is influenced by the frequency and severity of extreme weather events. This indicator is a functionality asset performance measure under Cabinet Office Circular CO 15(5).

SHM7 State highway maintenance cost per lane km delivered is calculated by dividing the amount spent on the maintenance of state highways by the total number of lane kilometres in the network. This is adjusted for inflation based on the network outcomes index.

SHM8 Reinstatement of the South Island transport corridors: % of activities delivered to agreed standards and timeframes compares the cost of activities delivered by the Transport Agency against forecast. Activities include core recovery, restoration and resilience work as well as improvements on the corridors. This is reported cumulatively across the 4-year programme.

#### **Local road improvements**

#### Scope

Management and delivery of improvement of local roads as authorised under section 9(3) and (4) of the Land Transport Management Act 2003.

#### Technical notes

LRI1 % of approved organisations signed up to the 50MAX network measures the proportion of approved organisations that are signed up to allow 50MAX vehicles to travel on local roads. 50MAX vehicle combinations have one more axle than conventional 44-tonne vehicles combinations, meaning the overall truck load is spread further and there is no additional wear on roads per tonne of freight.

LRI2 % of local road network modified to align with safe and appropriate speed is a new measure in 2018/19 and tracks the proportion of the local roads network that have speed limit reductions or engineering improvements completed during the year to ensure travel speeds are safe at current or higher speed limits where appropriate. This is measured in kilometres and reported as a percentage of the total local road network.

#### Local road maintenance

#### Scope

Management and delivery of renewals to the existing local road infrastructure as authorised under section 9(3) and (4) of the Land Transport Management Act 2003.

#### Technical notes

LRM1 Pavement integrity index of the sealed network utilises information from the pavement integrity index (PII), a combined index of the pavement faults in sealed road surfaces used widely for local roads in New Zealand.

LRM2 Surface condition index of the sealed network utilises information from the surface condition index (CI), an overall condition value that reports an aggregation of a number of surface defects over a specified length of sealed road.

LRM3 Smooth ride: % of travel on smooth roads is technically referred to as 'smooth travel exposure' and is the proportion of total vehicle kilometres travelled (VKT) that occurs on 'smooth' roads.

LRM4 Local road maintenance cost per local road lane km delivered is calculated by dividing the amount spent on the maintenance of local roads by the total number of lane kilometres in the network. This includes maintenance operations and renewals (excluding emergency works) and is adjusted for inflation based on the network outcomes index.

#### Road safety promotion and demand management

#### Scope

Promote safe and economic use of land transport networks and services under section 9 of the Land Transport Management Act 2003.

#### Technical notes

RSP1 % of activities that are delivered to agreed standards and timeframes is a measure of timeliness in delivering road safety education programmes. The overall result is the average of quarterly performance results that are based on the unweighted average of the assessment of each programme against a 100 percent target.

RSP2 % of road safety advertising campaigns that meet or exceed their agreed success criteria measures the success of road safety advertising campaigns delivered during the year. It is a composite measure reflecting the number and breadth of the advertising campaigns used, the varied media in which they are presented, and the different aspects of the campaigns that are measured (including likeability, relevance, message takeout, likelihood of changing attitude and prompted recall). These measures are collected from independently conducted surveys, and media and website reporting.

#### **Road policing**

#### Scope

Developing plans for improving the transport network and systems as authorised under section 9(3) and (4) of the Land Transport Management Act 2003.

#### **Regional improvements**

#### Scope

Planning and investing in regionally important state highway and local road projects outside the main metropolitan areas.

#### Technical notes

RI1 Lane kilometres of improved regional roading reflects new improved regional roading on state highways delivered during the year.

RI2 Kilometres available to high productivity motor vehicles on key regional routes is the total length in kilometres of state highways that are available to high productivity motor vehicles.

RI3 % of activities delivered to agreed standards and timeframes compares time and cost of large and small programmes (at the time that construction commenced). It is a measure of the effectiveness of the Transport Agency as a project manager. Within each programme, time and cost are equally weighted with targets of ≥90 percent. Aggregation to the overall result is based on weighted programme expenditure across the components in the given year. Delivery to quality standards are tested through the different gateways in the project management process. This measure covers programmes funded through the National Land Transport Fund and does not include Crown-funded programmes and projects under the regional state highways and the reinstatement of South Island transport corridors appropriations.

#### **Public transport**

#### Scope

Renewal and improvement of infrastructure to support public transport and non-commercial public transport services are authorised under section 9(3) and (4) of the Land Transport Management Act 2003. Non-commercial public transport services are authorised under section 9(3) and (4) of the Land Transport Management Act 2003.

