#### SUMMARY REPORT ON COMMUNITY FEEDBACK

# SH1 Ashley to Belfast including Woodend Safety Improvements

### SH1 Waikuku to Lineside Road Speed Review





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#### **OVERVIEW**

This report incorporates community feedback regarding the SH1 Ashley to Belfast Safety Improvement Project (section one), and the Woodend Safety Improvement Project (section two) and the speed review from Waikuku to Lineside Road (section three).

Engagement on the SH1 Ashley to Belfast project and the Woodend Corridor Safety Improvement Project ran alongside the formal consultation for the Waikuku to Lineside Road speed review. All three projects were ready to seek public input in August and joint Community Pop-in events were held in Waikuku Beach and Woodend. These included information, maps and feedback mechanisms for all three projects.

The State Highway 1 Ashley to Belfast Safety Improvements Project is 18km long and runs from Salt Water Creek, north of the Ashley River Bridge, through to the Tram Rd motorway ramps, north of Belfast. The project falls within Waimakairiri District Council.

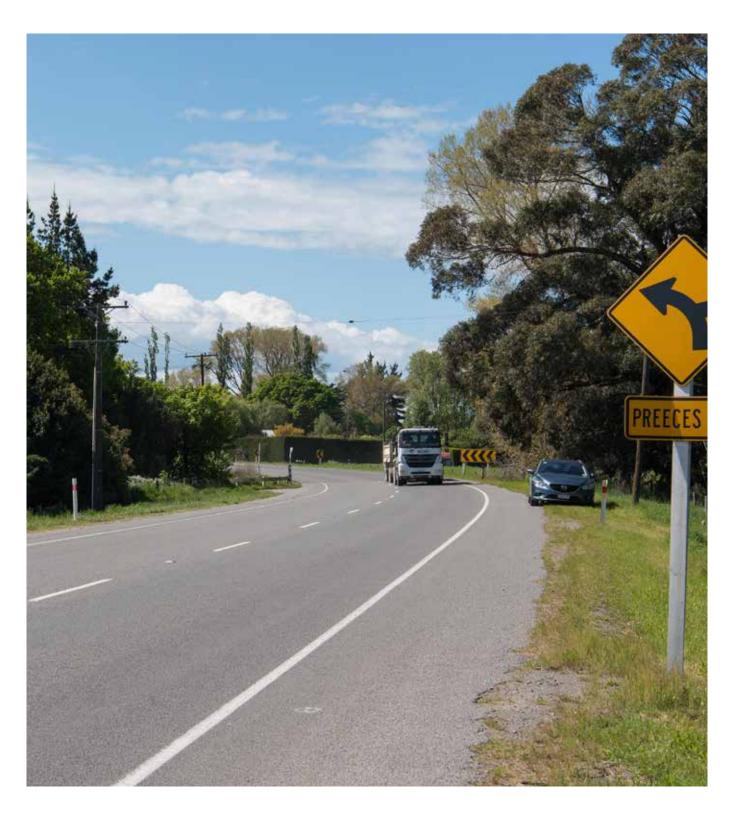
The average daily traffic count on this stretch of road ranges between 11,500 and 46,000 vehicles per day. Traffic volumes are highest south of SH71 and Tram Road. Heavy vehicles make up 5-12%, with the highest proportion closer to Christchurch.

**Woodend Corridor Safety improvements Project** focuses on Woodend township, it includes the highway and intersections from Woodend Beach Road to 100m north of the Pegasus roundabout. The project seeks to make short to medium term improvements that will help make the highway safer and more accessible. The community was able to see the proposals for safety treatments in Woodend in the context of the wider safety improvement project.

**Speed Review: Waikuku to Lineside Road.** Formal consultation with the community on a series of proposed speed limit changes along SH1 was open from August 5-September 6. The community was provided with information, maps and the opportunity to talk with NZTA staff about the proposed speed limit changes and see these proposed changes in context with the other safety treatment proposals. An online survey was also available for people to utilise, and printed submission forms were distributed.

Waimakariri District Council also consulted on their own local roads speed review proposals at the same time.

