

<b>Board Paper</b>	
<b>Paper no:</b>	13/11/0762
<b>Meeting date:</b>	1 November 2013
<b>Prepared by:</b>	Dougal List, Organisation Improvement Manager
<b>Recommended by:</b>	Dave Brash, Group Manager (Planning and Investment)
<b>Board function:</b>	Setting sector and organisational direction
<b>Subject:</b>	<b>2015-18 National land transport programme – timeframes, processes and key decisions</b>

## Purpose

- 1 To outline key timeframes including how and when we will engage with the Board on the 2015-2018 National Land Transport Programme (NLTP). And to seek Board agreement to the key dates below.

## Recommendation

- 2 That the NZ Transport Agency Board:
  - a) **confirms** the following key dates for the 2015-2018 NLTP:
    - that the Transport Agency will adopt the 2015-2018 NLTP by 30 June 2015;
    - that Regional Transport Committees will submit final Regional Land Transport Plans to the Transport Agency by 30 April 2015; and
    - that Regional Transport Committees will publish Regional Land Transport Plans by 31 July 2015;
  - b) **endorses** the proposed process for engagement with the Board on the development of the 2015-2018 NLTP as set out below.

## Background

### Decisions on key dates

- 3 We are in the early stages of developing the next National Land Transport Programme (NLTP). This will cover the period of 2015-2018 in programmed detail, while the strategic context and high level revenue and expenditure forecasts will cover the 10 year period to 2024.

- 4 This will be the first NLTP developed since the 2013 amendments to the Land Transport Management Act. There is now no requirement to produce Regional Land Transport Strategies and the revised Act places more emphasis on the six year Regional Land Transport Plans (RLTPs) to provide the strategic context and direction for each regional programme.
- 5 A key lesson from developing the current 2012-2015 NLTP was that the substantial majority of Approved Organisations want the NLTP dates to be better aligned with their planning processes under the Local Government Act. Such alignment means the 2015-18 NLTP should be adopted by the Transport Agency by 30 June 2015.
- 6 To meet this date means Regional Transport Committees (RTC) will need to submit their final RLTPs to us by 30 April 2015. Similarly, adoption of the NLTP by 30 June means RTCs can publish their RLTPs by 31 July 2015.
- 7 While the 30 April date leaves only two months to finalise the NLTP, we are confident that this is workable as significant development of the NLTP will have already been undertaken based on the draft RLTPs prior to this.
- 8 Based on experience we are confident that these dates will be preferred and supported by the majority of Approved Organisations and RTCs. There may however be a minority that do not support the dates and would prefer they are pushed out by up to two months to allow them more time to develop and consult on their programmes.
- 9 Our advice is that given the early notice of these dates and position of most Approved Organisations, the dates outlined above are the best option.
- 10 The Transport Agency is required under the Land Transport Management Act to formally advise RTCs of the dates by which they must submit their RLTP to the Transport Agency and then publish them. We seek confirmation from the Board of these dates, as recommended above.

- 11 On confirmation of the dates above, we will confirm these in writing to RTCs. As part of this process we will also begin to signal our other requirements and expectations for inclusion of activities as part of the NLTP including where and what our investment priorities are.

## **Developing a Great NLTP**

- 12 As part of ensuring we deliver the best possible NLTP we can, we have a significant programme of work underway to deliver and demonstrate optimisation of investment across the whole of the NLTP programme. The work programme includes:
- a) Building stronger information and evidence to underpin our decisions and ensure we are focused on the most important issues;
  - b) Based on this evidence, clear and early communication of our investment priorities aligned to the GPS and our strategic direction – both by issues (such as safety and freight) and by location;
  - c) Taking a whole of system approach to NLTP investment, putting the NLTP within the wider context of other interventions we undertake with the sector, such as network management, rule changes, and speed management;
  - d) Connecting and using our new and revised tools and processes to optimise investment decision-making, including the One Network Road Classification and levels of service, the business case-based approach, applying the revised FAR, the revised Economic Evaluation Manual, and applying the tools developed by the Road Efficiency Group. As some of this work is still being developed or will not be embedded in time for this NLTP, we need to be clear on the degree to which it will be applied.

## **Engagement with the Board**

- 13 We propose that the process of developing the NLTP will include regular and ongoing engagement with, and decisions by the Board. While dates and issues may alter slightly, an outline of what and when is set out in the table in Appendix 1 below. For this we plan to use Board meetings for updates and more focused decisions or discussion, supported by special workshop sessions to focus on particular issues such as investment signals, and outcomes trade-offs.
- 14 The proposed programme has one workshop on outcomes tradeoffs, however, as the programme emerges, it may become more useful to also have separate workshops to cover specific outcomes eg: safety or network capacity.