#### Technical notes

PT1 Number of passengers using urban public transport services (bus, train and ferry) is the sum of all public transport passenger boardings by bus, train and ferry across all regions. This measure is sometimes called 'patronage'. It includes boardings using SuperGold card concessions. A boarding is a single trip made on public transport, for example when a person boards a bus to when they get off. This is not to be confused with a journey, which concerns an individual's origin and destination, which may involve multiple trips and modes.

PT2 % of people with access to frequent public transport services in Auckland, Wellington and Christchurch is the proportion of the population that is within 500m walking distance (isochrones using footpaths, rather than 'as the crow flies') of a frequent bus-stop or ferry terminal, or within 1km of a frequent rapid transit stop (mainly trains, but also includes grade-separated bus ways). Frequent means scheduled every 15 minutes (or 30 minutes for ferry) during the morning peak Monday to Friday (7am–9am). The overall result is the weighted average based on population across the three centres.

PT3 Costs per passenger kilometre by bus, train and ferry examines the change in service costs toward carrying an individual passenger across bus, train and ferry over time. It is an indicator of whether increased investment in public transport services and network redesign and improvements are leading to even greater growth in use. Cost reflects spend against the National Land Transport Fund only and excludes local share, fare revenue, SuperGold cardholder payments and third-party revenue.

### Administration of SuperGold cardholders' scheme and enhanced public transport concessions for SuperGold cardholders

#### Scope

Administration of the scheme to provide enhanced public transport concessions for SuperGold cardholders.

#### Technical notes

SG1 % of 'on time' payment of Crown SuperGold Card allocation to authorised organisations monitors the percentage of payments of the SuperGold allocation for the forward year made to authorised organisations in the first quarter of the financial year.

SG2 Patronage (number of boardings using SuperGold concessions) provides information to assess the effectiveness of the SuperGold cardholders' scheme in providing greater access and mobility opportunities for older people, and improving the use of public transport off-peak. It also indicates levels of demand for SuperGold concessions which will inform our management of the Crown funding appropriation for the scheme, particularly in distributing funds to participating local authorities.

#### Walking and cycling

#### Scope

New and improved walking and cycling infrastructure for transport purposes, as authorised under section 9(3) and (4) of the Land Transport Management Act 2003.

#### Technical notes

WC1 Network kilometres of walking and cycling facilities delivered is the total length of new walking and cycling facilities added to the network during the year and includes lengths of existing pathways and cycleways where improvements were made.

WC2 Cycling count in Auckland, Wellington and Christchurch reflects the number of cyclists counted in the annual cycling cordon count in each centre. A cordon count is a snapshot of the number of cycling trips through a specific area.

#### Rapid transit

#### Scope

This is a new output class for investment in rapid transit improvements.

#### Technical note

RPT1 % of activities delivered to investment requirements reports progress in developing the rapid transit output class programme of work in the first year.

#### Transitional rail

#### Scope

This is a new output class for investment to support urban and interregional rail services that assist passengers to access major employment and housing areas.

#### Technical note

TR1 % of projects approved for implementation reports the percentage of transitional rail business cases approved for implementation each year out of the total number of transitional rail business cases received for the same year.

TR2 % of activities delivered to investment requirements is the proportion of transitional rail projects that meet standards and timeframes as assessed through the business case process.

#### Licensing and regulatory compliance

#### Scope

Purchase of land transport regulatory implementation services, specialist land transport enforcement services and licensing services, including driver licensing. Purpose of vote transport appropriation limited to ministerial servicing by NZ Transport Agency.

#### Technical notes

LR1 Unit transaction cost measures the direct unit cost of delivering a driver licence, driver testing, warrant of fitness and certificate of fitness transaction or service, as well as regulatory compliance activities.

LR2 % of transactions completed online is the proportion of practical test bookings and rescheduled test bookings completed through the Transport Agency Transact website divided by the total number of test bookings completed for driver licence tests.

LR3 % accuracy of data entry into registers is a measure of the data input accuracy of the driver licence register based on monthly audit checks from a random sample of 100 callers and a selection of agents' work processed against what is written on the form and recorded in the register. The measure reflects the average of the audit results.

LR4 % of operational assurance activities completed is an aggregate of three specific dimensions: operational assurance activities (for example, audits) of course providers, transport operators and certifying agents, completed against planned. Aggregation is based on the average of the components in the given year.

LR5 % of activities delivered to agreed standards and timeframes is an aggregate of four specific dimensions: three audit activities (licensed operators, certifying agents, and rail licence operators) and the completion rate against standard of official correspondence. Aggregation to the overall result is based on the average of the components in the given year.