# SECTION ONE SH1 ASHLEY TO BELFAST SAFETY IMPROVEMENTS PROJECT



#### SUMMARY OF ENGAGEMENT APPROACH

Waka Kotahi NZ Transport Agency undertakes end to end engagement from project initiation to implementation and post construction. Locals and stakeholders know their roads, so we invite people to share their views on the road. We use this information alongside our research to tailor possible road safety solutions.

The first phase of engagement in November 2017 included meetings with key stakeholders to introduce and outline the project and determine key issues. The team also carried out community research, holding a pop-up event and inviting feedback online and via email and phone.

Phase two included meetings and presentations to stakeholders, road user groups and local elected officials. Face to face meetings with landowners and neighbourhood meeting with groups of potentially affected residents were held. The final part of the engagement was community open days where a preferred option is outlined to the community, members of whom then provide their feedback.

The speed review was a formal consultation which is required under the Land Transport Rule: Setting of Speed Limits (2017).

#### **SUMMARY OF ENGAGEMENT ACTIVITIES**

### Phase one: What people told us about SH1 from Saltwater Creek to Tram Road during engagement in November 2017

We talked to the community about this high-risk stretch of road, the crash history and the types of crashes. We asked what made them feel unsafe and what they thought we could do to make the road safer.

The information collected from the community and stakeholders was reported back to the community via an engagement summary (see appendix one) in March 2018.

An assessment of the route to identify communities and businesses, schools, new housing developments as well as community organisations along the project extent was undertaken. Key stakeholders were identified. Information gathered during previous engagements with stakeholders was also considered.

- An 'Issues and problems workshop' (workshop one) with key stakeholders was held in April 2017.
- A presentation was made to the Waimakairiri District Council Road Safety Co-ordinating Committee on 12 April 2017.

### Community Pop-in day held Woodend Community Centre 27 November 2017



#### We produced a range of supporting material:

- Aerial maps of the project location were available. Attendees were invited to place post-it note comments and suggestions directly onto the maps. Feedback from these maps has been included in the overall feedback themes.
- Posters outlining the range of safety treatments that could be considered for the route, for example side barriers and wide centrelines.
- Information sheets about the project and specific kinds of safety treatments that could be used on the highway.
- Hardcopy feedback form for open day attendees to give their feedback (freepost envelopes were also provided for open day attendees who wanted to give their feedback at a later date).
- Online feedback form for those who wanted to go to the website and enter their feedback.

The Project Team used this feedback and other information, research and analysis to work through a long list and a short list before reaching a potential option.



#### Phase two: Proposed option engagement - July/August 2019

This engagement phase involved introducing a proposed design/draft option to stakeholders and the community in July and August 2019.

#### **ENGAGEMENT METHODS AND CHANNELS**

A range of tools and channels were used to advertise the community pop-up events, and other ways people could give feedback on the proposed plan.

Letters inviting landowners to neighbourhood sessions with the team were sent out on July 11 followed by a newsletter drop to local homes and businesses the week commencing July 28, 2019.

A media release was sent to local and national media outlets on July 25, 2019 with stories running in the Christchurch Press, North Canterbury News, on the Star Media news site and on local radio stations such as Compass FM.

Print advertisements ran in the North Canterbury News and Christchurch Press in the fortnight ahead of the open day events. Radio advertisements played for 10 days before the open days.

The NZ Transport Agency's Facebook page was also used to reach people, with boosted posts running from mid-July until August 9, the day of the first open day.

Transport Agency partners, including Waimakariri District Council also shared information on their channels. Local schools were sent information for their school newsletters.

Those who didn't attend the open days could leave feedback online via Social Pinpoint or by calling or emailing the Engagement Manager.

At the open days aerial maps of the project location were available. Attendees were invited to place postit note comments and suggestions directly onto the maps. Feedback from these maps has been included in the overall feedback themes.

At open days we produced posters outlining the range of safety treatments that could be considered for the route, for example side barriers and wide centrelines.

Information sheets were available about the project and specific kinds of safety treatments that could be used on the highway.

Also available were hardcopy feedback forms – for open day attendees to give their feedback (freepost envelopes were also provided for open day attendees who wanted to give their feedback at a later date).