## **Communication and engagement**

- 15 As outlined above, there will potentially be some negative reaction to the NLTP development dates from a minority of Approved Organisations. We are, however, confident that this can be managed and will not be a major issue.
- 16 Confirmation of these dates will be linked to a significant and ongoing programme of communications with RTCs and Approved Organisations to ensure they have clear and early advice on our expectations and investment priorities for the 2015-18 NLTP.

## **Attachment**

- 17 There is one attachment to this paper:
  - Appendix 1 - Proposed Schedule of Engagement with the Board on the 2015-2018 NLTP Development.

## Appendix 1: Proposed Schedule of Engagement with the Board on the 2015-2018 NLTP Development

Date	Type of meeting	Issues for Engagement
Friday 13 December 2013	Board	<b>Early planning and investment signals</b> <ul style="list-style-type: none"> <li>• Based on our evidence where and what will we be looking to focus investment on (based on current GPS).</li> <li>• What are our expectations for process and behaviour linked to our policy framework</li> <li>• How will we use this information to inform the GPS</li> </ul>
Thursday 27 February 2014	Board	<ul style="list-style-type: none"> <li>• Update on programme</li> </ul>
28 February 2014 (TBC)	Workshop	<b>Draft GPS workshop:</b> <ul style="list-style-type: none"> <li>• Shaping our response to the draft GPS</li> <li>• Key success factors for the NLTP</li> <li>• Key outcomes and benefits we are looking to focus investment on - trade-off discussion</li> <li>• Focused discussion on each outcome area (eg. safety, resilience etc)</li> <li>• Proposed process and tools for NLTP optimisation</li> <li>• Projected indicative levels of investment per activity class</li> <li>• Bringing together our policy framework: given this is still be developed and will not be fully embedded, how we will apply this. Including the One Network Road Classification and levels of service, the business case-based approach, applying the revised FAR, the revised Economic Evaluation Manual, and applying the tools developed by the Road Efficiency Group.</li> </ul>
Friday 2 May 2014	Board (incl Q3 report)	<ul style="list-style-type: none"> <li>• Update on programme</li> </ul>

Date	Type of meeting	Issues for Engagement
Friday 4 July 2014	Board	<ul style="list-style-type: none"> <li>Update on programme</li> </ul>
July (date TBC) 2014	Workshop	<p><b>Post GPS Workshop</b></p> <ul style="list-style-type: none"> <li>Confirmation of outcomes and benefits we are looking to focus investment on</li> <li>Investment and Revenue Assessment Framework: direction and approval, linked to the review of the Government Policy Statement</li> <li>Funding Assistance Rates approval and transition to these following the FAR review</li> <li>Indicative investment levels: endorsement for activity classes</li> <li>Confirmation of our communications to support these decisions</li> </ul>
Friday 15 August 2014	Board (incl Q4 report)	<ul style="list-style-type: none"> <li>Update on programme</li> </ul>
Friday 31 October 2014	Board (incl Q1 report)	<ul style="list-style-type: none"> <li>Update on programme</li> </ul>
Friday 12 December 2014	Board	<ul style="list-style-type: none"> <li>Update on programme</li> </ul>
February 2015	Board	<ul style="list-style-type: none"> <li>Update on programme</li> </ul>
March 2015	Board	<ul style="list-style-type: none"> <li>Update on programme</li> </ul>
March / April 2015	Workshop(s)	<p><b>NLTP Development Workshop(s)</b></p> <ul style="list-style-type: none"> <li>Emerging issues from draft RLTPs</li> <li>Determining outcomes and benefits tradeoffs</li> <li>Endorsement of indicative investment levels for programmed activities (road maintenance, operation and renewals, and public transport services) for each organisation</li> <li>Endorsement of indicative investment levels for other activities for each organisation</li> </ul>
April 2015	Board	<ul style="list-style-type: none"> <li>Update on programme</li> </ul>
May 2015	Board	<ul style="list-style-type: none"> <li>Update on programme</li> </ul>

Date	Type of meeting	Issues for Engagement
June 2015	Workshop	<b>NLTP Confirmation Workshop</b> <ul style="list-style-type: none"> <li>• Any issues from final RLTPs</li> <li>• Confirmation of final NLTP</li> <li>• Confirmation of communications to support NLTP launch</li> </ul>
June 2015	Board	<ul style="list-style-type: none"> <li>• Adoption of the NLTP</li> </ul>
July 2015	Board	<ul style="list-style-type: none"> <li>• Launch of the NLTP</li> </ul>