#### **Road tolling**

#### Scope

Collection of road tolling charges and enforcement activities to recover road tolling payment evasion.

#### Technical notes

RT1 Unit transaction cost is the direct unit cost of delivering a toll service. Cost excludes write-offs, bad debts and net of administration fees recovered from toll payment notices.

RT1 % revenue compliance is the total chargeable toll trips paid divided by the total chargeable toll trips. It excludes exempt trips (for example, emergency services), technical loss (for example, camera fault) and unidentified toll trips.

#### Motor vehicle registry

#### Scope

Registration and licensing of motor vehicles, the collection and refund of motor vehicle registration and licensing revenue, and the operation of the motor vehicle register.

#### Technical notes

MVR1 *Unit transaction costs* is the average direct unit cost of delivering a motor vehicle registration transaction. This includes fixed costs, commissions and variable costs.

MVR2 % of transactions completed online is the proportion of annual motor vehicle licensing (including reversals), new registrations and register maintenance actions (including vehicle licensing exemptions, change of ownership (buyer), change of ownership (seller), change of name or address, registered person name and address) completed over the Transport Agency Transact website, over Direct Connect and via an industry agent over the total number of motor vehicle transactions that are available online.

MVR3 % accuracy of data entry into registers reflects the accuracy of the information entered into the motor vehicle register. Data verification activities are focused on confirming vehicle attributes (vehicle ownership and address information) in the motor vehicle register. The measure combines the result of regular audit checks by regional staff, unverified owner and address information returns.

MVR4 % revenue compliance is a measure of the proportion of vehicles that have been relicensed on or before the licence expiry date. The measure is calculated as the number of active or current licences for the period divided by the total number of vehicles due for relicensing for the same period.

#### Road user charges collection, investigation and enforcement

#### Scope

Collection and refund of road user charges (RUC) and the investigation and enforcement of evasion of RUC.

#### Technical notes

RUC1 *Unit transaction cost* measures the direct unit cost of collecting RUC by dividing the sum of expenditure by road user charges volumes.

RUC1 % of transactions completed online is the proportion of light and heavy vehicle RUC licences purchased online over the total number of RUC licences purchased. Online refers to transactions via industry agents, Direct Connect, Transport Agency Transact website, e-RUC and automatic tellers.

#### Refund of fuel excise duty

#### Scope

Receipt and processing of applications for and the refunding of fuel excise duty.

#### Technical note

FED1 Average number of days to deliver is determined by how long it takes, on average, to process fuel excise duty refund applications. Days to deliver refers to the number of working days between the date an application was received to the date when a decision of the application outcome is made. It does not include applications that are rejected, queried or audited.

#### **Investment management**

#### Scope

Managing, monitoring and advising transport sector stakeholders on the allocation of national land transport funds, developing plans for improving the transport network and systems, and developing transport sector capability and research, as authorised under section 9(3) and (4) of the Land Transport Management Act 2003.

#### Technical notes

IM1 Total cost of managing the funding allocation system as a % of the National Land Transport Programme expenditure is the Transport Agency service cost of managing the Investment on the Funding Allocation System (IFAS). IFAS activities are funded from the National Land Transport Fund and the Crown. It excludes the local authority funding contribution for investments in local transport activities.

IM2 % of investments that meet NZ Transport Agency thresholds is an aggregate of two measures to monitor the quality and efficiency of investment approval and decision activities: proportion of investments that meet the Transport Agency's investment threshold level (priority) for the relevant National Land Transport Programme and proportion of reviewed Transport Agency investment decisions that meet required process standards (post-approval reviews). All components of the measure have targets of 100 percent. Aggregation to the overall result is based on the arithmetic average of the components in the given year.

IM3 % of operational assurance activities completed is the average of two components: investment audit programme and benefits realisation programme completed on time. Investment audit activities assess the performance of approved organisations in relation to activities approved by the Transport Agency and the operation of the land transport disbursement accounts of approved organisations under section 95(1)(e) of the Land Transport Management Act 2003. Reporting is based on the latest assurance programme approved by the Transport Agency's Audit, Risk and Assurance Committee.

IM4 % of activities that are delivered to agreed standards and timeframes (transport planning) measures the proportion of transport planning activities by the Transport Agency and by approved organisations that are delivering to forecast programme and cost targets. Activities primarily include programme business case development, activity management planning improvement and transport model development. Performance against forecast cost and projected milestones are averaged to form a snapshot view of performance for the year.