#### Meetings held by project team:

- Waimakariri District Councillors
- Waimakariri District Council All Board meeting
- Several meetings with ReadyMix Concrete
- AA Canterbury West Coast District Committee
- Road Transport Association (RTANZ)
- Trucking Association
- Heavy Haulage (Over Dimension) representatives
- Meeting organised by RTANZ with Rural Contractors and others at Papanui included representatives from local contractors and rural transport operators

- Ministry of Education Transport Contract Manager
- Onsite with residents on SH1 south of Waikuku

#### Presentations to:

- Regional Transport Committee
- Presented at the Canterbury Regional Road Safety Co-ordinators Forum
- FENZ Amberley Volunteer Fire Brigade
- Woodend Volunteer Fire Brigade
- NZ Police Rangiora Road Policing Team
- Woodend Community Association
- Woodend School Board of Trustees
- Pegasus Residents Group

#### Phone calls, information sent, and meeting offered to:

- NZ Post Rural Delivery Contracts Manager
- Federated Farmers north Canterbury

#### Neighbourhood Meetings held in July 2019:

• Meetings/drop-ins held for invited residents. Letters explaining the project, with invitation to meeting and project information sheet (see appendix 2) sent to all residents on SH1 and side roads along SH1 where a change was proposed (closure, left-in/left-out or upgrades).

#### **Neighbourhood meetings:**

- Brick Mill Monday 22nd July 10-12pm &
- Brick Mill Tuesday 23 July 2-4pm
- Woodend Community Centre Monday 22 July 1-3pm &
- Woodend Community Centre Tuesday 23 July 5-7pm &
- Woodend Community Centre Wednesday 24 July 10-12pm

#### We met with over 50 local residents to talk about the proposal in relation to their property

Landowners were focussed on the wire rope barrier down the middle of the road.

#### Their concerns include:

- How far they would have to travel to a turn-around facility
- Ensuring that their driveways were safe for a left-turn in, and those that needed it can have large vehicles turn onto their properties
- Several farmers are worried about taking their large agricultural vehicles down the road and that there should be enough room to the left for them to pull-over to allow others to pass them

#### Community Pop-in events held in August 2019

- Woodend Beach Community Hall: Friday 9th August 10-1pm
- Woodend Community Centre: Saturday 10 August 1.30-4.30pm

We talked to over 150 people at the community pop-ins about the proposal and received 1416 pieces of feedback from 776 people





### SUMMARY OF FEEDBACK ON PROPOSED PREFERRED OPTION

#### **Key Themes**

#### **People support**

- Median barriers, especially between Pineacres/Williams Street and Woodend
- A roundabout at SH1 Woodend Beach Road intersection
- No right turn at Sandhill Road and associated safety works at Sandhill/Woodend Beach Road intersection
- · A roundabout at Williams Street
- Work to improve visibility at SH1 Waikuku Beach Road intersection
- Proposals to make Waikuku safer including lower speed limit and flush median
- Dropping the speed from north of Ashley River Bridge to Pineacres, with many people calling for the speed limit at the Pegasus roundabout to be dropped to 50km



"This intersection is a nightmare" (SH1 Woodend Beach Road)

"We live off Woodend Beach road and regularly need to turn right onto SH1 which is never a simple task. Definitely need a roundabout or lights as traffic approaching from Pineacres very rarely has slowed to 50km making it extremely difficult to cross SH1 and nearly impossible during peak traffic times"

"Yes to flexible barrier"

#### **Key Concerns**

People had concerns about flexible wire rope barriers down the middle of the road. They were worried about perceived impacts including:

#### **Driver frustration/impatience**

People are concerned that they will have to follow behind slow moving vehicles, causing driver frustration.

#### **Bus Stops**

People were worried about how they would cross the road get to bus stops if flexible safety barriers were installed down the middle of the road.

#### Agricultural vehicles

People were worried that they would have to travel behind slow moving agricultural vehicles without the ability to pass. Agricultural contractors and farmers were worried about travelling further on the State Highway.

#### **Other Concerns**

#### Rangiora Woodend Road becoming left in/left out if the roundabout option is chosen

Some people were worried about the traffic being diverted to Woodend Road if the right-hand turn out of Rangiora Woodend Road is removed.

#### Truck parking

Several people commented on trucks parking on Rangiora Woodend Road obstructing visibility. Many people are also concerned about the truck parking in Waikuku.

#### Other Suggestions

Some people suggested that the Pineacres/Williams Street intersection should either become left in/left out only or be closed altogether.

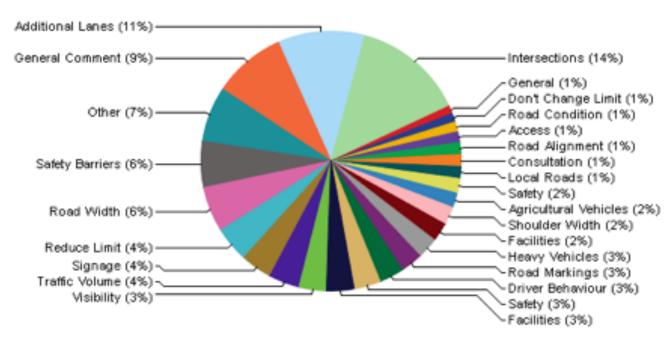
Many people commented on the need for off-road cycle facilities especially from Woodend to Kaiapoi and Pegasus to Rangiora.

"This is a busy and dangerous intersection. However, there is no reason for this intersection to be here anymore. There are on and off ramps to and from Kaiapoi at the Lineside Road, which provide a safer transit to and from Kaiapoi from the north".

"Stop traffic turning right here off Williams St. Very dangerous." Can we please have a "No exhaust braking" sign here as trucks late at night slowing to a 50 often use their low thudding breaking system (Woodend)".

#### Summary of issues raised

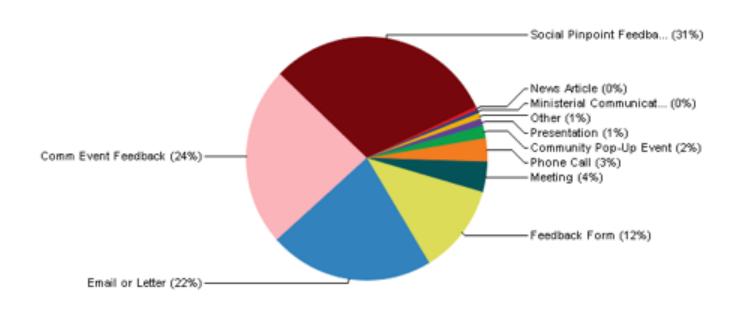
#### Issues Raised - Total Events



This graph gives us an understanding of the types of issues raised and the level of interest.

#### How we heard from people

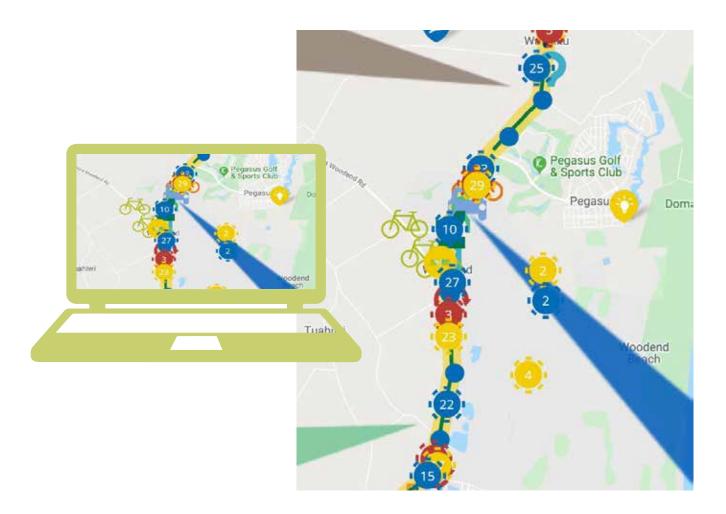
#### Event Types - Total Events



#### Social pinpoint

Social pinpoint allows people to place a pin on a map of the route under engagement and give us their feedback about a specific place.

The image below shows the number of comments received and places where people commented.



#### **Woodend Bypass**

While the engagement was not about the Woodend Bypass, we received many comments about the Bypass and questions about why it was not being built. The community expressed frustration that the Bypass is not planned sooner. See page 19 for more information on this.

#### ADDRESSING KEY CONCERNS

#### **Driver frustration**

People are concerned that they will be forced to follow behind slow moving/large vehicles

The traffic volumes on this route mean the passing is often not a safe option.