IM5 % of activities that are delivered to agreed standards and timeframes (sector research) is a measure that compares planned or contracted time, cost and quality of research investment with actual performance. It is a measure of the effectiveness of the Transport Agency as a contract manager. Assessment against time and cost standards is based on contracted timeframes and cost. Assessment against quality standards is done through peer review. All aspects have targets of 90 percent and contribute equally to the overall result.

IM6 Average number of days to action new funding approvals is determined by how long it takes, on average, to process and approve funding of a new National Land Transport Programme activity. Days to funding approval is defined as the number of working days between the date of receipt and the date the approval was recorded in the Transport Information Online system.

IM7 % stakeholder satisfaction (approved organisations and stakeholders) is a new measure in 2018/19 and is the percentage of approved organisations' stakeholders (regional, local and unitary authorities, the Department of Conservation, Auckland Transport and the Waitangi National Trust) that were satisfied with the relationship between their organisation and the Transport Agency. This is measured through an independently conducted survey.

# APPENDIX C -**VOTE TRANSPORT** APPROPRIATION MEASURES

The Transport Agency is required to provide year-end performance information on appropriations that it is funded for.

REFERENCE	APPROPRIATION MEASURE	2017/18 ACTUAL	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	RESULT
Fuel Excise	Duty Refund Administration					
FED1	Average number of days to deliver	23.4 days	16 days	≤20 days	4 days	Achieved
Crash Ana	lysis					
T3-CAS1	Average number of days taken to enter fatal crash reports (from date of receipt) into Crash Analysis System	10 days	10 days	10 days	0	Achieved
Licensing a	activities					
T3-LIC1	Number of drug or alcohol assessments funded	1,087	1,051	1,800- 2,000	749	Not achieved
LICENSING	G ACTIVITIES					
Ministeria	Servicing by the New Zealand Transport Agency					
T3-LR2	% of requests completed within specified timeframes – ministerial correspondence	88%	90%	100%	10%	Not achieved
T3-LR3	% of requests completed within specified timeframes – parliamentary question	99%	99%	100%	1%	Not achieved
T3-LR4	% of requests completed within statutory timeframes – Official Information Act	99%	99%	100%	1%	Not achieved
National La	and Transport Programme (PLA)					
IM1	Total cost of managing the funding allocation system as a % of the National Land Transport Programme expenditure	0.91%	1.03%	≤1.1%	0.07%	Achieved
RSP2	% of road safety advertising campaigns that meet or exceed their agreed success criteria	87%	89%	≥80%	9%	Achieved
LRI1	% of approved organisations signed up to the 50MAX network	95%	95%	≥95%	0	Achieved
SHI3	% of state highways available to high productivity motor vehicles	62%	71%	≥62%	9%	Achieved
LRM1	Pavement integrity index of the sealed network <sup>a</sup>	94	94	94 <sup>b</sup>	0	Achieved
LRM2	Surface condition index of the sealed network <sup>c</sup>	98	98	98 <sup>b</sup>	0	Achieved
LRM3	Smooth ride: % of travel on smooth roads	87%	87%	≥86%	1%	Achieved
LRM4	Local road maintenance cost per local road lane km delivered	\$3,095	\$3,455	≤\$3,000	\$455	Not achieved
SHM1	% of activities delivered to agreed standards and timeframes	90%	94%	≥90%	4%	Achieved
SHM5	Smooth ride: % of travel on network classed as smooth	99%	99%	≥97%	2%	Achieved

REFERENCE	APPROPRIATION MEASURE	2017/18 ACTUAL	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	RESULT
SHM7	State highway maintenance cost per lane km delivered	\$24,705	\$22,997	\$21,500- \$24,500	0	Achieved
PT1	Number of passengers using urban public transport services (bus, train and ferry)	158 million	168 million	≥164 million	4 million	Achieved
WC1	Network kilometres of walking and cycling facilities delivered	79.3km	104.8km	Increasing	-	Achieved
Road User	Charges Investigation and Enforcement					
T3-RUC1	Number of products or services delivered or processed (investigations and audits) (This includes light and heavy vehicle road user charges investigation and enforcement activities (Road User Charges Act 2012).)	26,505	29,799	23,000- 26,000	3,799	Not achieved
Road User	Charges Refunds					
T3-RUC2	Number of products or services delivered or processed (refunds applications processed)	938,590	1,053,317	680,000- 720,000	333,317	Not achieved
SuperGold	Card - Administration of the Public Transport Conces	sions Schem	е			
SG1	% of 'on time' payment of Crown SuperGold allocation to approved organisations	New measure	64%	100%	36%	Not achieved
Bad Debt P	Provision - Motor Vehicle Registration/Licences and R	toad User Ch	arges			
T3-BDP1	Proportion of bad debt for motor vehicle registrations and road user charges against forecast revenue	New measure	0.41%	≤0.47%	0.06%	Achieved
Housing In	frastructure Fund - Fair Value Write Down					
T3-HIF1	Fair-value write down of interest-free loans is recognised in accordance with accounting standards for every interest free loan from the Housing Infrastructure Fund to the Transport Agency	New measure	Achieved	Achieved	-	Achieved
SuperGold	Card - public transport concessions for cardholders					
SG2	Patronage (number of boardings using SuperGold concessions)	New measure	15.7 million	14 million	1.7 million	Achieved
Auckland 1	Fransport Package Loan					
T3-ATP1	The loan will be drawn down for the purposes and on the terms agreed between the Transport Agency and Minister of Transport	100%	100%	100%	0	Achieved
Housing In	frastructure Fund Loans					
T3-HIF2	The loan will be drawn down for the purposes and on the terms agreed between the Transport Agency and Minister of Transport	New measure	100%	100%	0	Achieved