Our design will include space for vehicles to pull over, or stop, to allow people to pass or if they break down.

Flexible barriers save lives. They prevent head-on collisions. They reduce the number of people being killed or seriously injured by 90%.

#### Agricultural vehicles

People were worried that they would have to travel behind slow moving agricultural vehicles

As no side barriers will be installed, there will still be room to pull over and allow other drivers to pass. Over dimension vehicles will be able to lift their loads above the barrier height to travel.

#### **Emergency Services**

Some people were concerned about how emergency services will operate with a median barrier on SH1.

It is important to note that the safety measures, such as median barriers, are extremely effective in reducing high severity head-on crashes. This means that emergency services will have far fewer serious crashes to respond to.

In the event of an emergency, barriers can be lowered and driven over, and our contractors and FENZ will provide training for emergency services, so they can drop the barriers, if they are installed.

Regarding traffic backing up after a crash, a key benefit of a median barrier is that it generally contains crashes within one side of the road. This allows the other lane to be closed, giving emergency vehicles unimpeded access to the crash site and the ability to contra-flow traffic, if necessary.

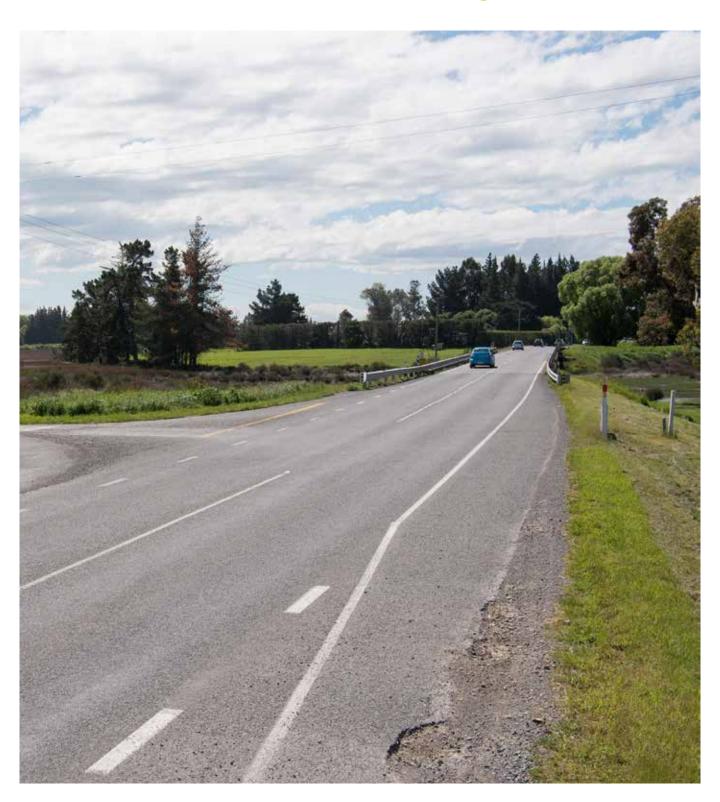
We have begun discussions with emergency service areas commanders to talk about the process around call-outs and how they decide who attends certain areas. Our initial discussions have been positive, and our experience in other parts of the country suggest that emergency services can adapt their call-out patterns, and that emergency service helicopters can continue to land on the road, or nearby, even when barriers are installed. NZTA will continue to take responsibility for discussions with emergency services.

#### **NEXT STEPS**

The Transport Agency's Safe Network Programme is looking to implement some key elements of this investigation within the next 12 months, particularly the design and construction of sections of median barrier.

Next steps also include submitting all the proposed changes as a completed business case, ready to apply for project funding.

# SECTION TWO WOODEND CORRIDOR SAFETY IMPROVEMENTS PROJECT



#### BACKGROUND

State Highway 1 (SH1) forms the 'main street' of Woodend and bisects the community. The Woodend Corridor safety improvements project extends along SH1 from Pegasus Roundabout to south of Woodend Beach Road.

After discussions with the community and industry groups, the NZ Transport Agency has developed some options for improvements to the Woodend corridor, so it is safer, more accessible and provides a good level of service for all users.

#### SUMMARY OF ENGAGEMENT ACTIVITIES

#### **Phase one: Exploratory**

In 2016, some members within the Woodend community provided the Agency with feedback on the challenges they faced using SH1 through town.

#### **Phase two: Information Gathering**

In October 2018, the Agency went back out to the community and interest groups to

- 1. Ensure initial information gathered was current and accurate
- 2. Gather recent local experiences of using the Woodend Corridor
- 3. Assist more detailed investigation and analysis with the aim of developing options for improvements.

#### **Phase three: Proposed Improvements**

This report summarises this phase of the community engagement. It began in July 2019, with the issuing of draft improvements to the Woodend Corridor. The community was invited to provide feedback on the proposed improvements at the same time as being invited to provide feedback on related projects (see page 4 for an overview of the joint consultation).

## SUMMARY OF FEEDBACK ON PROPOSED IMPROVEMENTS

#### **Key Themes**

#### Safety around Woodend School

Many people expressed concern around provision of a safe crossing point at Woodend School. Most supported installing a signalised crossing near the school and many requested this work be either 'fast-tracked' and/or flagged as high priority.

#### Safe and connected cycle/walkways

Providing safe crossing for pedestrians and cyclists at multiple points along SH1 was supported by many people. There were a number of requests for a continuation of the footpath and cycleways between Chinnerys Road and Pegasus Roundabout. One person suggested a shared cycle/footpath connecting Judsons Road (where there is a pre-school) to the Woodend School crossing and into School Road to connect with the Rangiora cycle/walkway.

#### SH1 access to and from side roads

Intersection improvements at Woodend Road/SH1 intersection were largely supported.

Regarding a no-right-turn at Rangiora/Woodend Road/SH1, the Pegasus Residents Group indicated they prefer traffic to use Woodend Road, rather than School Road, past the school.

#### Pegasus/Ravenswood roundabout

There were many requests for safety to be improved here in particular safe crossing for cyclists and pedestrians. Community groups expressed a desire for the speed to be reduced to 50km/h as part of proposed safety improvements. There were some requests for an underpass to assist safe pedestrian crossing near this roundabout.

#### SH1/Woodend Beach Road intersection

There was good support for lights or a roundabout here, with most opting for a roundabout. Two people noted that without information on how each layout would work, it was difficult to state a preference.

#### Traffic calming

Traffic calming measures were largely supported, including speed reductions. Additional signage was regularly mentioned by people such as forewarning of reduced speeds including electronic signs near the school.

#### **Canterbury District Health Board**

The Canterbury District Health Board would like central separation barriers to assist in reducing death and injury from south of Waikuku to Pegasus and south of Woodend through to Lineside Road. The Board suggest speed reductions will encourage community connectedness and encourage the use of cycle facilities. They recommend electronic signs to indicate when drivers are entering reduced speed areas.

#### **KEY CONCERNS**

#### Access and safety at SH1

Some people wanted a controlled kea crossing at Woodend School as a matter of priority. More safe pedestrian/cycle crossing points and opportunities for safe and timely vehicle movements to and from side roads were also supported.

#### **Reducing speed**

Speed was a particular concern especially for community groups who supported a reduction in the speed limits, including at the Pegasus Roundabout and through to Woodend, and extending the 50km limit south of the Woodend corridor.

#### Cycle safety and connectivity

There was considerable feedback on the need to improve amenity and safety for cyclists in and around Woodend.