REFERENCE	APPROPRIATION MEASURE	2017/18 ACTUAL	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	RESULT
National La	nd Transport Programme Capital PLA					
T3-SHI1	% of state highway programme completed (construction phase)	81%	86%	90%	4%	Not achieved
SHI1	% of activities delivered to agreed standards and timeframes	86%	88%	≥90%	2%	Not achieved
NLTF Borro	wing Facility for Short-Term Advances					
T3-NLTF1	The loan will be drawn down for the purposes and on the terms agreed between NZ Transport Agency and the Minister of Transport	100%	Not applicable <sup>d</sup>	100%	-	Not applicable
Regional St	ate Highways					
T3-RSH1	% of activities delivered to standards and timeframes	87%	61%	90%	29%	Not achieved
Urban Cycle	eways - Crown Assets					
T3-UC2	% of activities that are delivered to agreed standards and timeframe – % of expenditure to agreed purpose	100%	100%	100%	0	Achieved
Reinstatem	ent of the South Island Transport Corridors MCA					
SHM8	Reinstatement of the South Island Transport Corridors: % of activities delivered to agreed standards and timeframes	New measure	81%	≥90%	9%	Not achieved
T3-SHM8a	Restoration of State Highway 1 between Picton and Christchurch: % of activities delivered to agreed standards and timeframes	New measure	99%	≥90%	9%	Achieved
T3-SHM8b	Rebuild of State Highway 1 between Picton and Christchurch: % of activities delivered to agreed standards and timeframes	New measure	29%	≥90%	61%	Not achieved

REFERENCE	APPROPRIATION MEASURE	2017/18 ACTUAL	2018/19 ACTUAL	2018/19 TARGET	VARIANCE	RESULT
Tuawhenua	Provincial Growth Fund - Transport Projects MCA			,		
T3-PGF1	Supporting regional and infrastructure projects: average number of days to provide feedback on Provincial Growth Fund funding applications	New measure	20 working days	20 working days	0	Achieved
T3-PGF2	Enabling infrastructure projects: average number of days to release Provincial Growth Fund infrastructure funding once approved	New measure	13 working days	20 working days	7 working days	Achieved
T3-PGF3	Regional projects and capability: % of regional project business cases completed to standard (approved organisations and Transport Agency)	New measure	100%	90%	10%	Achieved
T3-PGF4	Regional projects and capability: % of Transport Agency regional project business cases completed to timelines	New measure	100%	90%	10%	Achieved
T3-PGF5	Infrastructure projects: % of Transport Agency projects funded by the Provincial Growth Fund delivered to standards and timeframes	New measure	Not applicable <sup>e</sup>	90%	- N	Not applicable

Note: MCA = multi-category appropriations; PLA = permanent legislative authority.

a The measure name was amended in the Supplementary Estimates of Appropriations 2018/19 to '% of the sealed local road network that meets pavement integrity targets' to reflect the Amended statement of performance expectations 2018/19. We have reverted to the old name for better clarity of what is being measured.

 $b\ The\ target\ in\ the\ Supplementary\ Estimates\ of\ Appropriations\ 2018/19\ was\ incorrectly\ expressed\ as\ a\ percentage.$ 

c The measure name was amended in the Supplementary Estimates of Appropriations 2018/19 to % of the sealed local road network that meets surface condition targets' to reflect the Amended statement of performance expectations 2018/19. We have reverted to the old name for better clarity of what is being measured.

d No drawdown was made in 2018/19.

e No projects were due for completion in 2018/19.