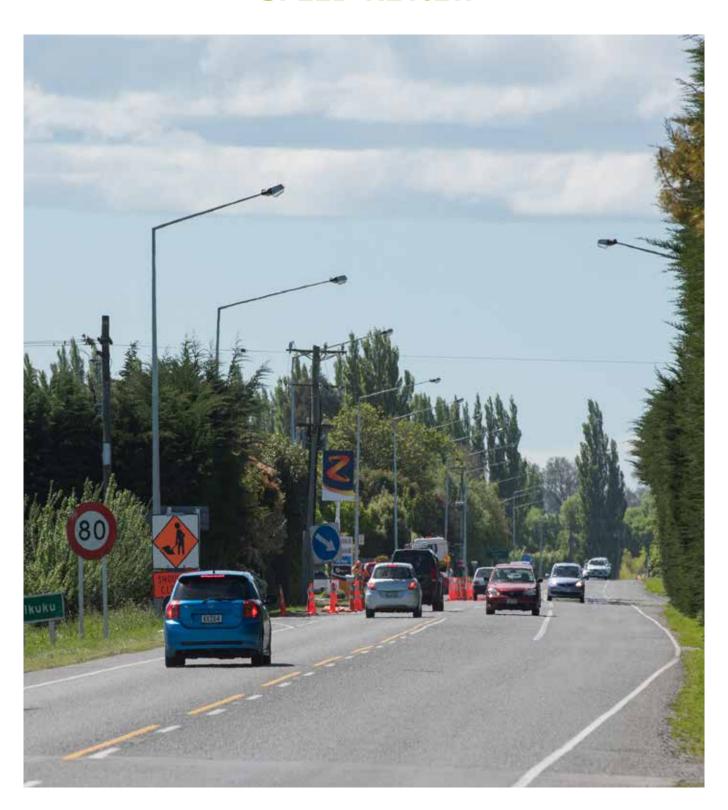
#### **Timeliness**

Many noted that while a bypass was preferred, safety improvements to SH1 need to happen as soon as possible in Woodend. A bypass to the east of Woodend township has been identified as a long-term planning need and a programme for construction is yet to commence. The proposed safety upgrades and speed reductions on State Highway 1 will not prevent the bypass from going ahead in the future. The Transport Agency is working with the Woodend community on short-to-medium-term safety improvements which will be implemented ahead of a bypass, which is not proposed for another eight to ten years. More information is available here: https://nzta.govt.nz/projects/woodend-corridor-safety-improvements/

#### **NEXT STEPS**

The Woodend Corridor Safety Improvements project is currently in the investigation phase. The next steps are to develop the proposed changes into a business case, ready to apply for project funding.

# SECTION THREE SH1 WAIKUKU TO LINESIDE ROAD SPEED REVIEW



#### **BACKGROUND**

We knew from our discussions with locals and others who use the road what the main issues were. A technical assessment of the road was also done to understand the safe and appropriate speed.

The consultation process was used to identify any other factors we needed to know before make our decision about the proposed speed limits. It is also required under the Land Transport Rule: Setting of Speed Limits (2017).

The following were the proposed speed limits the Agency formally consulted on:

- 1. SH1 Waikuku township. A proposed new speed limit of 60km/h that extends 70m north of the current 80km/h area and 150m south of the current 80km/h area. The proposed 60km/h is a reduction from the current legal limit of 80km/h.
- 2. SH1 south end of Waikuku township to Pegasus. A proposed new speed limit of 80km/h from 150m south of where the current 80km/h begins at Waikuku township to where the speed limit currently changes from 100km/h to 70km/h near Pegasus. This is a reduction from the current legal limit of 100km/h on this section of road. It was also proposed that the speed limit at the Pegasus round-about remain at the current speed of 70km/h.
- 3. SH1 south end of Woodend to Pineacres. A proposed new speed limit of 80km/h from where the speed limit currently changes from 50km/h to 100km/h at the south end of Woodend township to the north end of the existing Pineacres Intersection Speed Zone. This is a reduction from the current legal limit of 100km/h on this section of road.
- 4. SH1 Pineacres intersection. A proposed new variable speed limit of 60km/h on the Intersection Speed Zone at Pineacres intersection. This would temporarily reduce the speed on SH1 to 60km/h when someone is turning right into or out of Williams Street. This is a reduction from the current variable speed limit of 70km/h.
- 5. SH1 south of Pineacres intersection to Lineside Road interchange. A proposed new speed limit of 80km/h from south of the existing Pineacres speed zone intersection to 90m north of the Lineside Road overbridge. This is a reduction from the current legal limit of 100km/h on this section of road.

The question we asked was: "Are there any other factors that we should consider when making our decision?"

#### **SUMMARY OF CONSULTATION ACTIVITIES**

- Printed submission forms and NZ Transport Agency staff available at community pop-in events
- Online consultation forms available that could be downloaded and printed or completed online
- Media coverage
- Social media posts

#### SUMMARY OF FEEDBACK ON SPEED REVIEW

We appreciate the submissions we received on the formal consultation on the proposed speed limit changes. We received submissions from 119 people. Some of the themes from the submissions included:

- People were concerned about the narrowness of the road, dangerous intersections, vulnerable road users (children, pedestrians and cyclists), heavy haulage, the condition of the roads and drive behaviour
- People wanted to see consistent speed limits throughout the corridor
- Most people who said they did not want the speeds changed called instead for a bypass of Woodend to be added (see page 19 for Bypass information)
- Some said that a decrease in speed limits would cause congestion and impact traffic volume
- Some believed that speed was not a main factor in crashes on New Zealand roads
- Many people suggested the Ashley River Bridge should be included in the propiosal, as they think 100km/h is too fast given the narrowness of the bridge.

#### **NEXT STEPS**

We are always looking for ways to improve safety on our roads. Feedback received has been shared within the Transport Agency to look for opportunities to further improve safety on the road in future.

We are currently finalising our analysis of the submissions and our technical data, and a decision should be available in early 2020 on the speed review.

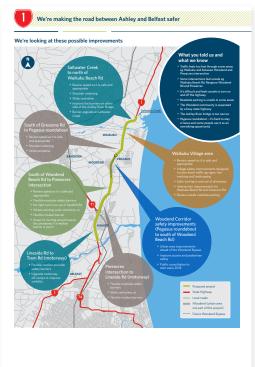
Once a final decision on the speed review has been made we will post an update on our website and make sure this is well communicated to the community.

#### **Appendix one**

#### **Newsletter One**









#### **Appendix two**

#### **Feedback Summary**



#### **Appendix three**

#### **Newsletter Two**





#### **Appendix four**

#### Neighbourhood meeting letter

8 July 2019

- «CONTACTNAME» «ADDRESSONE»

Re: «LOCATION»

#### State Highway 1 Saltwater Creek to Tram Road proposed safety improvements neighbourho meetings

We want to make SH1 between Saltwater Creek and Tram Road safer. As you own property on this road wed like to invite you to a meeting to talk about safety improvements we're proposing and how they may affect the way you travel. We'll hold open days for the wider community in early August.

We have developed a proposed plan to make the road safer after getting feedback from the community, Waimakariri District Council and groups that use the road, such as heavy haulage operators.

You can see some of our ideas in the diagram below. To help prevent head-on crashes we are considering adding flexible safety barriers down the middle of the road. These barriers could add a few minutes to your journey as you may need to travel to a turnaround bay (jug handle) or roundabout to change direction.

Along with new roundabouts and turnaround bays, we're also considering intersect improvements and new road markings that are easier to see when it's dark and wet

We've heard your community's concerns about speed on this stretch of road so we are also consulting on proposals to change speed limits on sections of the road from Waikuku township to Lineside Road. You can find out more and make a formal submission on these proposals at nata.gov.tru.26/hove-your-soy or at one of the neighbourhood meetings. The consultation period runs from 5 August to 6 September 2019.

We are keen to speak to everyone living on this stretch of road so if you have tenants or workers living on your property please pass this information on. Alternatively, you can call me on the number below and I'll arrange to have the information sent to them directly.

Please RSVP online at *a2b-nzta.eventbrite.co.nz* or call Marilyn Bishop on (03) 3633451 to book your spot.

Monday, 22nd July: 10am-12pm at Sanderson Pottery, 1473 Main N Road, Waikuku

Monday, 22nd July; 1pm-3pm at Woodend Community Centre, School Road, Woodend

Tuesday, 23rd July: 2.00pm-4.00pm at Sanderson Pottery, 1473 Main N Road, Waikuku Tuesday, 23rd July: 5pm-7pm at Woodend Community Centre, School Road, Woodend

Wednesday, 24 July: 10am-12pm at Woodend Community Centre, School Road, Woodend

There's lots more we have to do before we finalise any construction plans and apply for construction funding. Along with asking for input from landowners we will talk to groups like the AA, Rural Contractors NZ, Fire and Emergency Services (FENZ) and the Heavy Haulage Association.

Want to know more? Check out nzta.govt.nz/a2b or give me a call.

Janet Luxton Community Engagement Manager 022 313 3012 janet.luxton@saferoads.co.nz

# Proposed safety improvements N